

CONTACT section of this proposed rule for alternate instructions.

Viewing material in docket. To view documents mentioned in this proposed rule as being available in the docket, find the docket as described in the previous paragraph, and then select “Supporting & Related Material” in the Document Type column. Public comments will also be placed in our online docket and can be viewed by following instructions on the <https://www.regulations.gov> Frequently Asked Questions web page. Also, if you click on the Dockets tab and then the proposed rule, you should see a “Subscribe” option for email alerts. The option will notify you when comments are posted, or a final rule is published.

We review all comments received, but we will only post comments that address the topic of the proposed rule. We may choose not to post off-topic, inappropriate, or duplicate comments that we receive.

Personal information. We accept anonymous comments. Comments we post to <https://www.regulations.gov> will include any personal information you have provided. For more about privacy and submissions to the docket in response to this document, see DHS’s eRulemaking System of Records notice (85 FR 14226, March 11, 2020).

List of Subjects in 33 CFR Part 110

Anchorage grounds.

For the reasons set forth in the preamble, the Coast Guard proposes to amend 33 CFR part 110 as follows:

PART 110—ANCHORAGE REGULATIONS

■ 1. The authority citation for part 110 continues to read as follows:

Authority: 33 U.S.C. 2071; 46 U.S.C. 70006, 70034; 33 CFR 1.05–1; Department of Homeland Security Delegation No. 00170.1, Revision No. 01.3.

■ 2. Amend § 110.205 by:

■ a. Removing paragraphs (a)(4) and (5); and

■ b. Revising paragraph (b)(7).

The revision reads as follows:

§ 110.205 Chicago Harbor, Ill.

* * * * *

(b) * * *

(7) No vessel may use anchorages A or B except commercial vessels operated for profit. No person may place floats or buoys for making moorings or anchors in place in anchorages A and B. No person may place fixed moorings piles or stakes in anchorages A and B.

* * * * *

Dated: April 24, 2025.

J.P. Hickey,

Rear Admiral, U.S. Coast Guard, Commander, Ninth District.

[FR Doc. 2025–10765 Filed 6–12–25; 8:45 am]

BILLING CODE 9110–04–P

POSTAL REGULATORY COMMISSION

39 CFR Part 3030

[Docket Nos. RM2021–2, RM2022–5, RM2022–6, and RM2024–4; Order No. 8893]

RIN 3211–AA37

System for Regulating Rates and Classes for Market Dominant Products

AGENCY: Postal Regulatory Commission.

ACTION: Notice of proposed rulemaking.

SUMMARY: The notice of proposed rulemaking proposes revisions to the system for regulating rates and classes for Market Dominant products (ratemaking system). In Order No. 8891, the Commission determined that the ratemaking system was not achieving the statutory objectives. Two proposed revisions address concerns: restricting rate adjustments to once per fiscal year from 2025 to 2030 and ensuring workshare discounts align with avoided costs to enhance efficiency by closing a regulatory gap allowing excessive passthrough reductions. These proposals aim to enhance predictability, reduce administrative burden, and maximize efficiency and cost reduction, ensuring a ratemaking system that better fulfills the statutory objectives. This document informs the public of the filing, invites public comment, and takes other administrative steps.

DATES: *Comments are due:* July 14, 2025.

ADDRESSES: Submit comments electronically via the Commission’s Filing Online system at <https://www.prc.gov>. Those who cannot submit comments electronically should contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section by telephone for advice on filing alternatives. The Rule Summary can be found on the Commission’s Rule Summary Page at <https://www.prc.gov/rule-summary-page>.

FOR FURTHER INFORMATION CONTACT: David A. Trissell, General Counsel, at 202–789–6820.

SUPPLEMENTARY INFORMATION:

Table of Contents

- I. Background
- II. Basis of Proposed Rules
- III. Proposed Rules

I. Background

On April 5, 2024, the Commission issued an advance notice of proposed rulemaking seeking comments on the Commission’s review of the system for regulating rates and classes for Market Dominant products (ratemaking system).¹ In Order No. 8891, the Commission determined that the system for regulating rates and classes for Market Dominant products was not achieving the objectives appearing in 39 U.S.C. 3622(b), taking into account the factors in 39 U.S.C. 3622(c) and has determined to undertake a phased approach to considering modifications necessary to achieve the statutory objectives.²

II. Basis of Proposed Rules

Pursuant to 39 U.S.C. 503 and 3622, the Commission considers proposed revisions to its rules pertaining to two aspects of the ratemaking system at this time.

First, in response to Order No. 7032, many commenters express their concerns about the frequency of the Market Dominant rate adjustments that the Postal Service has implemented since the issuance of Order No. 5763. Since the issuance of Order No. 5763, the Postal Service established a schedule of implementing rate adjustments twice each year, with a few exceptions. Commenters generally assert that the Postal Service’s current schedule of twice-per-year Market Dominant rate adjustments frustrates the achievement of the statutory objectives to “create predictability and stability in rates” and to “reduce the administrative burden and increase the transparency of the ratemaking process” as provided by Objectives 2 and 6 respectively. See 39 U.S.C. 3622(b)(2) and (6). To address the observed weaknesses relating to

¹ Docket Nos. RM2021–2, RM2022–6, RM2022–5 and RM2024–4, Advance Notice of Proposed Rulemaking on the Statutory Review of the System for Regulating Rates and Class for Market Dominant Products, April 5, 2024 (Order No. 7032) (89 FR 25554, April 11, 2024). The Commission previously reviewed the ratemaking system and adopted final rules via Order No. 5763. See generally Docket No. RM2027–3, Order Adopting Final Rules for the System of Regulating Rates and Classes for Marketing Dominant Products, November 30, 2020 (5763) (85 FR 81124, December 15, 2020). After the final rules took effect on January 14, 2021, the Postal Service filed several rate adjustments for Market Dominant products, and Market Dominant volume and pieces declined year-over-year. These declines and stakeholder concerns prompted the Commission to initiate another review of the ratemaking system. See generally Order No. 7032.

² Order Presenting Findings on the Statutory Review of the System for Regulating Rates and Classes for Market Dominant Products (Phase 1 Completion), June 9, 2025 (Order No. 8891); Procedural Order on Phased Rulemaking, June 9, 2025 (Order No. 8892).

achieving these statutory objectives, the Commission proposes to restrict the Postal Service from adjusting rates of general applicability for Market Dominant products more than once per fiscal year from October 1, 2025, through October 1, 2030, unless such rate adjustment filings only include rate decreases or are de minimis rate increases. *See id.* At this time, the Commission finds it prudent to include a 5-year sunset period on the proposed rule (*i.e.*, the proposed rule will be effective from October 1, 2025, through October 1, 2030). This would promote stability for mailers in the next 5 years while also recognizing the uncertainties of the environment over which the ratemaking system regulates and in which the Postal Service operates. The Commission is interested in receiving comments from stakeholders on the proposed sunset period and the proposed effective dates of October 1, 2025, through October 1, 2030. Depending on public comment, the Commission may decide to consider potential adjustments to the proposed sunset period and the proposed effective dates of October 1, 2025, through October 1, 2030.

Second, in response to Order No. 7032, several commenters express concerns that the Postal Service's approach to setting workshare discounts under the Modified Ratemaking System undermines efficiency and frustrates the achievement of multiple statutory objectives. As noted several times in Docket No. RM2017–3, workshare discounts are considered most efficient when discounts are set as closely as practicable to the avoided costs of the particular workshare activity (*i.e.*, 100 percent passthroughs). *See e.g.*, Order No. 5763 at 8. In Order No. 5763, the Commission codified § 3030.282, labeling it as a “do no harm” principle, intended to prohibit the Postal Service from making workshare discounts more inefficient. Order No. 5763 at 214. However, since its adoption of these rules, a regulatory gap in § 3030.282 inadvertently permits the Postal Service to reduce workshare discounts with excessive passthroughs down to the 85 percent passthrough floor found in § 3030.284(e), frustrating the “do no harm principle.” To correct this regulatory gap that directly affects the achievement of Objective 1 (maximizing incentives to reduce costs and increase efficiency), the Commission proposes an amendment to ensure that workshare discounts remain as close to avoided costs as possible. *See* 39 U.S.C. 3622(b)(1).

Each proposal is necessary to address areas that frustrate the ability of the

ratemaking system to achieve the statutory objectives found in 39 U.S.C. 3622.

III. Proposed Rules

The Commission proposes revisions to the system for regulating rates and classes for Market Dominant products (ratemaking system). These proposals aim to enhance predictability, reduce administrative burden, and maximize efficiency and cost reduction, ensuring a ratemaking system that better fulfills the statutory objectives.

List of Subjects in 39 CFR Part 3030

Administrative practice and procedure, Fees, Postal Service.

For the reasons stated in the preamble, the Commission proposes to amend 39 CFR part 3030 as follows:

PART 3030—REGULATION OF RATES FOR MARKET DOMINANT PRODUCTS

- 1. The authority citation for part 3030 continues to read as follows:

Authority: 39 U.S.C. 503; 3622.

- 2. Add § 3030.103 to read as follows:

§ 3030.103 Implementation of rate adjustments.

(a) Except as described in paragraph (b) of this section, effective October 1, 2025, through October 1, 2030, the Postal Service may not adjust rates of general applicability for Market Dominant products using the rate authorities provided under subparts C through H of this part more than one time each fiscal year.

(b) Rate adjustment filings that only include rate decreases calculated pursuant to § 3030.244 or are de minimis rate increases compliant with § 3030.129 are not subject to paragraph (a) of this section.

- 3. In § 3030.282, add paragraph (d) to read as follows:

§ 3030.282 Increased pricing efficiency.

* * * * *

(d) No proposal to adjust a rate associated with a workshare discount may increase the absolute value of the difference between the workshare discount and the cost avoided by the Postal Service for not providing the applicable service.

By the Commission. Commissioner Ann C. Fisher dissenting.

Erica A. Barker,
Secretary.

[FR Doc. 2025–10758 Filed 6–12–25; 8:45 am]

BILLING CODE 7710–FW–P

FEDERAL COMMUNICATIONS COMMISSION

47 CFR Part 25

[SB Docket No. 25–157; FCC 25–23; FR ID 294294]

Modernizing Spectrum Sharing for Satellite Broadband

AGENCY: Federal Communications Commission.

ACTION: Proposed rule.

SUMMARY: In this document, the Federal Communications Commission (Commission or we) seeks comment on modernizing spectrum sharing between geostationary (GSO) and non-geostationary (NGSO) satellite systems operating in the 10.7–12.7, 17.3–18.6, and 19.7–20.2 GHz frequency bands in which equivalent power-flux density (EPFD) limits apply.

DATES: Comments are due July 28, 2025. Reply comments are due August 27, 2025.

ADDRESSES: You may submit comments, identified by SB Docket No. 25–157, by any of the following methods:

- **FCC website:** <https://apps.fcc.gov/ecfs>. Follow the instructions for submitting comments.
- **People with Disabilities:** Contact the FCC to request reasonable accommodations (accessible format documents, sign language interpreters, CART, etc.) by email: FCC504@fcc.gov or phone: 202–418–0530 or TTY: 202–418–0432.

For detailed instructions for submitting comments and additional information on the rulemaking process, see the **SUPPLEMENTARY INFORMATION** section of this document.

FOR FURTHER INFORMATION CONTACT: Clay DeCell, 202–418–0803, Clay.DeCell@fcc.gov.

SUPPLEMENTARY INFORMATION: This is a summary of the Commission's Notice of Proposed Rulemaking (NPRM), FCC 25–23, adopted April 28, 2025, and released April 29, 2025. The full text is available online at <https://docs.fcc.gov/public/attachments/FCC-25-23A1.pdf>. The document is also available for inspection and copying during business hours in the FCC Reference Center, 45 L Street NE, Washington, DC 20554. To request materials in accessible formats for people with disabilities, send an email to FCC504@fcc.gov or call the Consumer & Governmental Affairs Bureau at 202–418–0530 (voice), 202–418–0432 (TTY).