

- Terminal Building expansion, and expansion of the automobile parking area.

- Construction of a new Taxiway M.
- Construction of additional T-hangars and a new air cargo facility.
- Realignment of Tecolotito Creek, 2,000 feet to west, to be rerouted around the new runway safety area and relocation of Carneros Creek.

- Acquisition of Runway Protection Zones on each end of Runway 7/25.

- Relocation of navigational aids at the airport.

- Revisions to the standard instrument departure and arrival procedures at the airport.

West Creek Culvert Alternative

- Same as Alternative 1, except that a culvert would be built for Tecolotito Creek to allow it to flow under the runway, taxiway and safety area.

No Action Alternative

- No construction activities at the airport would occur under this alternative.

Comments received during the first scoping meeting raised concerns about the potential emissions from air pollutants, impacts on biological resources, noise impacts to surrounding residential areas, potential disruption of archaeological or historic sites, incompatibility with existing land uses, traffic impacts on existing streets, and possible contamination of Goleta Slough or alterations of its flow patterns.

Comments and suggestions to this second Notice of Intent are invited from Federal, State and local agencies, and other interested parties to ensure that the full range of issues related to these proposed projects are addressed and all significant issues are identified. Written comments and suggestions concerning the scope of the EIS/EIR may be mailed to the FAA informational contact listed above and must be received no later than Friday, December 15, 2000.

Public Scoping Meeting

The FAA will hold a public scoping meeting to solicit input from the public with respect to any environmental impacts associated with the proposed project. The public scoping meeting will be held at 1 p.m. on December 7, 2000, at the City Council Chambers, Santa Barbara City Hall, 735 Anacapa Street, Santa Barbara, CA 93101.

Issued in Hawthorne, California on Friday, October 20, 2000.

Mia Paredes Ratcliff,

Acting Manager, Airports Division, Western-Pacific Region, AWP-600.

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DEPARTMENT OF TRANSPORTATION

Federal Railroad Administration

Notice of Safety Advisory 2000-03

AGENCY: Federal Railroad Administration (FRA), Department of Transportation (DOT).

ACTION: Notice of safety advisory.

SUMMARY: FRA is issuing Safety Advisory 2000-03 addressing safety practices to reduce the risk of serious injury or death both to railroad employees engaged in switching operations and to the general public.

FOR FURTHER INFORMATION CONTACT:

Douglas H. Taylor, Staff Director, Operating Practices Division, Office of Safety Assurance and Compliance, FRA, 1120 Vermont Avenue, N.W., RRS-11, Mail Stop 25, Washington, D.C. 20590 (telephone 202-493-6255) or David H. Kasminoff, Trial Attorney, Office of Chief Counsel, 1120 Vermont Avenue, N.W., RCC-12, Mail Stop 10, Washington, D.C. 20590 (telephone 202-493-6043).

SUPPLEMENTARY INFORMATION: FRA has determined that the safety of railroad employees and the general public compels the issuance of this safety advisory. A review of FRA's accident/incident data demonstrates that overall the safety of rail transportation has continued to improve; however, so far this year, ten railroad employees have lost their lives while engaged in switching operations. This figure already exceeds the total number of switching-related deaths in 1999, and has caused FRA serious concern about the safety of certain aspects of rail operations. Specifically, these deaths have raised questions about the safety practices employed by crewmembers assigned to perform switching operations. These deaths occurred on both large and small railroads and included employees with levels of experience that ranged from as little as two years to over 30 years.

The most recent incident occurred on September 9, 2000. FRA believes that each of the ten fatalities could probably have been prevented if all employees on each railroad had strictly followed the five recommendations of FRA's Switching Operations Fatality Analysis (SOFA) Working Group and the applicable Federal and railroad company operating and safety rules to which they relate.¹ The ten employee fatalities, which occurred between

January 2 and September 9, 2000, on seven separate railroads, are summarized in Appendix A to this safety advisory.

Findings and Recommended Actions of the SOFA Working Group

During February of 1998, the SOFA Working Group was formed at the request of FRA to review recent fatal incidents that occurred during railroad switching operations and to develop recommendations for preventing such fatalities. The Working Group was comprised of representatives from FRA, the Association of American Railroads, the United Transportation Union, the Brotherhood of Locomotive Engineers, and The American Short Line and Regional Railroad Association. The Working Group developed a codified database of standardized information, referred to as the "SOFA Matrix," from the wide range of information on the 76 fatal switching incidents that occurred between January 1992 and July 1998. In addition, the Working Group reviewed very limited data obtained from FRA files concerning employee fatalities from 1975 to 1991 and participated in a series of systematic exercises designed to tap the extensive expertise acquired by the Working Group during its review and analysis of these employee fatalities.

For statistical purposes, the total number of employee fatalities studied by the Working Group was too small and the circumstances were too varied to permit formal statistical analysis. Notwithstanding these limitations, based on the objective evidence of likely contributing factors, a number of findings and recommendations were developed. The Working Group's recommendations include actions to improve both the safety of railroad switching operations and the quality of data collected on fatalities in switching operations. That database and the expertise-capturing exercises were then used to identify trends or patterns in the data for a more comprehensive understanding of the fatalities the Working Group was investigating, and became the foundation for the analysis and recommendations in the report, entitled "Switching Operations Fatality Analysis," which the Working Group issued in October 1999.

The five critical SOFA Working Group recommendations ("five SOFA lifesavers") are set forth below:

- *Recommendation 1. Notification to the locomotive engineer before fouling track or equipment.* "Any crew member intending to foul track or equipment must notify the locomotive engineer before such action can take place. The

¹ Each of the five SOFA Working Group recommendations is described in the "Findings and Recommended Actions of the SOFA Working Group" section of this advisory.

locomotive engineer must then apply locomotive or train brakes, have the reverser centered, and then confirm this action with the individual on the ground. Additionally, any crew member that intends to adjust knuckles/drawbars, or apply or remove EOT device, must insure that the cut of cars to be coupled into is separated by no less than 50 feet. Also, the person on the ground must physically inspect the cut of cars not attached to the locomotive to insure that they are completely stopped and, if necessary, a sufficient number of hand brakes must be applied to insure that the cut of cars will not move."

• *Recommendation 2. Extra precautions when two or more train crews are working on the same track.*

"When two or more train crews are simultaneously performing work in the same yard or industry tracks, extra precautions must be taken:

• *Same Track.* Two or more crews are prohibited from switching *into the same track* at the same time, without establishing direct communication with all crew members involved.

• *Adjacent Track.* Protection must be afforded when there is the possibility of movement *on adjacent track(s)*. Each crew will arrange positive protection for (an) adjacent track(s) through positive communication with yardmaster and/or other crew members."

• *Recommendation 3. Safety briefing.* "At the beginning of each tour of duty, all crew members will meet and discuss all safety matters and work to be accomplished. Additional briefings will be held any time work changes are made and when necessary to protect their safety during their performance of service."

• *Recommendation 4. Proper communications.* "When using radio communication, locomotive engineers must not begin any shove move without a specified distance from the person controlling the move. Strict compliance with 'distance to go' communication must be maintained. When controlling train or engine movements, all crew members must communicate by hand signals or radio signals. A combination of hand and radio signals is prohibited. All crew members must confirm when the mode of communication changes."

• *Recommendation 5. Paying proper attention to new crew members.* "Crew members with less than one year of service must have special attention paid to safety awareness, service qualifications, on-the-job training, physical plant familiarity, and overall ability to perform service safely and efficiently. Programs such as peer review, mentoring, and supervisory observation must be utilized to insure

employees are able to perform service in a safe manner."

The recommendations from the SOFA Working Group and the circumstances surrounding the ten unfortunate deaths that have occurred this year during switching operations were discussed at length at the September 14, 2000, meeting of FRA's Railroad Safety Advisory Committee (RSAC²) in Washington, D.C. As a result, FRA and RSAC representatives jointly wrote a Declaration expressing the firm commitment of the railroad community to address this issue. Consensus was achieved, and a Declaration was approved by the RSAC members present at the meeting. Subsequent to the RSAC meeting, the wording in the Declaration was slightly modified, and concurred with and signed by the appropriate 32 RSAC members. Those signatories were:

- Ross Capon, Executive Director, National Association of Railroad Passengers
- Daniel Davis, Director—Railroad Department, International Brotherhood of Electrical Workers
- Charles E. Dettmann, Executive Vice President, Association of American Railroads
- Edward Dubroski, International President, Brotherhood of Locomotive Engineers
- Diane Elliott, Executive Director, American Association of Private Railroad Car Owners
- Allan C. Fisher, Director of Operating Rules, Consolidated Rail Corporation
- Dewey Garland, International Representative, Sheet Metal Workers International Association
- George Gavalla, Associate Administrator for Safety, Federal Railroad Administration
- Carl Ice, Senior Vice President Operations, The Burlington Northern and Santa Fe Railway Company
- Rick A. Inclima, Director of Education and Safety, Brotherhood of Maintenance of Way Employees
- Thomas F. Jacobi, Senior Assistant Vice President Safety & Operating Practices, Union Pacific Railroad Company
- Richard A. Johnson, General President, Brotherhood of Railway Carmen Division—Transportation Communications Union
- Leroy Jones, Vice President and National Legislative Representative, Brotherhood of Locomotive Engineers

² The RSAC is comprised of representatives of the various interest groups of the railroad industry, including management and labor, and representatives of the National Transportation Safety Board. The RSAC provides a forum for FRA to receive advice on railroad safety issues.

• Tom Leopold, General Director Rules & Safety, The Kansas City Southern Ry. Co.

• Jerry Martin, Director, Rail Division, Texas Railroad Commission, (Representing the State Rail Safety Program Managers)

• Chris Martinez, Legislative Representative—New Mexico, Brotherhood of Maintenance of Way Employees, (Representing the Labor Council for Latin American Advancement)

• Jack T. McBain, Senior Vice President Operations, Canadian National Railway

• Francis G. McKenna, President, Tourist Railway Association Inc.

• Dennis Mogan, Director, Safety and Rules, Metra (Chicago)

• Jolene M. Molitoris, Administrator, Federal Railroad Administration

• Chuck R. Mundy, Vice President, American Train Dispatchers Department/Brotherhood of Locomotive Engineers

• Carmen Patriarca, NRC Safety Committee Chairman, National Railroad Construction & Maintenance Association

• Pat Pender, Vice President Field Operations, Canadian Pacific Railway

• W. Dan Pickett, President, Brotherhood of Railroad Signalmen

• Franklin Pursley, Vice President, Safety and Service Design, CSX Transportation

• John M. Samuels, Senior Vice President, Operations Planning and Support, Norfolk Southern Corporation

• James A. Stem, Alternate National Legislative Director, United Transportation Union

• Greg Stengem, Vice President of Safety, Training & Operations, The Burlington Northern and Santa Fe Railway Company,

• William J. Thompson, Chairman and State Legislative Director, Ohio, United Transportation Union

• Frank K. Turner, President, American Short Line & Regional Railroad Association

• Kathryn D. Waters, Manager and Chief Operating Officer, Mass Transit Administration of Maryland—MARC Train Service

• Paul Worley, Assistant Director for Engineering & Safety American Association of State Highway & Transportation Officials

The modified Declaration is set forth in Appendix B to this safety advisory.

Recommended Actions

FRA believes that each employee is personally accountable for his or her actions on the job. Based upon FRA's review of the circumstances

surrounding the above-referenced employee deaths, the five SOFA Working Group recommendations, and the RSAC Declaration, FRA further believes that railroads can reduce the likelihood of suffering the loss of additional employee lives during switching operations if they and their employees elect to follow the

recommendations of the Working Group and commit to the principles of the RSAC Declaration.

Based on the information obtained from FRA's ongoing initiatives concerning safety during switching operations, investigations of railroad accidents and incidents, and information gathered pursuant to the Declaration and other partnership

initiatives with rail labor and management, FRA may modify Safety Advisory 2000-03, issue additional safety advisories, or take other appropriate necessary action to ensure the highest level of safety on the Nation's railroads.

Appendix A—Calendar Year 2000 Switching Operations Fatalities

Employee job title	Years of railroad service	Date of death	Circumstances surrounding the death
Conductor	21	January 2	Struck by a box car fouling the track while riding the lead car of a shoving movement into an industry track.
Conductor	23	March 9	Coupled (crushed) between two rail cars while switching in a classification yard.
Foreman	32	April 21	Stepped into the path of a rail car that had been released into the track for classification from the gravity hump.
Brakeman	2	May 22	Crushed between the side of a hopper car and a coal unloader while riding the leading end of a shoving move into a customer's siding.
Switchman	2	May 31	Crushed between the locomotive he was riding and a standing cut of box cars.
Conductor	19	July 7	Stepped between moving cars and was struck and run over by the equipment.
Conductor	30	July 24	Struck by own locomotive after lining a switch on the opposite side of the track from the engineer.
Brakeman	27	July 28	Pinned between the car he was riding and the loading dock at a customer's siding during a shoving move.
Brakeman	4	August 11	Struck by another train crew's consist while switching at an intermodal facility.
Switch Foreman	27	September 9	Stepped into the path of and struck by own equipment.

Appendix B—The Railroad Safety Advisory Committee Declaration

Together, the railroad community will initiate an on-going focused safety campaign to prevent fatalities and injuries from occurring during switching operations. This initiative underscores our collective commitment to zero injuries and accidents in the workplace. This safety campaign will include the following steps:

- Switching operations industry wide will immediately be assessed as a team effort by labor, management and FRA through increased monitoring and audits to determine safety risks;
- Supervisors and employees will increase their efforts to communicate the importance of safety and urge everyone to redouble their focus on safe practices;
- The Switching Operations Fatality (SOFA) Analysis report and the "Five SOFA Lifesavers" will be used as the basis to create a plan to address safety risks; and
- Managers will communicate with employees and their families to educate them on potential dangers and to seek their support in eliminating fatalities and injuries in the workplace.

We will work together to further strengthen a rail safety culture that protects the lives and well being of every railroad employee. As an industry, we are dedicated to achieving this safety goal.

Issued in Washington, D.C. on October 27, 2000.

Jolene M. Molitoris,
Administrator, Federal Railroad Administration.

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DEPARTMENT OF TRANSPORTATION

National Highway Traffic Safety Administration

Reports, Forms and Record Keeping Requirements Agency Information Collection Activity Under OMB Review

AGENCY: National Highway Traffic Safety Administration, DOT.

ACTION: Notice.

SUMMARY: In compliance with the Paperwork Reduction Act of 1995 (44 U.S.C. 3501 *et seq.*), this notice announces that the Information Collection Request (ICR) abstracted below has been forwarded to the Office of Management and Budget (OMB) for review and comment. The ICR describes the nature of the information collections and their expected burden. The **Federal Register** Notice with a 60-day comment period was published on May 5, 2000 [65 FR 26273-26274].

DATES: Comments must be submitted on or before December 1, 2000.

FOR FURTHER INFORMATION CONTACT: Kim Jackson at the National Highway Traffic Safety Administration, Office of Technology and Resource Management, (NAD-40), 202-366-2588. 400 Seventh Street, SW, Room 6240, Washington, DC 20590.

SUPPLEMENTARY INFORMATION:
National Highway Traffic Safety Administration

Title: Air Bag Deactivation.

OMB Number: 2127-0588.

Type of Request: Extension of a currently approved information collection.

Abstract: If a private individual or lessee wants to install an air bag on-off switch to turn-off either or both frontal air bags, they must complete Form OMB 2127-0588 to certify certain statements regarding use of the switch. The dealer or business must, in turn, submit the completed forms to NHTSA within seven days. The submission of the completed forms by the dealers and repair business to NHTSA, as required, will serve the agency several purposes. They will aid the agency in monitoring the number of authorization requests submitted and the pattern in claims of risk groups membership. The completed forms will enable the agency to determine whether the dealers and