

speeds not to exceed 6 knots, whichever is less.

(ii) Vessels transiting this area must not maneuver within 20 yards of a Tall Ship or other vessel participating in the Tall Ships Rhode Island 2004 Festival (identified by a Tall Ships Rhode Island 2004 flag), unless authorized by the Coast Guard Captain of the Port (COTP) Providence or her designated on-scene representative. On-scene representatives include commissioned, warrant, and petty officers of the U.S. Coast Guard.

(2)(i) Vessels transiting Regulated Navigation Area B must do so at speeds of at least 3 knots or at no wake speed whichever is more, but not to exceed 6 knots.

(ii) Vessels transiting this area must not maneuver within 20 yards of a moored Tall Ship, unless authorized by the Coast Guard Captain of the Port (COTP) Providence or her designated on-scene representative. On-scene representatives include commissioned, warrant, and petty officers of the U.S. Coast Guard.

(iii) Vessels must enter Regulated Navigation Area B in a counterclockwise direction, proceed north along the eastern side of Newport Harbor to a turning point south of the causeway in approximate position 41°29'28"N and 71°19'40"N, then proceed south down the western side of Newport Harbor and exit the area to the left side of the entrance.

(iv) For vessels other than the Tall Ships, those vessels proceeding under sail when not also propelled by machinery, are not allowed in Area B due to increased difficulty in maintaining required speed of advance while sailing, as well as limited maneuvering ability to proceed single file behind numerous other spectator craft viewing the moored Tall Ships.

(3)(i) Vessels transiting Regulated Navigation Area C must do so at no wake speed or at speeds not to exceed 6 knots, whichever is less.

(ii) Vessels transiting Regulated Navigation Area C must not maneuver within 20 yards of an excursion vessel and passenger-for-hire vessel greater than 50 feet permitted to anchor within this area, unless authorized by the COTP Providence or her on-scene representative. On-scene representatives comprise of commissioned, warrant, and petty officers of the U.S. Coast Guard.

Dated: July 9, 2004.

David P. Pekoske,

Rear Admiral, U.S. Coast Guard, Commander, First Coast Guard District.

[FR Doc. 04-16099 Filed 7-12-04; 2:53 pm]

BILLING CODE 4910-15-P

POSTAL SERVICE

39 CFR Part 3

Amendment to Bylaws of the Board of Governors

AGENCY: Postal Service.

ACTION: Final rule.

SUMMARY: On June 15, 2004, the Board of Governors of the United States Postal Service adopted a revision to its bylaws. The purpose of this revision was to reserve the selection of the independent external auditor to the Presidentially-appointed Governors rather than the full Board of Governors. Consequently, the Postal Service hereby publishes this final rule.

EFFECTIVE DATE: June 15, 2004.

FOR FURTHER INFORMATION CONTACT: William T. Johnstone, Secretary of the Board, U.S. Postal Service, 475 L'Enfant Plaza, SW., Washington, DC 20260-1000, (202) 268-4800.

SUPPLEMENTARY INFORMATION: This document publishes a revision to 39 CFR 3.3 and 3.4 of the Bylaws of the Board of Governors of the United States Postal Service. The Board removed and reserved § 3.3(o) which reserved for the full Board the selection of the independent outside auditor. The Board added a new paragraph (k) to § 3.4 to reserve for the Governors the selection of the independent outside auditor. The changes were adopted by the Board on June 15, 2004. The purpose of the changes was to reserve the selection of the independent external auditor to the Presidentially-appointed Governors rather than the full Board of Governors.

List of Subjects in 39 CFR Part 3

Administrative Practice and procedure, Organization and functions (Government agencies), Postal Service.

■ Accordingly, sections 3.3 and 3.4 of title 39 CFR are amended as follows:

PART 3—BOARD OF GOVERNORS (ARTICLE 111)

■ 1. The authority citation for part three continues to read as follows:

Authority: 39 U.S.C. 202, 203, 205, 401(2), (10), 402, 414, 416, 1003, 2802-2804, 3013; 5 U.S.C. 552b(g), (j); Inspector General Act, 5 U.S.C. app.; Pub. L. 107-67, 115 Stat. 514 (2001).

■ 2. Section 3.3 is amended by removing and reserving paragraph (o).

§ 3.3 Matters reserved for decision by the Board.

* * * * *

(o) [Reserved]

* * * * *

■ 3. Section 3.4 is amended by adding new paragraph (k) to read as follows:

§ 3.4 Matters reserved for decision by the Governors.

* * * * *

(k) Selection of an independent, certified public accounting firm to certify the accuracy of Postal Service financial statements as required by 39 U.S.C. 2008(e).

Neva Watson,

Attorney, Legislative.

[FR Doc. 04-16023 Filed 7-14-04; 8:45 am]

BILLING CODE 7710-12-P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52

[CA 295-0441w; FRL-7787-2]

Withdrawal of Direct Final Rule Revising the California State Implementation Plan, Great Basin Unified Air Pollution Control District and Ventura County Air Pollution Control District

AGENCY: Environmental Protection Agency (EPA).

ACTION: Withdrawal of direct final rule.

SUMMARY: On June 7, 2004 (69 FR 31739), EPA published a direct final approval of revisions to the California State Implementation Plan (SIP). These revisions concerned GBUAPCD Rule 406, Open Outdoor Fires, GBUAPCD Rule 407, Incinerator Burning, and Ventura County Rule 56, Open Burning. The direct final action was published without prior proposal because EPA anticipated no adverse comment. The direct final rule stated that if adverse comments were received by July 7, 2004, EPA would publish a timely withdrawal in the **Federal Register**. EPA received a timely adverse comment and is, therefore, withdrawing the direct final approval. EPA will address the comment in a subsequent final action based on the parallel proposal also published on June 7, 2004 (69 FR 31782). As stated in the parallel proposal, EPA will not institute a second comment period on this action. Accordingly, the revision to 40 CFR 52.220, published in the **Federal Register** on June 7, 2004 (69 FR 31739), which was to become effective on August 6, 2004, is withdrawn.

DATES: The direct final rule published on June 7, 2004, at 69 FR 31739, is withdrawn as of July 15, 2004.

FOR FURTHER INFORMATION CONTACT: Al Petersen, Rulemaking Office (AIR-4),

U.S. Environmental Protection Agency,
Region IX, (415) 947-4118,
petersen.alfred@epa.gov.

List of Subjects in 40 CFR Part 52

Environmental protection, Air
pollution control, Incorporation by
reference, Intergovernmental relations,
Particulate matter, Reporting and
recordkeeping requirements.

Dated: June 21, 2004.

Wayne Nastri,

Regional Administrator, Region IX.

■ Accordingly, the amendment to 40
CFR 52.220, published in the **Federal
Register** on June 7, 2004 (69 FR 31739),
which was to become effective on August
6, 2004, is withdrawn.

[FR Doc. 04-15941 Filed 7-14-04; 8:45 am]

BILLING CODE 6560-50-P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 147

[FRL-7788-1]

State of Alabama; Underground Injection Control Program Revision; Response to Court Remand

AGENCY: Environmental Protection
Agency.

ACTION: Final determination on court
remand on final rule.

SUMMARY: In this document, the
Environmental Protection Agency (EPA)
is providing its response to the Eleventh
Circuit Court of Appeals' remand in
*Legal Environmental Assistance
Foundation, Inc. v. United States
Environmental Protection Agency* (11th
Cir. 2001) (hereinafter LEAF II),
directing EPA to determine whether
Alabama's revised underground
injection control (UIC) program covering
hydraulic fracturing of coal bed seams
to recover methane gas complies with
the requirements for Class II wells. In
LEAF II, the Eleventh Circuit affirmed
EPA's decision to review Alabama's
hydraulic fracturing program pursuant
to the approval criteria in section 1425
of the Safe Drinking Water Act (SDWA),
instead of the approval criteria in
section 1422 of the SDWA, and rejected
LEAF's claim that EPA's approval of the
program pursuant to section 1425 was
arbitrary. However, the Court remanded
the matter, in part, for EPA "to
determine whether Alabama's revised
UIC program complies with the
requirements for Class II wells." After
issuing a proposed response in the April
8, 2004, **Federal Register** and receiving
comments on that proposal, EPA has

determined that the hydraulic fracturing
portion of the State's UIC program
relating to coal bed methane production,
which was approved under section 1425
of the SDWA, complies with the
requirements for Class II wells within
the context of section 1425's approval
criteria.

ADDRESSES: Documents relevant to this
action are available for inspection at a
docket, which is located at U.S.
Environmental Protection Agency,
Region 4, Water Management Division,
Ground Water and Drinking Water
Branch, Sam Nunn Atlanta Federal
Center, 61 Forsyth Street, SW., Atlanta,
Georgia 30303. The docket may be
accessed between 8 a.m. and 5 p.m.,
Monday through Friday, excluding legal
holidays. A reasonable fee may be
charged for copying.

FOR FURTHER INFORMATION CONTACT:

General questions, and questions on
technical issues concerning today's
document should be directed to Larry
Cole at (404) 562-9474, or at the address
listed in the **ADDRESSES** section.
Questions on legal issues concerning
today's document should be addressed to
Zylpha Pryor, Office of
Environmental Accountability, U.S.
Environmental Protection Agency—
Region 4, 61 Forsyth Street, SW.,
Atlanta, Georgia 30303; telephone (404)
562-9535.

SUPPLEMENTARY INFORMATION:

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 - A. Court Decisions
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- II. EPA's Response to Court Remand
- III. EPA's Response to Public Comments

I. Background Information

A. Court Decisions

On May 3, 1994, the Legal
Environmental Assistance Foundation,
Inc., (LEAF) submitted a petition to EPA
to withdraw Alabama's UIC program,
asserting that the State was not
appropriately regulating injection
activities associated with coal bed
methane gas production wells. Following
the Agency's May 5, 1995, denial of the
petition, LEAF sought review of this
decision by the United States Court of
Appeals for the Eleventh Circuit. On
August 7, 1997, in *LEAF v. EPA*, 118 F.
3d 1467 (11th Cir. 1997) (LEAF I), the
Court held that hydraulic fracturing
activities constitute underground injection
under Part C of the SDWA and must be
regulated by permit or rule. On February
18, 1999, the Eleventh Circuit directed
EPA to implement the Court's August 1997
decision. The Court established a

schedule for EPA to follow in determining
whether, in light of the Court's ruling
regarding hydraulic fracturing, EPA
should withdraw approval of Alabama's
UIC program. In a January 19, 2000,
Federal Register final rule, EPA
announced its determination that
Alabama's UIC program regulating
hydraulic fracturing associated with coal
bed methane production was consistent
with the requirements of the SDWA and
the LEAF I Court mandate (65 FR 2889,
January 19, 2000).

LEAF filed a petition for review of
EPA's determination with the Eleventh
Circuit Court, arguing that it should be
set aside for three reasons. First, LEAF
argued that the underground injection of
hydraulic fracturing fluids to enhance
the recovery of methane gas from coal
beds is not underground injection for
the secondary or tertiary recovery of
natural gas under section 1425 of the
SDWA. Second, LEAF contended that
wells used for the injection of hydraulic
fracturing fluids to enhance the recovery
of methane gas from coal beds are Class
II wells as defined in 40 CFR 144.6(b),
and EPA's classification of hydraulic
fracturing as a "Class II-like
underground injection activity" was not
in accordance with law. Third, LEAF
argued that, even if Alabama's revised
UIC program was covered by the
alternative approval procedure of
section 1425, EPA's approval of the
revised program was arbitrary and
capricious. The Eleventh Circuit
generally ruled in favor of EPA, holding
that: (1) EPA's decision to approve
Alabama's hydraulic fracturing program
pursuant to section 1425 of the SDWA
was a permissible construction of the
statute; and (2) EPA was not arbitrary
in determining that Alabama's UIC
program complies with the section 1425
statutory approval requirements. LEAF
II, 276 F.3d at 1260-61, 1265. However,
the Court remanded, in part, for EPA
to determine whether Alabama's revised
program covering the hydraulic
fracturing of coal beds to produce
methane complies with the
requirements for Class II wells. *Id.* at
1264. The purpose of this document is
to announce EPA's determination
regarding the remanded issue.

B. Section 1425 of the SDWA

Any State that seeks to acquire
primary enforcement responsibility for
the regulation of Class II wells may, at
its option, apply for primacy for its
Class II UIC program under the approval
criteria in either section 1422 or section
1425 of the SDWA. Approval under
either section is aimed at achieving the
same fundamental objective of