to Add Priority Mail & USPS Ground Advantage Contract 304 to Competitive Product List and Notice of Filing Materials Under Seal; *Filing Acceptance Date:* August 19, 2024; *Filing Authority:* 39 U.S.C. 3642, 39 CFR 3040.130 through 3040.135, and 39 CFR 3035.105; *Public Representative:* Christopher C. Mohr; *Comments Due:* August 27, 2024.

2. Docket No(s).: MC2024–519 and CP2024–527; Filing Title: USPS Request to Add Priority Mail Express, Priority Mail & USPS Ground Advantage Contract 227 to Competitive Product List and Notice of Filing Materials Under Seal; Filing Acceptance Date: August 19, 2024; Filing Authority: 39 U.S.C. 3642, 39 CFR 3040.130 through 3040.135, and 39 CFR 3035.105; Public Representative: Christopher C. Mohr; Comments Due: August 27, 2024.

3. Docket No(s).: MC2024–520 and CP2024–528; Filing Title: USPS Request to Add Priority Mail Express, Priority Mail & USPS Ground Advantage Contract 228 to Competitive Product List and Notice of Filing Materials Under Seal; Filing Acceptance Date: August 19, 2024; Filing Authority: 39 U.S.C. 3642, 39 CFR 3040.130 through 3040.135, and 39 CFR 3035.105; Public Representative: Christopher C. Mohr; Comments Due: August 27, 2024.

This Notice will be published in the **Federal Register**.

### Erica A. Barker,

Secretary.

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# SECURITIES AND EXCHANGE COMMISSION

[Release Nos. 33-11299; 34-100784/August 20, 2024]

### Order Making Fiscal Year 2025 Annual Adjustments to Registration Fee Rates

### I. Background

The Commission collects fees under various provisions of the securities laws. Section 6(b) of the Securities Act of 1933 ("Securities Act") requires the Commission to collect fees from issuers on the registration of securities. Section 13(e) of the Securities Exchange Act of 1934 ("Exchange Act") requires the Commission to collect fees on specified purchases of securities. Section 14(g) of

the Exchange Act requires the Commission to collect fees on specified proxy solicitations and specified tender offers.<sup>3</sup> These provisions require the Commission to make annual adjustments to the applicable fee rates.

## II. Fiscal Year 2025 Annual Adjustment to Fee Rates

Section 6(b)(2) of the Securities Act requires the Commission to make an annual adjustment to the fee rate applicable under Section 6(b).<sup>4</sup> The annual adjustment to the fee rate under Section 6(b) of the Securities Act also sets the annual adjustment to the fee rates under Sections 13(e) and 14(g) of the Exchange Act.<sup>5</sup>

Section 6(b)(2) sets forth the method for determining the annual adjustment to the fee rate under Section 6(b) for fiscal year 2025. Specifically, the Commission must adjust the fee rate under Section 6(b) to a "rate that, when applied to the baseline estimate of the aggregate maximum offering prices for [fiscal year 2025], is reasonably likely to produce aggregate fee collections under [Section 6(b)] that are equal to the target fee collection amount for [fiscal year 2025]." That is, the adjusted rate is determined by dividing the "target fee collection amount" for fiscal year 2025 by the "baseline estimate of the aggregate maximum offering prices" for fiscal year 2025.

# III. Target Fee Collection Amount for FY 2025

The statutory "target fee collection amount" for fiscal year 2021 and "each fiscal year thereafter" is "an amount that is equal to the target fee collection amount for the prior fiscal year, adjusted by the rate of inflation." <sup>6</sup> Consistent with the fiscal year 2021 calculation, the Commission has determined that it will use an approach similar to one that it uses to annually adjust civil monetary penalties by the rate of inflation. 7 Under this approach,

the Commission will use the year-overyear change, rounded to five decimal places, in the Consumer Price Index for All Urban Consumers ("CPI–U"), not seasonally adjusted, in calculating the target fee collection amount, which is then rounded to the nearest whole dollar. The calculation for the fiscal year 2025 target fee collection amount is described in more detail below.

The most recent CPI–U index value, not seasonally adjusted, available for use by the Commission at the time this fee rate update was prepared was for June 2024. This value is 314.175.8 The CPI-U index value, not seasonally adjusted, for June 2023 is 305.109.9 Dividing the June 2024 value by the June 2023 value and rounding to five decimal places yields a multiplier value of 1.02971. Multiplying the fiscal year 2024 target fee collection amount of \$839,771,535 <sup>10</sup> by the multiplier value of 1.02971 and rounding to the nearest whole dollar yields a fiscal year 2025 target fee collection amount of \$864,721,147

Section 6(b)(6)(B) defines the "baseline estimate of the aggregate maximum offering prices" for fiscal year 2025 as "the baseline estimate of the aggregate maximum offering price at which securities are proposed to be offered pursuant to registration statements filed with the Commission during [fiscal year 2025] as determined by the Commission, after consultation with the Congressional Budget Office and the Office of Management and Budget . . . ."

To make the baseline estimate of the aggregate maximum offering prices for fiscal year 2025, the Commission is using the methodology it has used in prior fiscal years and that was developed in consultation with the Congressional Budget Office and OMB.<sup>11</sup> Using this methodology, the

<sup>&</sup>lt;sup>1</sup> 15 U.S.C. 77f(b).

<sup>&</sup>lt;sup>2</sup> 15 U.S.C. 78m(e). Per Section 13(e)(2), a purchase by or for the issuer or any person controlling, controlled by, or under common control with the issuer, or a purchase subject to control of the issuer or any such person, shall be deemed to be a purchase by the issuer for some or all purposes of Section 13(e)(1).

<sup>3 15</sup> U.S.C. 78n(g).

<sup>&</sup>lt;sup>4</sup>15 U.S.C. 77f(b)(2). The annual adjustments are designed to adjust the fee rate in a given fiscal year so that, when applied to the aggregate maximum offering prices at which securities are proposed to be offered for the fiscal year, it is reasonably likely to produce total fee collections under Section 6(b) equal to the "target fee collection amount" required by Section 6(b)(6)(A) for that fiscal year.

<sup>&</sup>lt;sup>5</sup> 15 U.S.C. 78m(e)(4) and 15 U.S.C. 78n(g)(4). <sup>6</sup> 15 U.S.C. 77f(b)(6)(A).

<sup>&</sup>lt;sup>7</sup> The Commission annually adjusts for inflation the civil monetary penalties that can be imposed under the statutes administered by Commission, as required by the Federal Civil Penalties Inflation Adjustment Act Improvements Act of 2015, pursuant to guidance from the Office of Management and Budget ("OMB"). See OMB Dec. 16, 2019, Memorandum for the Heads of Executive Departments and Agencies," M–20–05, on

<sup>&</sup>quot;Implementation of Penalty Inflation Adjustments for 2020, Pursuant to the Federal Civil Penalties Inflation Adjustment Act Improvements Act of 2015."

<sup>&</sup>lt;sup>8</sup>This value was announced July 11, 2024. See https://www.bls.gov/news.release/archives/cpi\_07112024 htm

<sup>&</sup>lt;sup>9</sup> See "Table 1. Consumer Price Index for All Urban Consumers (CPI–U): U.S. city average, by expenditure category, June 2024" in the announcement referenced above.

<sup>&</sup>lt;sup>10</sup> See 88 FR 59953, published Aug. 30, 2023 (https://www.federalregister.gov/documents/2023/08/30/2023-18723/order-making-fiscal-year-2024-annual-adjustments-to-registration-fee-rates).

<sup>&</sup>lt;sup>11</sup> Appendix A explains how we determined the "baseline estimate of the aggregate maximum offering prices" for fiscal year 2025 using our methodology, and then shows the arithmetical process of calculating the fiscal year 2025 annual adjustment based on that estimate. The appendix includes the data used by the Commission in making its "baseline estimate of the aggregate maximum offering prices" for fiscal year 2025.

Commission determines the "baseline estimate of the aggregate maximum offering price" for fiscal year 2025 to be \$5,647,140,476,572. Based on this estimate and the fiscal year 2025 target fee collection amount, the Commission calculates the fee rate for fiscal 2025 to be \$153.10 per million. This adjusted fee rate applies to Section 6(b) of the Securities Act, as well as to Sections 13(e) and 14(g) of the Exchange Act.

## IV. Effective Dates of the Annual Adjustments

The fiscal year 2025 annual adjustments to the fee rates applicable under Section 6(b) of the Securities Act and Sections 13(e) and 14(g) of the Exchange Act will be effective on October 1, 2024.<sup>12</sup>

#### V. Conclusion

Accordingly, pursuant to Section 6(b) of the Securities Act and Sections 13(e) and 14(g) of the Exchange Act, 13

It is hereby ordered, that the fee rates applicable under Section 6(b) of the Securities Act and Sections 13(e) and 14(g) of the Exchange Act shall be \$153.10 per million effective on October 1, 2024.

By the Commission.

#### Sherry R. Haywood,

Assistant Secretary.

#### Appendix A

Congress has established a target amount of monies to be collected from fees charged to issuers based on the value of their registrations. This appendix provides the formula for determining such fees, which the Commission adjusts annually. Congress has mandated that the Commission determine these fees based on the "aggregate maximum offering prices," which measures the aggregate dollar amount of securities registered with the Commission over the course of the year (hereafter, "registrations").

In order to maximize the likelihood that the amount of monies targeted by Congress under Section 6(b) of the Securities Act of 1933 will be collected, the fee rate must be set to reflect projected aggregate maximum offering prices. As a percentage, the fee rate equals the ratio of the target amounts of monies to the projected aggregate maximum offering prices.

For 2025, the Commission has estimated the aggregate maximum offering prices by projecting forward the trend established in the previous decade. More specifically, an auto-regressive integrated moving average ("ARIMA") model was used to forecast the value of the aggregate maximum offering prices for months subsequent to July 2024, the last month for which the Commission has data on the aggregate maximum offering prices.

The following sections describe this process in detail.

A. Baseline Estimate of the Aggregate Maximum Offering Prices for Fiscal Year 2025

First, calculate the aggregate maximum offering prices (AMOP) for each month in the sample (July 2014 through July 2024). Next, calculate the percentage change in the AMOP from month to month.

Model the monthly percentage change in AMOP as a first order moving average process. The moving average approach allows one to model the effect that an exceptionally high (or low) observation of AMOP tends to be followed by a more "typical" value of AMOP.

Use the [estimated moving average]

Use the [estimated moving average] [ARIMA] model to forecast the monthly percent change in AMOP. These percent changes can then be applied to obtain forecasts of the total dollar value of registrations. The following is a more formal (mathematical) description of the procedure:

- 1. Begin with the monthly data for AMOP. The sample spans ten years, from July 2014 to July 2024.
- 2. Divide each month's AMOP (column C) by the number of trading days in that month (column B) to obtain the average daily AMOP (AAMOP, column D).
- 3. For each month t, the natural logarithm of AAMOP is reported in column E.

4. Calculate the change in log (AAMOP) from the previous month as  $\Delta_t = \log (AAMOP_t) - \log (AAMOP_{t-1})$ . This approximates the percentage change.

- 5. Estimate the first order moving average model  $\Delta_t=\alpha+\beta e_{t-1}+e_t,$  where  $e_t$  denotes the forecast error for month t. The forecast error is simply the difference between the one-month ahead forecast and the actual realization of  $\Delta_t.$  The forecast error is expressed as  $e_t=\Delta_t-\alpha-\beta e_{t-1}.$  The model can be estimated using standard commercially available software. Using least squares, the estimated parameter values are  $\alpha=0.0009130838$  and  $\beta=0.9266757361.$
- 6. For the month of August 2024 forecast  $\Delta_{t=8/2024}=\alpha+\beta e_{t=7/2024}.$  For all subsequent months, forecast  $\Delta_{t}=\alpha.$
- 7. Calculate forecasts of log (AAMOP). For example, the forecast of log (AAMOP) for October 2024 is given by FLAAMOP  $_{t=10/2024}$  = log (AAMOP  $_{t=7/2024}$ ) +  $\Delta$   $_{t=8/2024}$  +  $\Delta$   $_{t}$  = 9/2024 +  $\Delta$   $_{t=10/2024}$ .
- 8. Under the assumption that  $e_t$  is normally distributed, the n-step ahead forecast of AAMOP is given by exp (FLAAMOP<sub>t</sub> +  $\sigma_n^2$ /2), where  $\sigma_n$  denotes the standard error of the n-step ahead forecast.
- 9. For October 2024, this gives a forecast AAMOP of \$22,312 million (Column I), and a forecast AMOP of \$513,185 million (Column I).
- 10. Iterate this process through September 2025 to obtain a baseline estimate of the aggregate maximum offering prices for fiscal year 2025 of \$5,647,140,476,572.
- B. Using the Forecasts From A To Calculate the New Fee Rate
- 1. Using the data from Table A, estimate the aggregate maximum offering prices between 10/01/24 and 9/30/25 to be \$5,647,140,476,572.
- 2. The rate necessary to collect the target \$864,721,147 in fee revenues required by Section 6(b) of the Securities Act is then calculated as:  $$864,721,147 \div $5,647,140,476,572 = 0.0001531$ .
- 3. Round the result to the seventh decimal point, yielding a rate of 0.0001531 (or \$153.10 per million).

### TABLE A—ESTIMATION OF BASELINE OF AGGREGATE MAXIMUM OFFERING PRICES

[Fee rate calculation]

a. Baseline estimate of the aggregate maximum offering prices, 10/01/24 to 09/30/25 (\$Millions)	5,647,140
b. Implied fee rate (\$864,721,147/a)	\$153.10

Month	Number of trading days in month	Aggregate maximum offering prices, in \$millions	Average daily aggregate max. offering prices (AAMOP) in \$millions	log (AAMOP)	Log (change in AAMOP)	Forecast log (AAMOP)	Standard error	Forecast AAMOP, in \$millions	Forecast aggregate maximum offering prices, in \$millions
(A)	(B)	(C)	(D)	(E)	(F)	(G)	(H)	(I)	(J)
Jul–14	22	373,811	16,991	23.556	-0.170				
Aug-14	21	405,017	19,287	23.683	0.127				
Sep-14	21	409,349	19,493	23.693	0.011				
Oct-14	23	338,832	14,732	23.413	-0.280		l		l

 $<sup>^{12}</sup>$  15 U.S.C. 77f(b)(4), 15 U.S.C. 78m(e)(6), and 15 U.S.C. 78n(g)(6).

 $<sup>^{13}</sup>$  15 U.S.C. 77f(b), 78m(e), and 78n(g).

Month	Number of trading days in month	Aggregate maximum offering prices, in \$millions	Average daily aggregate max. offering prices (AAMOP) in \$millions	log (AAMOP)	Log (change in AAMOP)	Forecast log (AAMOP)	Standard error	Forecast AAMOP, in \$millions	Forecast aggregate maximum offering prices, in \$millions
(A)	(B)	(C)	(D)	(E)	(F)	(G)	(H)	(I)	(J)
	trading days in month	offering prices, in \$millions	offering prices (AAMOP) in \$millions	(AAMOP)	(change in AAMOP)	(AAMOP)	error	AAMOP, in \$millions	offering prices, in \$millions
May-19 Jun-19 Jun-19 Sep-19 Oct-19 Nov-19 Dec-19 Jan-20 Feb-20 Mar-20 Apr-20 Jun-20 Jun-20 Jun-20 Jun-20 Aug-20 Aug-20	22 20 22 20 23 20 21 21 19 22 21 20 22 21	476,892 399,178 359,438 401,391 382,876 181,113 553,889 438,062 636,403 424,133 409,403 389,821 731,835 650,219 457,871 465,953	21,677 19,959 16,338 18,245 19,144 7,874 27,694 20,860 30,305 22,323 18,609 18,563 36,592 29,555 20,812 22,188	23.800 23.717 23.517 23.627 23.675 22.787 24.044 23.761 24.135 23.829 23.647 23.644 24.323 24.110 23.759 23.823	0.531 -0.083 -0.200 0.110 0.048 -0.888 1.258 -0.283 0.373 -0.306 -0.182 -0.002 0.679 -0.214 -0.351 0.064				
Sep-20	21 22 20 22 19	435,323 429,638 849,894 493,133 753,590	20,730 19,529 42,495 22,415 39,663	23.755 23.695 24.473 23.833 24.404	-0.068 -0.060 0.777 -0.640 0.571				

(A)     (B)     (C)     (D)     (E)     (F)     (G)     (H)     (I)       Feb-21     19     785,163     41,324     24.445     0.041	
Mar-21     23     960,806     41,774     24.456     0.011	
Mar-21     23     960,806     41,774     24.456     0.011	
May-21	
Jun–21	
Jul-21 21 485,097 23,100 23.863 -0.009	
Aug-21 22 608,745 27,670 24.044 0.181	
Sep-21 21 565,229 26,916 24,016 -0.028	
Oct-21	
Nov-21	
Dec-21       22       618,897       28,132       24.060       0.421           Jan-22       20       809,773       40,489       24.424       0.364	
Feb-22       19       531,622       27,980       24.055       -0.370	
Apr-22	
May-22 21 529,417 25,210 23,951 -0.187	I
Jun-22 21 410,380 19,542 23,696 -0.255	
Jul-22 20 364,895 18,245 23.627 -0.069	
Aug-22 23 495,621 21,549 23,794 0.166	
Sep-22	
Oct-22	
Nov-22	
Dec-22 21 311,922 14,853 23.421 -0.150	
Jan-23	
Feb-23 19   700,233   36,854   24.330   0.419	
Mar–23 23 775,232 33,706 24.241 –0.089	
Apr–23 19   310,952   16,366   23.518   -0.722	
May-23 22 574,632 26,120 23.986 0.467	
Jun-23 21 87,686 4,176 22.153 -1.833	
Jul-23	
Aug-23	
Sep-23	
Oct-23	
Dec-23	
Gall 24 20 625,139 31,257 24,166 0.181	
Mar-24 20 1,073,420 53,671 24,706 0.541	
Apr-24 22 330,061 15,003 23,432 -1,275	
May-24	I
Jun-24	
Jul-24	
Aug–24	489,392
Sep-24	445,574
Oct-24 23 23 23 23.716 0.474 22,312	513,185
Nov-24	
Dec-24	
Jan-25	
Feb-25	
Mar-25	
Apr-25	
May-25	
Jun-25     20     22,58       Jul-25     22     23,723     0.484     22,58       23,724     0.485     22,61	
Jul-25     22      23.724     0.485     22,610       Aug-25     21       23.725     0.487     22,650	
Sep-25	
20,720 0.400 22,000	17 3, 710

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Dollar Value,

68480

Figure A
Aggregate Maximum Offering Prices Subject to Securities Act Section 6(b)
(Dashed Line Indicates Forecast Values)

