

# Rules and Regulations

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This section of the FEDERAL REGISTER contains regulatory documents having general applicability and legal effect, most of which are keyed to and codified in the Code of Federal Regulations, which is published under 50 titles pursuant to 44 U.S.C. 1510.

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## DEPARTMENT OF AGRICULTURE

### Commodity Credit Corporation

#### 7 CFR Part 1471

RIN 0551-AB00

#### Pima Agriculture Cotton Trust Fund and Agriculture Wool Apparel Manufacturers Trust Fund

**AGENCY:** Foreign Agricultural Service and Commodity Credit Corporation (CCC), USDA.

**ACTION:** Final rule.

**SUMMARY:** This final rule makes amendments to regulations for the Pima Agriculture Cotton Trust Fund (Agriculture Pima Trust Fund) and the Agriculture Wool Apparel Manufacturers Trust Fund (Wool Trust Fund) programs. This final rule makes minor changes to the Department of Agriculture's administration of the Wool Trust Fund, required by section 12603 of the Agriculture Improvement Act of 2018. Statutory changes were made with respect to two of the four types of payments available under the Wool Trust Fund, the Refund of Duties Paid on Imports of Certain Wool Products (Wool Duty Refund program) and the Payments to Manufacturers of Certain Worsted Wool Fabrics (Wool Grant program). In addition, new regulatory language is required to update the payment expiration calendar year and for submission of affidavits that apply to all four payments made available under the Wool Trust Fund. This final rule also makes minor changes to the Department of Agriculture's administration of the Agriculture Pima Trust Fund per section 12602 of the Agriculture Improvement Act of 2018. New regulatory language is required for updating the payment expiration calendar year and to include information in the required affidavit of yarn spinners.

**DATES:** This final rule is effective February 5, 2020.

#### FOR FURTHER INFORMATION CONTACT:

Benjamin Chan, Director for Grant Programs Branch, Global Programs, Foreign Agricultural Service, USDA; email: [pimawool@fas.usda.gov](mailto:pimawool@fas.usda.gov), 202-720-8877.

#### SUPPLEMENTARY INFORMATION:

##### Background

##### *Purpose of the Regulatory Action*

On March 9, 2015, FAS published a final rule in the **Federal Register** (80 FR 12321) for the Agriculture Pima Trust and the Agriculture Wool Trust programs. That rule was subsequently amended on November 18, 2016, (81 FR 81657) based on comments received to add details for the Refund of Duties Paid on Imports of Certain Wool Products payment. This current rule reflects minor changes to the Department of Agriculture's administration of the Wool Trust Fund, made by section 12603 of the Agriculture Improvement Act of 2018. This rule also reflects minor changes to the Department of Agriculture's administration of the Agriculture Pima Trust Fund made by Section 12602 of the Agriculture Improvement Act of 2018.

##### Effective Date and Notice and Comment

In general, the Administrative Procedure Act (APA, 5 U.S.C. 553) requires that a notice of proposed rulemaking be published in the **Federal Register** for interested persons to be given an opportunity to participate in the rulemaking through submission of written data, views, or arguments with or without opportunity for oral presentation and requires a 30-day delay in the effective date of rules, except when the rule involves a matter relating to public property, loans, grants, benefits, or contracts. This rule involves matters relating to contracts and therefore the requirements in section 553 do not apply.

The Office of Management and Budget (OMB) designated this rule as not major under the Congressional Review Act, as defined by 5 U.S.C. 804(2). Therefore, FAS is not required to delay the effective date for 60 days from the date of publication to allow for Congressional review.

Accordingly, this rule is effective upon publication in the **Federal Register**.

#### Executive Order 12866, 13563, 13771 and 13777

Executive Order 12866, "Regulatory Planning and Review," and Executive Order 13563, "Improving Regulation and Regulatory Review," direct agencies to assess all costs and benefits of available regulatory alternatives and, if regulation is necessary, to select regulatory approaches that maximize net benefits (including potential economic, environmental, public health and safety effects, distributive impacts, and equity). Executive Order 13563 emphasized the importance of quantifying both costs and benefits, of reducing costs, of harmonizing rules, and of promoting flexibility. The requirements in Executive Orders 12866 and 13573 for the analysis of costs and benefits to loans apply to rules that are determined to be significant. Executive Order 13777, "Enforcing the Regulatory Reform Agenda," established a federal policy to alleviate unnecessary regulatory burdens on the American people.

OMB designated this rule as not significant for the purposes of Executive Order 12866 and was not reviewed by OMB. A cost-benefit assessment of this rule was not required for either Executive Orders 12866 or 13563.

#### Executive Order 12372

This final rule is not subject to Executive Order 12372, "Intergovernmental Review of Federal Programs," which requires consultation with State and local officials that would be directly affected by proposed Federal financial assistance. The objectives of the Executive Order are to foster an intergovernmental partnership and a strengthened federalism, by relying on State and local processes for State and local government coordination and review of proposed Federal financial assistance and direct Federal development. For reasons specified in the final rule related notice regarding 7 CFR part 3015, (48 FR 29115, June 24, 1983), the programs and activities within this rule are excluded from the scope of Executive Order 12372.

#### Executive Order 12988

This rule has been reviewed in accordance with Executive Order 12988, "Civil Justice Reform." This rule does not preempt State or local laws, regulations, or policies unless they

present an irreconcilable conflict with this rule. This rule will not be retroactive.

**Executive Order 13132**

This final rule has been reviewed under Executive order 13132, “Federalism.” The policies contained in this final rule do not have any substantial direct effect on States, on the relationship between the Federal Government and the States, or on the distribution of power and responsibilities among the various levels of government, except as required by law. Nor does this final rule impose substantial direct compliance costs on State and local governments. Therefore, consultation with the States is not required.

**Executive Order 13175**

This final rule has been reviewed in accordance with the requirements of Executive Order 13175, “Consultation and Coordination with Indian Tribal Governments.” Executive Order 13175 requires federal agencies to consult and coordinate with Tribes on a government-to-government basis on policies that have Tribal implications, including regulations, legislative comments or proposed legislation, and other policy statements or actions that have substantial direct effects on one or more Indian Tribes, on the relationship between the Federal Government and Indian Tribes or on the distribution of power and responsibilities between the Federal Government and Indian Tribes.

USDA has assessed the impact of this rule on Indian Tribes and determined that this rule does not have Tribal implications that required Tribal consultation under Executive Order 13175. If a Tribe requests consultation, FAS will work with the USDA Office of Tribal Relations to ensure meaningful consultation is provided.

**Regulatory Flexibility Act**

The Regulatory Flexibility Act does not apply to this final rule because FAS is not required by 5 U.S.C. 553 or any other law to publish a notice of proposed rulemaking with respect to the subject matter of this final rule.

**Environmental Review**

The environmental impacts of this rule have been considered in a manner consistent with the provisions of the National Environmental Policy Act (NEPA, 42 U.S.C. 4321–4347), the regulations of the Council on Environmental Quality (40 CFR parts 1500–1508), and FSA regulations for compliance with NEPA that apply to CCC activities (7 CFR part 799). FAS has

determined that NEPA does not apply to this final rule and that no environmental assessment or environmental impact statement will be prepared.

**Unfunded Mandates Reform Act**

This final rule does not impose any enforceable duty or contain any unfunded mandate as described under Title II of the Unfunded Mandates Reform Act of 1995 (UMRA). Therefore, this rule is not subject to the requirements of sections 202 and 205 of UMRA.

**Paperwork Reduction Act of 1995**

In accordance with the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520), this rule does not change the information collection approved by OMB under control number 0551–0044.

**E-Government Act Compliance**

FAS is committed to complying with the E-Government Act to promote the use of the internet and other information technologies to provide increased opportunities for citizen access to Government information, services, and for other purposes. The forms, regulations, and other information collection activities required to be utilized by a person subject to this final rule are available at: <http://www.fas.usda.gov>.

**List of Subjects in 7 CFR Part 1471**

Agricultural commodities, imports.

Accordingly, 7 CFR part 1471 is amended as follows:

**PART 1471—PIMA AGRICULTURE COTTON TRUST FUND (AGRICULTURE PIMA TRUST) AND AGRICULTURE WOOL APPAREL MANUFACTURERS TRUST FUND (AGRICULTURE WOOL TRUST)**

- 1. The authority citation for part 1471 is revised to read as follows.

**Authority:** Sections 501–506, Pub. L. 106–200, (114 Stat. 299–304); section 4002, Pub. L. 108–429 (7 U.S.C. 7101 note); section 1633, Pub. L. 109–280 (120 Stat. 1166); section 325, Pub. L. 110–343 (122 Stat. 3875); sections 12314 and 12315, Pub. L. 113–79 (7 U.S.C. 2101 note and 7101 note); and sections 12602 and 12603, Pub. L. 115–334 (7 U.S.C. 2101 note).

**Subpart A—Agriculture Pima Trust**

**§ 1471.1 [Amended]**

- 2. Amend § 1471.1(b)(2) by removing “2015 through 2018” and adding “2019 through 2023” in its place.

- 3. Amend § 1471.2 as follows:

- a. In the introductory text, remove the year “2018” and add the year “2023” in its place;
- b. In paragraph (b) introductory text, remove the phrase “2013 and”;
- c. In paragraph (b)(1), remove the first occurrence of the year “2013” and add the words “the prior calendar year” in its place and remove the phrase “calendar year 2013” and add the phrase “the prior calendar year” in its place;
- c. In paragraph (b)(2), remove the phrase “calendar year 2013” and add the words “the prior calendar year” in its place;
- d. In paragraph (c) introductory text, remove the phrase “calendar year 2013” and add the phrase “the prior calendar year” in its place; and
- e. Add paragraphs (c)(3) and (4).  
The additions read as follows:

**§ 1471.2 Pima cotton payments.**

\* \* \* \* \*

(c) \* \* \*  
(3) A yarn spinner will not receive an amount under paragraph (b)(1) of this section that exceeds the cost of pima cotton that was:

- (i) Purchased during the prior calendar year; and
- (ii) Used in spinning any cotton yarns.

(4) The Secretary will reallocate any amounts reduced by reason of the limitation under paragraph (b) of this section to spinners using the ratio described in paragraph (b) of this section, disregarding production of any spinner subject to that limitation.

- 4. Amend § 1471.3 as follows:
  - a. In paragraphs (a) and (c) remove the phrase “calendar year 2013” and add the phrase “the prior calendar year” in its place;
  - b. In paragraph (b), remove the phrase “During 2013” and in its place the phrase “In the prior calendar year”; and
  - c. Add paragraph (d).  
The addition reads as follows:

**§ 1471.3 Affidavit of producers of ring spun pima cotton yarn.**

\* \* \* \* \*

(d) The dollar amount of pima cotton purchased during the prior calendar year that was used in spinning any cotton yarns, and for which the producer maintains supporting documentation.

**§ 1471.4 [Amended]**

- 5. Amend § 1471.4 as follows:
  - a. In paragraph (a)(1), remove the phrase “and during calendar year 2013”;
  - b. In paragraph (a)(2), remove the phrase “calendar year 2013” and add “the prior calendar year” in its place; and

■ c. In paragraph (a)(4), remove the phrase “2013 and in”.

## Subpart B—Agriculture Wool Trust

### § 1471.10 [Amended]

■ 6. Amend § 1471.10, in paragraph (b)(2) by removing “2015 through 2019” and adding the years “2019 through 2023” in its place.

Dated: January 14, 2020.

**Robert Stephenson,**

*Executive Vice President, Commodity Credit Corporation.*

In concurrence with:

Dated: December 23, 2019.

**Clay Hamilton,**

*Acting Administrator, Foreign Agricultural Service.*

[FR Doc. 2020-01296 Filed 2-4-20; 8:45 am]

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## FARM CREDIT ADMINISTRATION

### 12 CFR Parts 600 and 604

RIN 3052-AD17

#### Organization and Functions; Farm Credit Administration Board Meetings

**AGENCY:** Farm Credit Administration.

**ACTION:** Final rule.

**SUMMARY:** The Farm Credit Administration (FCA or Agency) issues a final rule amending its regulations to reflect changes in the Agency’s organizational structure and to correct the mailing address for the McLean office.

**DATES:** This regulation will become effective no earlier than 30 days after publication in the **Federal Register** during which either one or both Houses of Congress are in session. We will publish a document announcing the effective date in the **Federal Register**.

**FOR FURTHER INFORMATION CONTACT:** Paul K. Gibbs, Associate Director, Office of Regulatory Policy, Farm Credit Administration, (703) 883-4203, TTY (703) 883-4056;

or

Autumn R. Agans, Senior Attorney, Office of General Counsel, Farm Credit Administration, (703) 883-4020, TTY (703) 883-4056.

#### SUPPLEMENTARY INFORMATION:

##### I. Objectives

The objective of this final rule is to reflect changes to FCA’s organizational structure and to correct the mailing address for the McLean office.

##### II. Overview

On November 5, 2019, the FCA Board approved an organizational chart that created the Office of Data Analytics and Economics. This change will allow the Agency to continue on its path to becoming a more data-driven policymaking organization. Further, there are sections of 12 CFR 604.425(a) and 604.440 that only list the FCA Board address as McLean, excluding the street address.

##### III. Organizational Structure

The Freedom of Information Act, 5 U.S.C. 552, requires, in part, that each Federal agency publish in the **Federal Register**, for the guidance of the public, a description of its organization structure. Accordingly, we revise our regulations as follows:

1. Changing § 600.4(a) by:
  - a. Removing the Office of Management Services from the responsibilities of the Chief Operating Officer listed in paragraph (a)(7) and replacing it with the Office of Agency Services;
  - b. Adding the Office of Information Technology, the Office of Chief Financial Officer and the Office of Data Analytics and Economics to the responsibilities of the Chief Operating Officer listed in paragraph (a)(7);
  - c. Removing personnel security programs from the programs overseen by the Office of Chief Financial Officer listed in paragraph (a)(9) and adding personnel security programs to the services managed by the Office of Agency Services listed in paragraph (a)(8); and
  - d. Adding the Office of Data Analytics and Economics in the organizational structure as one of FCA’s primary offices, in a new section.
2. Adding 1501 Farm Credit Drive to the address in the first line of § 604.425(a).
3. Adding 1501 Farm Credit Drive to the address in the last line of § 604.440.

##### IV. Certain Findings

We have determined that the amendments involve Agency management and personnel and other minor technical changes. Therefore, the amendments do not constitute a rulemaking under the Administrative Procedure Act (APA), 5 U.S.C. 551, 553(a)(2). Under the APA, the public may participate in the promulgation of rules that have a substantial impact on the public. The amendments to our regulations relate to Agency management and personnel are a minor technical change only and have no direct impact on the public and,

therefore, do not require public participation.

Even if these amendments were a rulemaking under 5 U.S.C. 551, 553(a)(2) of the APA, we have determined that notice and public comment are unnecessary and contrary to the public interest. Under 5 U.S.C. 553(b)(A) and (B) of the APA, an agency may publish regulations in final form when they involve matters of agency organization or where the agency for good cause finds that notice and public comment are impracticable, unnecessary, or contrary to the public interest. As discussed above, these amendments result from recent office reorganizations. Because the amendments will provide accurate and current information on the organization of FCA, it would be contrary to the public interest to delay amending the regulations.

##### V. Regulatory Flexibility Act

Pursuant to section 605(b) of the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*), FCA hereby certifies that the final rule will not have a significant economic impact on a substantial number of small entities. Each of the banks in the Farm Credit System (System), considered together with its affiliated associations, has assets and annual income in excess of the amounts that would qualify them as small entities. Therefore, System institutions are not “small entities” as defined in the Regulatory Flexibility Act.

##### List of Subjects

12 CFR Part 600

Organization and functions (Government agencies).

12 CFR Part 604

Farm Credit Administration Board Meetings.

For the reasons stated in the preamble, parts 600 and 604 of chapter VI, title 12 of the Code of Federal Regulations, are amended as follows:

#### PART 600—ORGANIZATION AND FUNCTIONS

■ 1. The authority citation for part 600 continues to read as follows:

**Authority:** Secs. 5.7, 5.8, 5.9, 5.10, 5.11, 5.17, 8.11 of the Farm Credit Act (12 U.S.C. 2241, 2242, 2243, 2244, 2245, 2252, 2279aa-11).

■ 2. Revise § 600.4 to read as follows:

#### § 600.4 Organization of the Farm Credit Administration.

(a) *Offices and functions.* The primary offices of the FCA are: