

## NUCLEAR REGULATORY COMMISSION

[Docket No. 50-336]

### Northeast Nuclear Energy Company, Et Al., Millstone Nuclear Power Station, Unit No. 2; Environmental Assessment and Finding of No Significant Impact

The U.S. Nuclear Regulatory Commission (the Commission) is considering issuance of an amendment to Facility Operating License No. DPR-65, issued to the Northeast Nuclear Energy Company, et al., (NNECO or the licensee), for operation of the Millstone Nuclear Power Station, Unit No. 2, located in Waterford, Connecticut.

#### Environmental Assessment

##### *Identification of the Proposed Action*

The proposed amendment would revise Technical Specification (TS) Sections: 3.3.2.1, "Instrumentation—Engineered Safety Feature Actuation System Instrumentation"; 3.3.3.1, "Instrumentation—Monitoring Instrumentation—Radiation Monitoring"; 3.7.6.1, "Plant Systems—Control Room Emergency Ventilation System"; 3.9.3.1, "Refueling Operations—Decay Time"; 3.9.4, "Refueling Operations—Containment Penetrations"; 3.9.9, "Refueling Operations—Containment Radiation Monitoring"; 3.9.10, "Refueling Operations—Containment Purge Valve Isolation System"; 3.9.13, "Refueling Operations—Storage Pool Radiation Monitoring"; 3.9.14, "Refueling Operations—Storage Pool Area Ventilation System—Fuel Movement"; 3.9.15, "Refueling Operations—Storage Pool Area Ventilation System—Fuel Storage"; 3.9.16.1, "Refueling Operations—Shielded Cask"; 3.9.16.2, "Refueling Operations—Shielded Cask"; 3.9.17, "Refueling Operations—Movement of Fuel in Spent Fuel Pool"; and 3.9.19.2, "Refueling Operations—Spent Fuel Pool—Storage Pattern," and add new TS 3.3.4, "Containment Purge Valve Isolation Signal." The requested changes would make the TSs and the Final Safety Analysis Report (FSAR) consistent with new analyses of the fuel handling and cask drop accidents. The Index Pages and the Bases for these TSs would be modified to reflect these changes.

The proposed action is in accordance with the licensee's amendment request dated December 14, 1999, as supplemented on February 11 and March 30, 2000.

##### *The Need for the Proposed Action*

The proposed action is needed for the licensee to move new and spent fuel while the containment is open during refueling operations. As a result of the recovery effort for Millstone Unit No. 2, NNECO determined that the current analysis of a fuel handling accident inside containment is not valid since the current analysis is not conservative with respect to the amount of fuel damage that will occur. As a result, Millstone Unit No. 2 will be required to keep containment isolated during fuel movement inside containment until a revised analysis is approved by the Commission. With the containment isolated, high temperature and humidity conditions create an adverse environment for individuals working inside containment. This type of environment is a personnel safety concern and can increase the potential for human errors. In addition, the revised analysis includes a provision to maintain the personnel air lock doors open under administrative control. This will greatly simplify normal entry and egress. This provision will also decrease the time necessary to evacuate containment in the event of a fuel handling accident, thereby decreasing personnel exposure.

##### *Environmental Impacts of the Proposed Action*

The Commission has completed its assessment of the potential environmental impacts associated with the TS. These TS changes are supported by a revised fuel handling analyses and cask drop accident analyses. The impact of the above proposed TS changes has been evaluated by the Commission in consideration for approval of the changes and supporting analyses. The TS change will not significantly increase the probability of accidents, no changes are being made in the types of any effluents that may be released offsite, and there is no significant increase in the allowable individual or cumulative occupational radiation exposure. The consequences of the postulated accidents, related to fuel handling and cask drop accidents, will be greater than previously evaluated. However, the consequences remain well within Part 100 doses (25 percent of 10 CFR Section 100.11(a)(1)) for offsite releases. Therefore, the TS changes will not significantly increase the consequences of any fuel handling or cask drop accidents. In addition, while the TS change described is a substantial change, its efficacy has been demonstrated in other operating facilities. The TS change will not

significantly increase the probability or consequences of accidents. Therefore, the Commission concludes that there are no significant radiological environmental impacts associated with this proposed TS amendment.

With regard to potential non-radiological impacts, the proposed amendment does involve features located entirely within the restricted area as defined in 10 CFR part 20. It does not affect non-radiological plant effluents and has no other environmental impact. Therefore, the Commission concludes that there are no significant non-radiological environmental impacts associated with the proposed amendment.

Accordingly, the NRC concludes that there are no significant environmental impacts associated with the proposed action.

##### *Alternatives to the Proposed Action*

As an alternative to the proposed action, the staff considered denial of the proposed action (*i.e.*, the "no-action" alternative). Denial of the application would result in no significant change in current environmental impacts. Such action would not enhance the protection of the environment and would result in unjustified hardship to the licensee. The environmental impacts of the proposed action and the alternative action are similar.

##### *Alternative Use of Resources*

This action does not involve the use of any resources not previously considered in the Final Environmental Statement for the Millstone Nuclear Power Station, Unit No. 2.

##### *Agencies and Persons Consulted*

In accordance with its stated policy, on April 25, 2000, the staff consulted with the Connecticut State official, Michael Firsick of the Division of Radiation, Department of Environmental Protection, regarding the environmental impact of the proposed action. The State official had no comments.

##### *Finding of No Significant Impact*

On the basis of the environmental assessment, the Commission concludes that the proposed action will not have a significant effect on the quality of the human environment. Accordingly, the Commission has determined not to prepare an environmental impact statement for the proposed action.

For further details with respect to the proposed action, see the licensee's letter dated December 14, 1999, as supplemented by letters dated February 11 and March 30, 2000, which is available for public inspection at the

Commission's Public Document Room, the Gelman Building, 2120 L Street, NW., Washington, DC. Publically available records will be accessible electronically from the Agencywide Documents Access and Management System (ADAMS) Public Library component of the NRC Web site, <<http://www.nrc.gov>> (the Electronic Reading Room).

Dated at Rockville, Maryland, this 25th day of April 2000.

For the U.S. Nuclear Regulatory Commission.

**Jacob I. Zimmerman,**

*Project Manager, Section 2, Project Directorate I, Division of Licensing Project Management, Office of Nuclear Reactor Regulation.*

[FR Doc. 00-10664 Filed 4-27-00; 8:45 am]

BILLING CODE 7590-01-P

## NUCLEAR REGULATORY COMMISSION

### [NUREG-1702, Final Report]

#### Standard Review Plan for the Review of a License Application for the Tank Waste Remediation System Privatization Project: Notice of Availability

**AGENCY:** Nuclear Regulatory Commission.

**ACTION:** Notice of availability.

**SUMMARY:** The Nuclear Regulatory Commission (NRC) is announcing the completion and availability of NUREG-1702, Final Report, entitled "Standard Review Plan for the Review of a License Application for the Tank Waste Remediation System Privatization (TWRS-P) Project."

**ADDRESSES:** Copies of NUREG-1702, Final Report, may be obtained by writing to the Superintendent of Documents, U.S. Government Printing Office, P.O. Box 37082, Washington, DC 20402-9328. Copies are also available from the National Technical Information Service, 5285 Port Royal Road, Springfield, Virginia 22161. A copy of the document is available for inspection and/or copying for a fee in the NRC Public Document Room, 2120 L Street, NW (lower level), Washington, DC 20555-0001. A copy is also posted on the NRC's internet web site at <http://www.nrc.gov/NRC/NUREGS/indexnum.html>.

#### FOR FURTHER INFORMATION CONTACT:

Michael Tokar, Division of Fuel Cycle Safety and Safeguards, Office of Nuclear Material Safety and Safeguards, U.S. Nuclear Regulatory Commission,

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**SUPPLEMENTARY INFORMATION:** On March 19, 1999 (64 FR 13613), NRC announced the availability of draft NUREG-1702, "Standard Review Plan for the Review of a License Application for the Tank Waste Remediation System Privatization (TWRS-P) Project," and requested comments on it. This draft NUREG report was the first specific guidance developed for the NRC staff to review a possible future license application for immobilizing highly radioactive waste in underground tanks at the Department of Energy (DOE) reservation in Hanford, Washington.

If NRC were to receive a license application for a TWRS-P facility, it is anticipated that the application would be reviewed under 10 CFR part 70, Domestic Licensing of Special Nuclear Material. The NRC is currently considering revisions to 10 CFR part 70 and the associated standard review plan (SRP), draft NUREG-1520, "Standard Review Plan for the Review of a License Application for a Fuel Cycle Facility," (see [http://techconf.llnl.gov/cgi\\_bin/topics](http://techconf.llnl.gov/cgi_bin/topics)). To provide facility specific guidance for the review of a license application for a TWRS-P facility, the NRC simultaneously developed NUREG-1702.

At the present time, NRC is assisting DOE in developing an effective regulatory program for proposed licensing of a TWRS-P facility. NRC and DOE interactions during this initial phase are governed by a Memorandum of Understanding (MOU) signed January 1997. This MOU is currently undergoing revision.

NRC staff considered all public comments received in the preparation of the final NUREG report.

The final version of NUREG-1702, is now available for use by applicants, NRC license reviewers, and other NRC staff. This "standard review plan," (SRP) provides guidance for the evaluation of health, safety, and environmental protection in a license application. Its principal purpose is to ensure quality and uniformity of staff reviews of the application and any later amendments to the license. In addition, it provides information about review acceptance criteria to interested members of the public and the regulated industry. Each SRP section addresses the regulations pertinent to specific technical matters, the acceptance criteria used by the staff, how the review is accomplished, and the conclusions that are appropriate for the Safety Evaluation Report.

Dated at Rockville, Maryland, this 31st day of January 2000.

For the Nuclear Regulatory Commission.

**Michael F. Weber,**

*Director, Division of Fuel Cycle Safety and Safeguards, NMSS.*

[FR Doc. 00-10661 Filed 4-27-00; 8:45 am]

BILLING CODE 7590-01-P

## OFFICE OF MANAGEMENT AND BUDGET

### Information Initiative "Collecting Information in the Information Age"

**AGENCY:** Office of Management and Budget, Executive Office of the President.

**ACTION:** Notice.

**SUMMARY:** The Office of Information and Regulatory Affairs within the Office of Management and Budget (OMB), with help from a group of Federal agencies, is beginning an initiative to examine how agencies can collect information more effectively and efficiently. The initiative will focus on improving the quality of information agencies collect while minimizing the collection burden, particularly through the use of information technology. Eight Federal agencies are participating in the initiative: the Internal Revenue Service (IRS), the Occupational Health and Safety Administration (OSHA) of the Department of Labor, the Environmental Protection Agency (EPA), the Department of Transportation (DOT), the Health Care Financing Administration (HCFA) of the Department of Health and Human Services (HHS), the Department of Agriculture (USDA), the Student Financial Assistance Agency of the Department of Education (ED), and the Small Business Administration (SBA). The initiative will begin with a public Forum on April 27, 2000. Through a series of Roundtables with stakeholders, each agency will explore ways to improve the quality of data collected, disseminate better information to the public, and reduce burden. The dates, topic and discussion questions for each Roundtable are in the Supplementary Information below. OMB is seeking written or electronic comments from members of the public on the topics and discussion questions. The procedure for submitting comments is in Dates and Addresses below. At a second Forum and in a final report, OIRA will compile the comments received, present the results of the roundtable discussions regarding specific and overall agency collection efforts, and recommend opportunities for further progress in