

distributed, or otherwise made available at the market.

- The volume of counterfeit or pirated goods or services or other indicia of the market's scale, reach, or relative significance in a given geographic area or with respect to a category of goods or services.
- A description and estimate of economic harm to right holders resulting from the piracy or counterfeiting and a description of the methodology used to calculate the harm.
- Whether the volume of counterfeit or pirated goods or estimates of harm has increased or decreased from previous years, and an approximate calculation of that increase or decrease for each year.
- Whether the infringing goods or services sold, traded, distributed, or made available pose a risk to public health or safety.
- Any known contractual, civil, administrative, or criminal enforcement activity against the market and the outcome of that enforcement activity.
- Additional actions taken by right holders, such as discussing concerns with the market, sending cease and desist letters, sending warning letters to landlords or requests to enforce the terms of their leases, and the outcome of these actions.
- Additional actions taken by the market owners or operators to remove, limit, or discourage the availability of counterfeit or pirated goods or services, the effectiveness of market policies and guidelines in addressing counterfeiting and piracy, and the level of cooperation with right holders and law enforcement.
- Any other additional information relevant to the review.

### III. Submission Instructions

All submissions must be in English and sent electronically via *Regulations.gov*. To submit comments, locate the docket (folder) by entering the docket number USTR–2025–0018 in the search bar on the *Regulations.gov* homepage and click 'search.' The site will provide a search-results page listing all documents associated with this docket. Locate the reference to this notice by selecting 'notice' under 'document type' on the left side of the search-results page, and click on the link entitled 'Comment'. You should provide comments in an attached document, and name the file according to the following protocol, as appropriate: Commenter Name or Organization\_2025 Notorious Markets. Please include the following information in the 'Start typing comment here' field: 2025 Review of Notorious Markets for Counterfeiting

and Piracy. USTR prefers submissions in Microsoft Word (.docx) or Adobe Acrobat (.pdf) format. If the submission is in another file format, please indicate the name of the software application in the 'Start typing comment here' field. For further information on using *Regulations.gov*, please contact the *Regulations.gov* Help Desk via the 'Support' button in the upper right corner of any page.

Please do not attach separate cover letters to electronic submissions. Instead, include any information that might appear in a cover letter in the comments themselves. Similarly, to the extent possible, please include any exhibits, annexes, or other attachments in the same file as the comment itself, rather than submitting them as separate files.

Please include the name, email address, and phone number of an individual who USTR can contact if there are issues or questions with the submission. The contact information can be included in the submission or sent to Claire Avery-Page, Director for Innovation and Intellectual Property, at [notoriousmarkets@ustr.eop.gov](mailto:notoriousmarkets@ustr.eop.gov) or 202.395.6862.

For any comment submitted electronically that contains business confidential information (BCI), the file name of the business confidential version should begin with the characters 'BCI'. Any page containing BCI must be clearly marked 'BUSINESS CONFIDENTIAL' on the top of that page and the submission should clearly indicate, via brackets, highlighting, or other means, the specific information that is business confidential. A filer requesting business confidential treatment must certify that the information is business confidential and that they would not customarily release it to the public. Additionally, the submitter should type 'Business Confidential 2025 Review of Notorious Markets for Counterfeiting and Piracy' in the 'comment' field. Filers of comments containing BCI also must submit a public version. Begin the file name of the public version with the character 'P'. USTR will place the non-business confidential version in the docket at *Regulations.gov* and it will be available for public inspection.

As noted, USTR strongly urges submitters to file comments through *Regulations.gov*. You must make any alternative arrangements in advance of the relevant deadline and before transmitting a comment by contacting Claire Avery-Page at [notoriousmarkets@ustr.eop.gov](mailto:notoriousmarkets@ustr.eop.gov) or 202.395.6862.

USTR will post comments in the docket for public inspection, except

properly designated BCI. You can view comments on *Regulations.gov* by entering docket number USTR–2025–0018 in the search field on the home page.

**Daniel Lee,**

*Assistant U.S. Trade Representative for Innovation and Intellectual Property, Office of the United States Trade Representative.*

[FR Doc. 2025–15675 Filed 8–15–25; 8:45 am]

**BILLING CODE 3390–F4–P**

## OFFICE OF THE UNITED STATES TRADE REPRESENTATIVE

[Docket Number USTR–2025–0015]

### Request for Comments and Notice of Public Hearing Concerning China's Compliance With WTO Commitments

**AGENCY:** Office of the United States Trade Representative.

**ACTION:** Request for comments and notice of public hearing.

**SUMMARY:** The Office of the United States Trade Representative (USTR) is seeking public comments to assist in the preparation of its annual report to Congress on China's compliance with its obligations as a Member of the World Trade Organization (WTO). This notice includes the schedule for the submission of comments for the China report and a public hearing.

#### DATES:

*September 24, 2025, at 11:59 p.m. EDT:* Deadline for submission of written comments, requests to testify, and summaries of written testimony.

*October 7, 2025, at 9:30 a.m. EDT:* USTR will convene a public hearing to receive oral testimony.

**ADDRESSES:** USTR strongly prefers electronic submissions made through the Federal eRulemaking Portal: <https://www.regulations.gov> (*Regulations.gov*). Follow the instructions for submitting written comments and testimony and requests to testify in sections III and IV below, using Docket Number USTR–2025–0015. For alternatives to on-line submissions, please contact Alex Martin, Deputy Director for China Affairs, in advance of the relevant deadline at [Thomas.A.Martin@ustr.eop.gov](mailto:Thomas.A.Martin@ustr.eop.gov) or 202.395.9625.

**FOR FURTHER INFORMATION CONTACT:** Alex Martin, Deputy Director for China Affairs, at [Thomas.A.Martin@ustr.eop.gov](mailto:Thomas.A.Martin@ustr.eop.gov) or (202) 395–9625.

#### SUPPLEMENTARY INFORMATION:

#### I. Background

China became a Member of the WTO on December 11, 2001. In accordance with section 421 of the U.S.-China

Relations Act of 2000 (Pub. L. 106–286), USTR is required to submit annually a report to Congress on China’s compliance with commitments made in connection with its accession to the WTO, including both multilateral commitments and any bilateral commitments made to the United States. In accordance with section 421, and to assist it in preparing this year’s report, USTR is soliciting public comments. You can find last year’s report on the USTR website at: <https://ustr.gov/sites/default/files/files/reports/2025/2024USTRReportCongressonChinaWTOCompliance.pdf>.

The terms of China’s accession to the WTO are contained in the Protocol on the Accession of the People’s Republic of China (including its annexes) (Protocol), the Report of the Working Party on the Accession of China (Working Party Report), and the WTO agreements. You can find the Protocol and Working Party Report on the WTO website at <http://docsonline.wto.org> (document symbols: WT/L/432, WT/MIN(01)/3, WT/MIN(01)/3/Add.1, WT/MIN(01)/3/Add.2).

## II. Hearing Participation

USTR will convene a public hearing on October 7, 2025, related to China’s compliance with its WTO commitments.

To ensure participation, you must submit requests to present oral testimony at the hearing and summaries of written testimony by 11:59 p.m. on September 24, 2025, via [Regulations.gov](https://regulations.gov), using Docket Number USTR–2025–0015. Instructions for submission are in Sections III and IV below. Remarks at the hearing will be limited to no more than five minutes to allow for possible questions from the TPSC. Because it is a public hearing, testimony should not include any business confidential information (BCI).

Small businesses (generally defined by the Small Business Administration as firms with fewer than 500 employees) or organizations representing small business members that submit comments should self-identify as such, so that we may be aware of issues of particular interest to small businesses.

Written comments and/or oral testimony should address China’s compliance with the commitments made in connection with its accession to the WTO, including, but not limited to, commitments in the following areas:

- A. Trading rights.
- B. Import regulation (e.g., tariffs, tariff-rate quotas, quotas, import licenses).
- C. Export regulation.

D. Internal policies affecting trade (e.g., subsidies, standards and technical regulations, sanitary and phytosanitary measures, government procurement, trade-related investment measures, taxes and charges levied on imports and exports).

E. Intellectual property rights (including intellectual property rights enforcement).

F. Services.

G. Rule of law issues (e.g., transparency, judicial review, uniform administration of laws and regulations) and status of legal reform.

H. Other WTO commitments.

In addition, given the United States’ view that China should be held accountable as a full participant in, and beneficiary of, the international trading system, USTR requests that interested persons specifically identify unresolved compliance issues that warrant review and evaluation by USTR.

## III. Procedures for Written Submissions

To be assured of consideration, submit your written comments, requests to testify, and summaries of written testimony by the September 24, 2025, 11:59 p.m. EDT deadline. All submissions must be in English. USTR strongly encourages submissions via [Regulations.gov](https://regulations.gov), using Docket Number USTR–2025–0015.

To make a submission via [Regulations.gov](https://regulations.gov), enter Docket Number USTR–2025–0015 in the ‘search for’ field on the home page and click ‘search.’ The site will provide a search results page listing all documents associated with this docket. Find a reference to this notice by selecting ‘notice’ under ‘document type’ in the ‘refine documents results’ section on the left side of the screen and click on the link entitled ‘comment.’

[Regulations.gov](https://regulations.gov) allows users to make submissions by filling in a ‘type comment’ field, or by attaching a document using the ‘upload file’ field. USTR prefers that you provide submissions in an attached document and, in such cases, that you write ‘see attached’ in the ‘type comment’ field. USTR prefers submissions in Microsoft Word (.doc) or Adobe Acrobat (.pdf). If you use an application other than those two, please indicate the name of the application in the ‘type comment’ field.

At the beginning of your submission or on the first page (if an attachment), include the following text: (1) 2025 China WTO Compliance Report; (2) your organization’s name; and (3) whether the submission is a written comment, request to testify, or summary of written testimony. Submissions

should not exceed 30 single-spaced, standard letter-size pages in 12-point type, including attachments. Please do not attach separate cover letters, exhibits, annexes, or other attachments to electronic submissions; rather, include any in the same file as the submission itself, not as separate files. You will receive a tracking number upon completion of the submission procedure at [Regulations.gov](https://regulations.gov). The tracking number is confirmation that [Regulations.gov](https://regulations.gov) received your submission. Keep the confirmation for your records. USTR is not able to provide technical assistance for [Regulations.gov](https://regulations.gov).

For further information on using [Regulations.gov](https://regulations.gov), please consult the resources provided on the website by clicking on ‘How to Use [Regulations.gov](https://regulations.gov)’ on the bottom of the home page. USTR may not consider submissions that you do not make in accordance with these instructions.

If you are unable to provide submissions as requested, please contact Alex Martin, Deputy Director for China Affairs, in advance of the deadline at [Thomas.A.Martin@ustr.eop.gov](mailto:Thomas.A.Martin@ustr.eop.gov) or (202) 395–9625, to arrange for an alternative method of transmission. USTR will not accept hand-delivered submissions.

General information concerning USTR is available at [www.ustr.gov](https://www.ustr.gov).

## IV. Business Confidential Information (BCI) Submissions

If you ask USTR to treat information you submit as BCI, you must certify that the information is business confidential and you would not customarily release it to the public. For any comments submitted electronically containing BCI, the file name of the business confidential version should begin with the characters ‘BCI.’ You must clearly mark any page containing BCI with ‘BUSINESS CONFIDENTIAL’ at the top of that page. Filers of submissions containing BCI also must submit a public version of their submission that will be placed in the docket for public inspection. The file name of the public version should begin with the character ‘P.’

## V. Public Viewing of Review Submissions

USTR will post written submissions in the docket for public inspection, except properly designated BCI. You can view submissions at [Regulations.gov](https://regulations.gov) by entering Docket

Number USTR–2025–0015 in the search field on the home page.

**Edward Marcus,**

*Chair of the Trade Policy Staff Committee,  
Office of the United States Trade  
Representative.*

[FR Doc. 2025–15655 Filed 8–15–25; 8:45 am]

**BILLING CODE 3390–F4–P**

## DEPARTMENT OF TRANSPORTATION

### Federal Aviation Administration

[Docket No.: FAA–2025–0301; Summary  
Notice No. 2025–46]

#### Petition for Exemption; Summary of Petition Received; Helicopter Consultants of Maui dba Blue Hawaiian Helicopters

**AGENCY:** Federal Aviation  
Administration (FAA), Department of  
Transportation (DOT).

**ACTION:** Notice.

**SUMMARY:** This notice contains a summary of a petition seeking relief from specified requirements of Federal Aviation Regulations. The purpose of this notice is to improve the public's awareness of, and participation in, the FAA's exemption process. Neither publication of this notice nor the inclusion nor omission of information in the summary is intended to affect the legal status of the petition or its final disposition.

**DATES:** Comments on this petition must identify the petition docket number and must be received on or before September 8, 2025.

**ADDRESSES:** Send comments identified by docket number FAA–2025–0301 using any of the following methods:

- *Federal eRulemaking Portal:* Go to <http://www.regulations.gov> and follow the online instructions for sending your comments electronically.

- *Mail:* Send comments to Docket Operations, M–30; U.S. Department of Transportation, 1200 New Jersey Avenue SE, Room W12–140, West Building Ground Floor, Washington, DC 20590–0001.

- *Hand Delivery or Courier:* Take comments to Docket Operations in Room W12–140 of the West Building Ground Floor at 1200 New Jersey Avenue SE, Washington, DC 20590–0001, between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

- *Fax:* Fax comments to Docket Operations at (202) 493–2251.

*Privacy:* In accordance with 5 U.S.C. 553(c), DOT solicits comments from the public to better inform its rulemaking

process. DOT posts these comments, without edit, including any personal information the commenter provides, to <http://www.regulations.gov>, as described in the system of records notice (DOT/ALL–14 FDMS), which can be reviewed at <http://www.dot.gov/privacy>.

*Docket:* Background documents or comments received may be read at <http://www.regulations.gov> at any time. Follow the online instructions for accessing the docket or go to the Docket Operations in Room W12–140 of the West Building Ground Floor at 1200 New Jersey Avenue SE, Washington, DC 20590–0001, between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

**FOR FURTHER INFORMATION CONTACT:**  
Sean O'Tormey, Office of Rulemaking,  
Federal Aviation Administration, 800  
Independence Avenue SW, Washington,  
DC 20591, at 202–267–9677.

This notice is published pursuant to 14 CFR 11.85.

Issued in Washington, DC.

**Dan A. Ngo,**

*Manager, Part 11 Petitions Branch, Office of  
Rulemaking.*

#### Petition for Exemption

*Docket No.:* FAA–2025–0301.

*Petitioner:* Helicopter Consultants of  
Maui dba Blue Hawaiian Helicopters.

*Section of 14 CFR Affected:*  
§ 136.75(d)(1).

*Description of Relief Sought:* The petitioner is seeking an exemption from § 136.75(d)(1) to be able to fly below the 1,500-foot minimum altitude above the surface in specific areas on the islands of O'ahu, Maui, Moloka'i and Hawai'i (the Big Island) in the State of Hawaii. Several of these areas include specific Razor Back ridge crossings. Petitioner is seeking this relief from § 136.75(d)(1) because a lower altitude in the listed areas of the islands of the State of Hawai'i combined with the correct equipment and training is a safer altitude to conduct air tours in these areas that will also limit the impact to the public.

[FR Doc. 2025–15648 Filed 8–15–25; 8:45 am]

**BILLING CODE 4910–13–P**

## DEPARTMENT OF TRANSPORTATION

### Federal Railroad Administration

[Docket Number FRA–2025–0138]

#### Notice of Petition for Waiver of Compliance

**AGENCY:** Federal Railroad  
Administration (FRA), Department of  
Transportation (DOT).

**ACTION:** Notice.

**SUMMARY:** This document provides the public notice that Nevada State Railroad Museum, Boulder City, operating as Nevada Southern Railway (NVSV) petitioned FRA for relief from certain regulations concerning stenciling of rail cars.

**DATES:** FRA must receive comments on the petition by September 17, 2025. FRA will consider comments received after that date to the extent practicable.

#### ADDRESSES:

*Comments:* Comments related to this docket may be submitted by going to <https://www.regulations.gov> and following the online instructions for submitting comments.

*Instructions:* All submissions must include the agency name and docket number. All comments received will be posted without change to <https://www.regulations.gov>; this includes any personal information. Please see the Privacy Act heading in the

**SUPPLEMENTARY INFORMATION** section of this document for Privacy Act information related to any submitted comments or materials.

*Docket:* For access to the docket to read background documents or comments received, go to <https://www.regulations.gov> and follow the online instructions for accessing the docket.

**FOR FURTHER INFORMATION CONTACT:**  
Patrick Musselman, Railroad Safety  
Specialist, FRA Motive Power &  
Equipment Division, telephone: 202–  
834–5837, email: [patrick.musselman@dot.gov](mailto:patrick.musselman@dot.gov).

**SUPPLEMENTARY INFORMATION:** Under part 211 of title 49 Code of Federal Regulations (CFR), this document provides the public notice that by letter received June 3, 2025, NVSV petitioned FRA for a special approval pursuant to 49 CFR part 215 (Railroad Freight Car Safety Standards), and a waiver of compliance from certain provisions of the Federal railroad safety regulations contained in part 215. The relevant Docket Number is FRA–2025–0138.

Specifically, NVSV requests a special approval pursuant to § 215.203, *Restricted cars*, in this docket for 3 pieces of equipment, WP 2711, OR&N 3505, UP 25428, that are more than 50 years from the date of original construction. NVSV also seeks relief from § 215.303, *Stenciling of restricted cars*. In support of its request, NVSV explains that the cars are operated in nine-mile roundtrip excursion rides, and the stenciling relief will allow the cars to maintain their historical appearance. NVSV adds that the cars are