

**DEPARTMENT OF STATE****[Public Notice 8955]****Determination and Certification  
Regarding Assistance to Fiji****ACTION:** Notice.

**SUMMARY:** On October 24, 2014, the Deputy Secretary of State took the following action: "Pursuant to the authority vested in me as Deputy Secretary of State, including by section 7008 of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2014 (Div. K, Pub. L. 113-76), as carried forward by the Continuing Appropriations Resolution, 2014 (Pub. L. 113-64), and similar provisions in prior year Acts, Executive Order 12163, as amended, and State Department Delegation of Authority No. 245-1, I hereby determine and certify that, subsequent to the termination of assistance to the Government of Fiji after that country's December 2006 military coup, a democratically elected government has taken office in Fiji.

"This Determination and Certification shall be reported to Congress and published in the **Federal Register**."

(Signed William J. Burns, Deputy Secretary of State)

This Determination and Certification has been reported to Congress.

Dated: October 29, 2014.

**J. Paul Reid,**

*Acting Deputy Assistant Secretary of State,  
Bureau of East Asian and Pacific Affairs.*

[FR Doc. 2014-27933 Filed 11-24-14; 8:45 am]

**BILLING CODE 4710-30-P**

**DEPARTMENT OF TRANSPORTATION****National Highway Traffic Safety  
Administration****Petition for Exemption From the  
Federal Vehicle Theft Prevention  
Standard; Mazda Motor Corporation**

**AGENCY:** National Highway Traffic Safety Administration (NHTSA), Department of Transportation (DOT).

**ACTION:** Grant of petition for exemption.

**SUMMARY:** This document grants in full the Mazda Motor Corporation's (Mazda) petition for an exemption of the (confidential) vehicle line in accordance with 49 CFR part 543, *Exemption from Vehicle Theft Prevention Standard*. This petition is granted because the agency has determined that the antitheft device to be placed on the line as standard equipment is likely to be as effective in reducing and deterring motor vehicle

theft as compliance with the parts-marking requirements of 49 CFR part 541, *Federal Motor Vehicle Theft Prevention Standard* (Theft Prevention Standard). Mazda also requested confidential treatment for specific information in its petition. The agency will address Mazda's request for confidential treatment by separate letter.

**DATES:** The exemption granted by this notice is effective beginning with the 2016 model year (MY).

**FOR FURTHER INFORMATION CONTACT:** Ms. Deborah Mazyck, Office of International Policy, Fuel Economy and Consumer Programs, NHTSA, W43-443, 1200 New Jersey Avenue SE., Washington, DC 20590. Ms. Mazyck's phone number is (202) 366-4139. Her fax number is (202) 493-2990.

**SUPPLEMENTARY INFORMATION:** In a petition dated August 1, 2014, Mazda requested an exemption from the parts-marking requirements of the Theft Prevention Standard for the Mazda (confidential) vehicle line beginning with MY 2016. The petition requested an exemption from parts-marking pursuant to 49 CFR part 543, *Exemption from Vehicle Theft Prevention Standard*, based on the installation of an antitheft device as standard equipment for the entire vehicle line.

Under 49 CFR 543.5(a), a manufacturer may petition NHTSA to grant an exemption for one vehicle line per model year. In its petition, Mazda provided a detailed description and diagram of the identity, design, and location of the components of the antitheft device for the (confidential) vehicle line. Mazda stated that its MY 2016 (confidential) vehicle line will be equipped with a passive, transponder based, electronic engine immobilizer antitheft device as standard equipment. Key components of its antitheft device will include a powertrain control module (PCM), immobilizer control module, security indicator light, coil antenna, transmitter with transponder key (transponder key), low frequency (LF) antenna, radio frequency (RF) antenna and low frequency unit (LFU). The device will not provide any visible or audible indication of unauthorized vehicle entry (*i.e.*, flashing lights or horn alarm) as standard equipment. Mazda's submission is considered a complete petition as required by 49 CFR 543.7, in that it meets the general requirements contained in § 543.5 and the specific content requirements of § 543.6.

The integration of the set/unset device (transponder key) into the immobilizer system prevents any inadvertent actuation of the system. Mazda stated

that the antitheft device is deactivated when the ignition is initially engaged by pressing the "Engine Start" pushbutton while simultaneously depressing the brake pedal. Activation of the device occurs when the operator disengages the ignition by pressing the "Engine Start" pushbutton when the vehicle is parked.

Mazda further stated that there are two methods of initiating the antitheft device operation process. The first process is used when the transponder key can be detected. Specifically, the immobilizer control unit sends a signal to the transponder key using its LF antenna to request a transponder code. The transponder code is then sent through the RF receiver back to the immobilizer control unit to authenticate the code and determine its validity. The second process is used when the transponder key cannot be detected by the immobilizer control unit (*i.e.*, discharged battery). For this process, communication between the transponder key and the immobilizer control unit begins when the transponder key is passed over the coil antenna located in the "Engine Start" pushbutton. The immobilizer control module then communicates with the transponder key to determine key validity. Mazda stated that if the code from the transponder key matches with the code from the immobilizer control module by either process, the immobilizer control module compares its code with the code from the PCM when the "Engine Start" pushbutton is pressed and the brake pedal is depressed simultaneously. Mazda stated that the vehicle's engine can only be started if the code from the immobilizer control module matches the code previously programmed into the PCM. If the codes do not match, the engine will not start.

Mazda also stated that the immobilizer device incorporates a light-emitting diode (LED) indicator which provides information on the status of the antitheft device. Specifically, when the ignition is initially engaged, the LED illuminates continuously for 3 seconds to indicate the "unset" state of the system. When the ignition is disengaged, a flashing LED indicates the "set" state of the device, providing a visual confirmation that the vehicle is protected by the immobilizer device.

In addressing the specific content requirements of § 543.6, Mazda provided information on the reliability and durability of its proposed device. To ensure reliability and durability of the device, Mazda conducted tests based on its own specified standards. Mazda provided a detailed list of the tests conducted (*i.e.*, electromagnetic

radiation, electric conduction, and climatic, mechanical and chemical environments) and believes that the device is reliable and durable since it complied with its own specified requirements for each test. Mazda also stated that its device is extremely reliable and durable because it does not have any moving parts, and that any attempt to slam-pull the ignition will have no effect on a thief's ability to start the vehicle without the correct code being transmitted to the electronic control modules.

In support of its belief that its antitheft device will be as effective as compliance with the parts-marking requirements in reducing and deterring vehicle theft, Mazda also compared its device to other similar devices previously granted exemptions by the agency. Mazda stated that its antitheft device has features similar to the Ford Motor Company's (Ford) Passive Anti-Theft System (PATS). The PATS antitheft device was previously approved for exemption from the requirements of Part 541 and installed on the Mazda Tribute, (manufactured by Ford), the Ford Focus, the Ford Five Hundred and the Ford Taurus X vehicle lines. The agency granted in full the petition for the Mazda Tribute vehicle line beginning with model year 2010, (see 73 FR 40447, July 14, 2008), the Ford Focus vehicle line beginning with model year 2006, (see 71 FR 7824, February 14, 2006), the Ford Five Hundred beginning with model year 2007 (see 71 FR 52206, September 1, 2006), and the Ford Taurus X vehicle line beginning with model year 2008, (see 72 FR 20400, April 24, 2007). The agency notes the average theft rate for the Mazda Tribute and Ford Focus vehicle lines using three MYs' data (2010-preliminary 2012) are 1.560 and 0.14216 respectively. Current theft rate data is not available for the Ford Five Hundred and the Taurus X vehicle lines because they are no longer being produced.

Mazda also provided data on the effectiveness of other similar antitheft devices installed on vehicle lines in support of its belief that its device will be at least as effective as those comparable devices. Specifically, Mazda stated that its device was installed on certain MY 1996

Ford vehicles as standard equipment, (*i.e.*, all Ford Mustang GT, Cobra, Taurus LX, SHO and Sable LS models). In MY 1997, Mazda installed its immobilizer device on the entire Ford Mustang vehicle line as standard equipment. When comparing 1995 model year Mustang vehicle thefts (without immobilizers) with MY 1997

Mustangs vehicle thefts (with immobilizers), Mazda referenced the National Crime Information Center's theft information which showed that there was a 70% reduction in theft experienced when comparing MY 1997 Mustang vehicle thefts (with immobilizers) to MY 1995 Mustang vehicle thefts (without immobilizers). Mazda also stated that the Highway Loss Data Institute's (HLDI) September 1997 Theft Loss Bulletin reported an overall theft loss decrease of approximately 50% for both the Ford Mustang and Taurus models upon installation of an antitheft immobilization device. The agency notes that current theft rate data for MYs 2010 through preliminary 2012 are 2.2392, 1.7365 and 2.2115 respectively for the Ford Mustang vehicle line. Additionally, Mazda referenced a July 2000 HLDI news release which reported that when comparing theft loss data before and after equipping vehicle with passive immobilizer devices, the data showed an average theft reduction of approximately 50% for vehicle with immobilizer devices.

Mazda stated that it believes that since its device is functionally equivalent to other comparable manufacturer's devices that have already been granted parts-marking exemptions by the agency, along with the evidence of reduced theft rates for vehicle lines equipped with similar devices and advanced technology of transponder electronic security, the Mazda immobilizer device will have the potential to achieve the level of effectiveness equivalent to those vehicle already exempted by the agency. The agency agrees that the device is substantially similar to devices installed on other vehicle lines for which the agency has already granted exemptions.

Based on the supporting evidence submitted by Mazda on its device, the agency believes that the antitheft device for the (confidential) vehicle line is likely to be as effective in reducing and deterring motor vehicle theft as compliance with the parts-marking requirements of the Theft Prevention Standard (49 CFR 541).

Pursuant to 49 U.S.C. 33106 and 49 CFR 543.7 (b), the agency grants a petition for exemption from the parts-marking requirements of Part 541 either in whole or in part, if it determines that, based upon substantial evidence, the standard equipment antitheft device is likely to be as effective in reducing and deterring motor vehicle theft as compliance with the parts-marking requirements of Part 541. The agency finds that Mazda has provided adequate reasons for its belief that the antitheft

device for the Mazda (confidential) vehicle line is likely to be as effective in reducing and deterring motor vehicle theft as compliance with the parts-marking requirements of the Theft Prevention Standard (49 CFR part 541). This conclusion is based on the information Mazda provided about its device.

The agency concludes that the device will provide the four of the five types of performance listed in § 543.6(a)(3): Promoting activation; preventing defeat or circumvention of the device by unauthorized persons; preventing operation of the vehicle by unauthorized entrants; and ensuring the reliability and durability of the device.

For the foregoing reasons, the agency hereby grants in full Mazda's petition for exemption for the Mazda (confidential) vehicle line from the parts-marking requirements of 49 CFR part 541. The agency notes that 49 CFR part 541, Appendix A-1, identifies those lines that are exempted from the Theft Prevention Standard for a given model year. 49 CFR part 543.7(f) contains publication requirements incident to the disposition of all Part 543 petitions. Advanced listing, including the release of future product nameplates, the beginning model year for which the petition is granted and a general description of the antitheft device is necessary in order to notify law enforcement agencies of new vehicle lines exempted from the parts-marking requirements of the Theft Prevention Standard.

If Mazda decides not to use the exemption for this line, it must formally notify the agency. If such a decision is made, the line must be fully marked according to the requirements under 49 CFR parts 541.5 and 541.6 (marking of major component parts and replacement parts).

NHTSA notes that if Mazda wishes in the future to modify the device on which this exemption is based, the company may have to submit a petition to modify the exemption. Part 543.7(d) states that a Part 543 exemption applies only to vehicles that belong to a line exempted under this part and equipped with the antitheft device on which the line's exemption is based. Further, Part 543.9(c)(2) provides for the submission of petitions "to modify an exemption to permit the use of an antitheft device similar to but differing from the one specified in that exemption."

The agency wishes to minimize the administrative burden that Part 543.9(c)(2) could place on exempted vehicle manufacturers and itself. The agency did not intend in drafting Part 543 to require the submission of a

modification petition for every change to the components or design of an antitheft device. The significance of many such changes could be *de minimis*. Therefore, NHTSA suggests that if the manufacturer contemplates making any changes, the effects of which might be characterized as *de minimis*, it should consult the agency before preparing and submitting a petition to modify.

Under authority delegated in 49 CFR 1.95

**R. Ryan Posten,**

*Associate Administrator for Rulemaking.*

[FR Doc. 2014-27887 Filed 11-24-14; 8:45 am]

**BILLING CODE 4910-59-P**

## DEPARTMENT OF TRANSPORTATION

### Federal Aviation Administration

#### Notice of Final Decision on Proposed Airport Access Restriction

**AGENCY:** Federal Aviation Administration (FAA), Department of Transportation (DOT).

**ACTION:** Notice.

**SUMMARY:** The FAA has completed its review of the application for an airport noise and access restriction submitted by Los Angeles World Airports (LAWA) for the Los Angeles International Airport (LAX). The FAA determined that the application does not provide substantial evidence that the proposed restriction meets three of the six statutory conditions for approval under the Airport Noise and Capacity Act of 1990 (ANCA). The FAA's decision was signed on November 7, 2014, and transmitted to LAWA on November 8, 2014.

**DATES:** *Effective date:* November 25, 2014. The effective date of the FAA's decision on the application for a mandatory noise and access restriction at LAX is November 7, 2014.

**FOR FURTHER INFORMATION CONTACT:** James Byers, Airport Planning and Environmental Division, APP-400, 800 Independence Avenue SW., Washington, DC 20591. Email address: [jim.byers@faa.gov](mailto:jim.byers@faa.gov); telephone: 202-267-3007.

**SUPPLEMENTARY INFORMATION:** This Notice also announces the availability of the FAA's final agency order disapproving the proposed access restriction at [http://faa.gov/airports/environmental/airport\\_noise/part\\_161/](http://faa.gov/airports/environmental/airport_noise/part_161/).

The Airport Noise and Capacity Act of 1990 (hereinafter referred to as "the Act" or "ANCA") provides notice, review, and approval requirements for

airports seeking to impose noise or access restrictions on Stage 3 aircraft operations that become effective after October 1, 1990. 49 U.S.C. 47521 *et seq.*

ANCA established a 180-day review period for the application. Under 14 CFR 161.313(c)(4)(ii), the review period starts on the date of receipt of the complete application, which was May 22, 2014.

On January 30, 2013, the FAA received an application from LAWA under Title 14, Code of Federal Regulations, 14 CFR part 161, seeking the FAA's review of a proposed Stage 3 aircraft noise and access restriction at LAX. The FAA reviewed the application in accordance with 14 CFR 161.313(a), and determined it to be incomplete in the areas of Noise Exposure Maps (NEMs); Noise Study Area; Technical Data Supporting Noise Impact Analysis; and Cost Benefit Analysis. The FAA sent notice of this decision to LAWA on March 1, 2013. On March 15, 2013, the FAA provided LAWA with additional information regarding the types of information and analysis required to complete the application.

On March 28, 2013, LAWA stated its intent to revise the Part 161 application and resubmit it for further review. On July 5, 2013, FAA received a "Supplemental Analysis" from LAWA. The FAA reviewed the Supplemental Analysis and determined that the application continued to be incomplete in the areas of Airport Noise Study Area and Noise Contours; Technical Data Supporting Noise Impact Analysis; and Cost Benefit Analysis. The FAA sent notice of this decision to LAWA on August 2, 2013. On August 20, 2013, LAWA stated its intent to supplement the Part 161 application and resubmit it to the FAA. On May 12, 2014, FAA received LAWA's supplemented application, followed by an errata sheet on May 22, 2014. On June 10, 2014, FAA determined LAWA's application to be complete. On June 27, 2014, the FAA published a notice in the **Federal Register** announcing its determination that LAWA's application was complete and inviting public comments. 79 FR 36577. The FAA received 21 separate comments, which the FAA considered during its evaluation of the LAWA application.

By law, the FAA may only approve a noise or access restriction affecting the operations of Stage 3 aircraft if the applicant demonstrates, by substantial evidence, that each of six statutory conditions have been met. These six statutory conditions of approval are:

- Condition 1: The restriction is reasonable, nonarbitrary, and nondiscriminatory;

- Condition 2: The restriction does not create an undue burden on interstate or foreign commerce;

- Condition 3: The proposed restriction maintains safe and efficient use of the navigable airspace;

- Condition 4: The proposed restriction does not conflict with any existing Federal statute or regulation;

- Condition 5: The applicant has provided adequate opportunity for public comment on the proposed restriction; and

- Condition 6: The proposed restriction does not create an undue burden on the national aviation system.

The FAA evaluated LAWA's application under the provisions of ANCA and 14 CFR 161.317 and determined that the application satisfies the requirements under Condition 3, Condition 5, and Condition 6. However, the application does not satisfy the requirements under Condition 1, Condition 2, or Condition 4. Therefore, in accordance with the requirements set forth in ANCA, the FAA disapproved the application on November 7, 2014.

Questions may be directed to the individual named above under the heading **FOR FURTHER INFORMATION CONTACT**.

Issued in Washington, DC, on November 17, 2014.

**Elliott Black,**

*Director, Office of Airport Planning and Programming.*

[FR Doc. 2014-27815 Filed 11-24-14; 8:45 am]

**BILLING CODE 4910-13-P**

## DEPARTMENT OF TRANSPORTATION

### Federal Aviation Administration

#### Random Drug and Alcohol Testing Percentage Rates of Covered Aviation Employees for the Period of January 1, 2015, Through December 31, 2015

**AGENCY:** Federal Aviation Administration (FAA), DOT.

**ACTION:** Notice.

**SUMMARY:** The FAA has determined that the minimum random drug and alcohol testing percentage rates for the period January 1, 2015, through December 31, 2015, will remain at 25 percent of safety-sensitive employees for random drug testing and 10 percent of safety-sensitive employees for random alcohol testing.

**FOR FURTHER INFORMATION CONTACT:** Ms. Vicky Dunne, Office of Aerospace Medicine, Drug Abatement Division, Program Policy Branch (AAM-820), Federal Aviation Administration, 800 Independence Avenue SW., Room 806,