Point ID	Latitude (north)	Longitude (west)
6	45.773944 45.833333 45.833333 45.662858 45.41733 45.42103 45.42708 45.42708 45.42748 45.41210 45.40738 45.29672 45.29682 45.29682 45.29010 45.29681 45.06632 45.06560 44.511734 44.512834	- 83.636867 - 83.584432 - 84.33333 - 84.333333 - 83.77327 - 83.79487 - 83.75318 - 83.75318 - 83.76785 - 83.41908 - 83.40965 - 83.41914 - 83.42277 - 83.40715 - 83.40810 - 83.320169 - 82.329519
	I	I

**Note:** The coordinates in the table above marked with an asterisk (\*) are not part of the sanctuary boundary. These coordinates are landward reference points used to draw a line segment that intersects with the shoreline for the purpose of charting the boundary.

[FR Doc. 2014-10672 Filed 5-8-14; 8:45 am]

BILLING CODE 3510-NK-P

# MILLENNIUM CHALLENGE CORPORATION

### 22 CFR Part 1305

[MCC FR 14-02]

### Touhy Regulations

**AGENCY:** Millennium Challenge

Corporation.

**ACTION:** Notice of proposed rulemaking.

**SUMMARY:** The purpose of this document is to outline the procedures by which the Millennium Challenge Corporation proposes to respond to subpoenas or other official demands for information and testimony served upon itself or its employees.

**DATES:** Submit comments by July 8, 2014.

ADDRESSES: Send comments to: Office of the General Counsel, Millennium Challenge Corporation, 875 Fifteenth Street NW., Washington, DC 20005– 2221.

## FOR FURTHER INFORMATION CONTACT: John C. Mantini. Office of the General

C. Mantini, Office of the General Counsel, Millennium Challenge Corporation, 875 15th Street NW., Washington, DC 20005–2221

SUPPLEMENTARY INFORMATION: The United States Supreme Court held in *United States ex rel. Touhy* v. *Ragen*, 340 U.S. 462 (1951), that the head of a

federal agency may make the determination on his/her sole authority to produce documents and authorize employee's testimony in response to a subpoena or other demand for information. This proposed regulation will govern the Millennium Challenge Corporation's procedures for authorizing or denying such demands.

### List of Subjects in 22 CFR Part 1305

Administrative Practice and procedure, Courts, Disclosure, Exemptions, Government employees, Subpoenas, Records, Testimony.

For the reasons set forth above, the Millennium Challenge Corporation proposes to amend Chapter XIII of 22 CFR by adding Part 1305, to read as follows:

# PART 1305—RELEASE OF OFFICIAL INFORMATION AND TESTIMONY BY MCC PERSONNEL AS WITNESSES

- § 1305.1 Purpose and Scope
- § 1305.2 Definitions
- § 1305.3 Production Prohibited Unless Approved
- § 1305.4 Factors the General Counsel May Consider
- § 1305.5 Service of Demands
- § 1305.6 Processing Demands
- § 1305.7 Final Determination
- § 1305.8 Restrictions that Apply to Testimony
- § 1305.9 Restrictions that Apply to Released Documents
- § 1305.10 Procedure When a Decision is Not Made Prior to the Time a Response is Required
- § 1305.11 Procedure in the Event of an Adverse Ruling
- § 1305.12 No Private Right of Action

Authority: 5 U.S.C. 301.

### § 1305.1 Purpose and Scope

Pursuant to 5 U.S.C. 301, the head of an executive department or military department may prescribe regulations for the government of his/her department, the conduct of its employees, the distribution and performance of its business, and the custody, use, and preservation of its records, papers, and property. Section 301 does not authorize withholding information from the public or limiting the availability of records to the public. This part contains the regulations of the Millennium Challenge Corporation (MCC) concerning procedures to be followed when a request, subpoena, order or other demand (hereinafter in this part referred to as a "demand") of a court or other authorities in any state or federal proceeding is issued for the production or disclosure of:

(a) Any material contained in the files of MCC;

- (b) Any information relating to materials contained in the files of MCC; or
- (c) Any information or material acquired by an employee of MCC during the performance of the employee's official duties or because of the employee's official status.

### §1305.2 Definitions

For purposes of this part:

- (a) *Demand* means a request, order, or subpoena for testimony or documents related to or for possible use in a legal proceeding.
- (b) Document means any record or other property, no matter what media and including copies thereof, held by MCC, including without limitation, official letters, telegrams, memoranda, reports, studies, calendar and diary entries, maps, graphs, pamphlets, notes, charts, tabulations, analyses, statistical or informational accumulations, any kind of summaries of meetings and conversations, film impressions, magnetic tapes and sound or mechanical reproductions.
- (c) *Employee* means all employees and officers of MCC, including contractors who have been appointed by, or are subject to the supervision, jurisdiction or control of MCC. The procedures established within this part also apply to former employees and contractors of MCC.
- (d) General Counsel means the General Counsel or MCC employee to whom the General Counsel has delegated authority to act under this subpart.

### § 1305.3 Production Prohibited Unless Approved

No employee or former employee shall, in response to a demand of a court or other authority, disclose any information relating to materials contained in the files of MCC, or disclose any information or produce any material acquired as part of the performance of the person's official duties, or because of the person's official status, record without the prior, written approval of the General Counsel.

### § 1305.4 Factors to be considered by the General Counsel

- (a) In deciding whether to authorize the release of official information or the testimony of employees concerning official information, the General Counsel shall consider the following factors:
- (1) Whether the demand is unduly burdensome;
- (2) MCC's ability to maintain impartiality in conducting its business;

- (3) Whether the time and money of the United States would be used for private purposes;
- (4) The extent to which the time of employees for conducting official business would be compromised;
- (5) Whether the public might misconstrue variances between personal opinions of employees and MCC policy;
- (6) Whether the demand demonstrates that the information requested is relevant and material to the action pending, genuinely necessary to the proceeding, unavailable from other sources, and reasonable in its scope;
- (7) Whether the number of similar demands would have a cumulative effect on the expenditure of agency resources;
- (8) Whether disclosure otherwise would be inappropriate under the circumstances; and
- (9) Any other factor that is appropriate.
- (b) Among those demands in response to which compliance will not ordinarily be authorized are those with respect to which any of the following factors exists:
- (1) The disclosure would violate a statute, Executive order, or regulation;
- (2) The integrity of the administrative and deliberative processes of MCC Department would be compromised;
- (3) The disclosure would not be appropriate under the rules of procedure governing the case or matter in which the demand arose;
- (4) The disclosure, including release in camera, is not appropriate or necessary under the relevant substantive law concerning privilege;
- (5) The disclosure, except when in camera and necessary to assert a claim of privilege, would reveal information properly classified or other matters exempt from unrestricted disclosure; or
- (6) The disclosure would interfere with ongoing enforcement proceedings, compromise constitutional rights, reveal the identity of an intelligence source or confidential informant, or disclose trade secrets or similarly confidential commercial or financial information.

### § 1305.5 Service of Demands

Demands for official documents, information or testimony must be in writing, and served on the General Counsel, Millennium Challenge Corporation, 875 Fifteenth Street NW., Washington, DC 20005–2221.

### § 1305.6 Processing Demands

(a) After service of a demand to produce or disclose official documents and information, the General Counsel will review the demand and, in accordance with the provisions of this

- subpart, determine whether, or under what conditions, to authorize the employee to testify on matters relating to official information and/or produce official documents.
- (b) If information or material is sought by a demand in any case or matter in which MCC is not a party, an affidavit or, if that is not feasible, a statement by the party seeking the information or material, or by his/her attorney setting forth a summary of the information or material sought and its relevance to the proceeding, must be submitted before a decision is made as to whether materials will be produced or permission to testify or otherwise provide information will be granted. Any authorization for testimony by a present or former employee of MCC shall be limited to the scope of the demand.
- (c) When necessary, the General Counsel will coordinate with the Department of Justice to file appropriate motions, including motions to remove the matter to Federal court, to quash, or to obtain a protective order.
- (d) If a demand fails to follow the requirements of these regulations, MCC will not allow the testimony or produce the documents.
- (e) MCC will process demands in the order in which they are received. Absent unusual circumstances, MCC will respond within 45 days of the date that the demand was received. The time for response will depend upon the scope of the demand.
- (f) The General Counsel may grant a waiver of any procedure described by this subpart where a waiver is considered necessary to promote a significant interest of MCC or the United States or for other good cause.

### § 1305.7 Final Determination

The General Counsel makes the final determination on demands to employees for production of official documents and information or testimony. All final determinations are within the sole discretion of the General Counsel. The General Counsel will notify the requester and the Court or other authority of the final determination, the reasons for the grant or denial of the demand, and any conditions that the General Counsel may impose on the release of documents, or on the testimony of an employee. When in doubt about the propriety of granting or denying a demand for testimony or documents, the General Counsel should consult with the Department of Justice.

### § 1305.8 Restrictions that Apply to Testimony

- (a) The General Counsel may impose conditions or restrictions on the testimony of MCC employees including, for example, limiting the areas of testimony or requiring the requester and other parties to the legal proceeding to agree that the transcript of the testimony will be kept under seal or will only be used or made available in the particular legal proceeding for which testimony was requested. The General Counsel may also require a copy of the transcript of testimony at the requester's expense.
- (b) MCC may offer the employee's declaration in lieu of testimony, in whatever form the court finds acceptable.
- (c) If authorized to testify pursuant to this part, an employee may testify to relevant unclassified materials or information within his or her personal knowledge, but, unless specifically authorized to do so by the General Counsel, the employee shall not:
- (1) Disclose confidential or privileged information; or
- (2) For a current MCC employee, testify as an expert or opinion witness with regard to any matter arising out of the employee's official duties or the functions of MCC, unless testimony is being given on behalf of the United States.

### § 1305.9 Restrictions that Apply to Released Documents

- (a) The General Counsel may impose conditions or restrictions on the release of official documents and information, including the requirement that parties to the proceeding obtain a protective order or execute a confidentiality agreement to limit access and any further disclosure. The terms of the protective order or of the confidentiality agreement must be acceptable to the General Counsel. In cases where protective orders or confidentiality agreements have already been executed, MCC may condition the release of official documents and information on an amendment to the existing protective order or confidentiality agreement.
- (b) If the General Counsel so determines, original MCC documents may be presented in response to a demand, but they are not to be presented as evidence or otherwise used in a manner by which they could lose their identity as official MCC documents nor are they to be marked or altered. In lieu of original records, certified copies will be presented for evidentiary purposes. (See 28 U.S.C. 1733).

### § 1305.10 Procedure When a Decision is Not Made Prior to the Time a Response is Required

If a response to a demand is required before the General Counsel can make the determination referred to above, the General Counsel, when necessary, will provide the court or other competent authority with a copy of this part, inform the court or other competent authority that the demand is being reviewed, and respectfully seek a stay of the demand pending a final determination.

### § 1305.11 Procedure in the Event of an **Adverse Ruling**

If the court or other competent authority declines to stay the demand in response to a request made in accordance with § 1305.10, or if the court or other competent authority rules that the demand must be complied with irrespective of the instructions from the General Counsel not to produce the material or disclose the information sought, the employee or former employee upon whom the demand has been made shall respectfully decline to comply with the demand (*United States* ex rel. Touhy v. Ragen, 340 U.S. 462 (1951)).

### § 1305.12 No Private Right of Action

This part is intended only to provide guidance for the internal operations of MCC, and is not intended to, and does not, and may not be relied upon, to create a right or benefit, substantive or procedural, enforceable at law by a party against the United States.

Dated: May 1, 2014.

### Laura Leussing,

Assistant General Counsel, Millennium Challenge Corporation.

[FR Doc. 2014-10356 Filed 5-8-14; 8:45 am]

BILLING CODE 9211-03-P

### **DEPARTMENT OF HOMELAND SECURITY**

**Coast Guard** 

33 CFR Part 100

[Docket No. USCG-2012-0714]

RIN 1625-AA08

### Special Local Regulation; Annual **Events on the Maumee River**

**AGENCY:** Coast Guard, DHS. **ACTION:** Supplemental notice of proposed rulemaking.

**SUMMARY:** The Coast Guard proposes to amend its regulations by adding two Special Local Regulations within the

Captain of the Port Detroit Zone on the Maumee River, Toledo, Ohio. These special local regulated areas are necessary to protect spectators, participants, and vessels from the hazards associated with these races. These regulations are intended to regulate vessel movement in portions of the Maumee River during the annual Dragon Boat Races and Frogtown Races. **DATES:** Comments and related material must be received by the Coast Guard on or before June 9, 2014.

**ADDRESSES:** You may submit comments identified by docket number USCG-2012-0714 using any one of the following methods:

(1) Federal eRulemaking Portal: http://www.regulations.gov. (2) Fax: 202–493–2251.

- (3) Mail: Docket Management Facility (M-30), U.S. Department of Transportation, West Building Ground Floor, Room W12-140, 1200 New Jersey Avenue SE., Washington, DC 20590-
- (4) Hand delivery: Same as mail address above; deliveries are accepted between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays. The telephone number is 202–366–

To avoid duplication, please use only one of these four methods. See the "Public Participation and Request for Comments" portion of the **SUPPLEMENTARY INFORMATION** section below for instructions on submitting comments.

FOR FURTHER INFORMATION CONTACT: If you have questions on this proposed rule, call or email LT Jennifer M. Disco, Response Department, Marine Safety Unit Toledo, Coast Guard; telephone (419)418–6036, email Jennifer.M.Disco@ uscg.mil. If you have questions on viewing or submitting material to the docket, call Ms. Cheryl Collins, Program Manager, Docket Operations, telephone

SUPPLEMENTARY INFORMATION:

### **Table of Acronyms**

DHS Department of Homeland Security FR Federal Register NAD 83 North American Datum of 1983 NPRM Notice of Proposed Rulemaking Section

202-366-9826 or 1-800-647-5527.

### A. Public Participation and Request for Comments

We encourage you to participate in this rulemaking by submitting comments and related materials. All comments received will be posted without change to http:// www.regulations.gov and will include any personal information you have provided.

### 1. Submitting Comments

If you submit a comment, please include the docket number for this rulemaking (USCG-2012-0714), indicate the specific section of this document to which each comment applies, and provide a reason for each suggestion or recommendation. You may submit your comments and material online at http:// www.regulations.gov, or by fax, mail or hand delivery, but please use only one of these means. If you submit a comment online, it will be considered received by the Coast Guard when the comment is successfully transmitted. If you fax, hand deliver, or mail your comment, it will be considered as having been received by the Coast Guard when the comment is received at the Docket Management Facility. We recommend that you include your name and a mailing address, an email address, or a telephone number in the body of your document so that we can contact you if we have questions regarding your submission.

To submit your comment online, go to http://www.regulations.gov, type the docket number (USCG-2012-0714) in the "SEARCH" box and click "SEARCH." Click on "Submit a Comment" on the line associated with this rulemaking.

If you submit your comments by mail or hand delivery, submit them in an unbound format, no larger than 8½ by 11 inches, suitable for copying and electronic filing. If you submit comments by mail and would like to know that they reached the Facility, please enclose a stamped, self-addressed postcard or envelope. We will consider all comments and material received during the comment period and may change the proposed rule based on your comments.

### 2. Viewing Comments and Documents

To view comments, as well as documents mentioned in this preamble as being available in the docket, go to http://www.regulations.gov, type the docket number (USCG-2012-0714) in the "SEARCH" box and click "SEARCH." Click on Open Docket Folder on the line associated with this rulemaking. You may also visit the Docket Management Facility in Room W12-140 on the ground floor of the Department of Transportation West Building, 1200 New Jersey Avenue SE., Washington, DC 20590, between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

### 3. Privacy Act

Anyone can search the electronic form of comments received into any of