

# Proposed Rules

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This section of the FEDERAL REGISTER contains notices to the public of the proposed issuance of rules and regulations. The purpose of these notices is to give interested persons an opportunity to participate in the rule making prior to the adoption of the final rules.

## OFFICE OF PERSONNEL MANAGEMENT

### 5 CFR Part 532

RIN 3206-AN15

#### Prevailing Rate Systems; Redefinition of the Jacksonville, FL; Savannah, GA; Hagerstown-Martinsburg-Chambersburg, MD; Richmond, VA; and Roanoke, VA, Appropriated Fund Federal Wage System Wage Areas

**AGENCY:** U.S. Office of Personnel Management.

**ACTION:** Proposed rule with request for comments.

**SUMMARY:** The U.S. Office of Personnel Management (OPM) is issuing a proposed rule that would redefine the geographic boundaries of the Jacksonville, FL; Savannah, GA; Hagerstown-Martinsburg-Chambersburg, MD; Richmond, VA; and Roanoke, VA, appropriated fund Federal Wage System (FWS) wage areas. The proposed rule would redefine Brantley, Glynn, and Pierce Counties, GA, from the Jacksonville wage area to the Savannah wage area; Greene County, VA, from the Hagerstown-Martinsburg-Chambersburg wage area to the Richmond wage area; and Nelson County, VA, from the Roanoke wage area to the Richmond wage area. These changes are based on recent consensus recommendations of the Federal Prevailing Rate Advisory Committee (FPRAC) to best match the counties proposed for redefinition to a nearby FWS survey area.

**DATES:** We must receive comments on or before March 4, 2015.

**ADDRESSES:** You may submit comments, identified by "RIN 3206-AN15," using any of the following methods:

*Federal eRulemaking Portal:* <http://www.regulations.gov>. Follow the instructions for submitting comments.

*Mail:* Brenda L. Roberts, Deputy Associate Director for Pay and Leave, Employee Services, U.S. Office of Personnel Management, Room 7H31,

1900 E Street NW., Washington, DC 20415-8200.

*Email:* [pay-leave-policy@opm.gov](mailto:pay-leave-policy@opm.gov).

**FOR FURTHER INFORMATION CONTACT:** Madeline Gonzalez, (202) 606-2838; email [pay-leave-policy@opm.gov](mailto:pay-leave-policy@opm.gov); or FAX: (202) 606-4264.

**SUPPLEMENTARY INFORMATION:** OPM is issuing a proposed rule that would redefine the geographic boundaries of the Jacksonville, FL; Savannah, GA; Hagerstown-Martinsburg-Chambersburg, MD; Richmond, VA; and Roanoke, VA, appropriated fund FWS wage areas. The proposed rule would redefine Brantley and Glynn Counties, GA, from the Jacksonville wage area to the Savannah wage area; Greene County, VA, from the Hagerstown-Martinsburg-Chambersburg wage area to the Richmond wage area; and Nelson County, VA, from the Roanoke wage area to the Richmond wage area.

OPM considers the following regulatory criteria under 5 CFR 532.211 when defining FWS wage area boundaries:

- (i) Distance, transportation facilities, and geographic features;
- (ii) Commuting patterns; and
- (iii) Similarities in overall population, employment, and the kinds and sizes of private industrial establishments.

In addition, OPM regulations at 5 CFR 532.211 do not permit splitting Metropolitan Statistical Areas (MSAs) for the purpose of defining a wage area, except in very unusual circumstances.

OPM recently completed reviews of the definitions of the Brunswick, GA and Charlottesville, VA MSAs and, based on analyses of the regulatory criteria for defining wage areas, is proposing the changes described below. FPRAC, the national labor-management committee responsible for advising OPM on matters concerning the pay of FWS employees, recommended these changes by consensus. These changes would be effective on the first day of the first applicable pay period beginning on or after 30 days following publication of the final regulations.

#### Brunswick, GA Metropolitan Statistical Area

Brantley, Glynn, and McIntosh Counties, GA, comprise the Brunswick, GA MSA. The Brunswick MSA is currently split between the Jacksonville, FL, and Savannah, GA, wage areas. Brantley and Glynn Counties are part of

the area of application of the Jacksonville wage area and McIntosh County is part of the area of application of the Savannah wage area.

Based on an analysis of the regulatory criteria for Glynn County, the core county in the Brunswick MSA, we recommend that the entire Brunswick MSA be defined to the Savannah area of application. When measuring to cities, the distance criterion does not favor one wage area more than another. When measuring to host installations, the distance criterion favors the Savannah wage area more than the Jacksonville wage area. The commuting patterns criterion does not favor one wage area more than another. Glynn County does not resemble one survey area more than another survey area in terms of the overall population, employment, and the kinds and sizes of private industrial establishments criteria.

Based on this analysis, we find that Glynn County would be more appropriately defined to the Savannah wage area. Since there appear to be no unusual circumstances that would permit splitting the Brunswick MSA, OPM proposes to redefine Brantley and Glynn Counties to the Savannah wage area so that the entire Brunswick MSA is in one wage area. The remaining county in the Brunswick MSA, McIntosh County, is already defined to the Savannah wage area. There are currently no FWS employees working in Brantley County. There are currently 45 FWS employees working in Glynn County.

Because Pierce County, GA, borders Brantley County to the northwest and is located in-between the Brunswick MSA and the Albany, GA, and Savannah wage areas, Pierce County would also be redefined from the Jacksonville wage area to the Savannah wage area. When measuring to cities, the distance criterion does not favor one wage area more than another. When measuring to host installations, the distance criterion favors the Savannah wage area more than the Albany wage area. The commuting patterns criterion does not favor one wage area more than another. Pierce County does not favor one survey area more than another survey area in terms of the overall population and employment and the kinds and sizes of private industrial establishments criteria.

Based on this analysis, we find that Pierce County would be more appropriately defined to the Savannah wage area. There are currently no FWS employees working in Pierce County.

#### Charlottesville, VA Metropolitan Statistical Area

Charlottesville City, VA, and Albemarle, Buckingham, Fluvanna, Greene, and Nelson Counties, VA, comprise the Charlottesville, VA MSA. The Charlottesville MSA is split between the Hagerstown-Martinsburg-Chambersburg, MD, Richmond, VA, and Roanoke, VA, wage areas. Greene County is part of the area of application of the Hagerstown-Martinsburg-Chambersburg wage area. Charlottesville City and Albemarle, Buckingham, and Fluvanna Counties are part of the area of application of the Richmond wage area. Nelson County is part of the area of application of the Roanoke wage area.

Based on an analysis of the regulatory criteria for Greene County, the core county in the Charlottesville MSA, the entire Charlottesville MSA would be defined to the Richmond wage area. The distance criterion favors the Richmond wage area. The commuting patterns criterion slightly favors the Richmond wage area. The overall population and employment and the kinds and sizes of private industrial establishments criteria do not favor one wage area more than another.

Based on this analysis, we find that Greene County would be more appropriately defined to the Richmond wage area. Since there appear to be no unusual circumstances that would permit splitting the Charlottesville MSA, OPM proposes to redefine Greene and Nelson Counties to the Richmond wage area so that the entire Charlottesville MSA is in one wage area. The remaining city and counties in the Charlottesville MSA, Charlottesville City and Albemarle, Buckingham, and Fluvanna Counties, are already defined to the Richmond wage area. There are currently three FWS employees working in Greene County. There are currently no FWS employees working in Nelson County.

#### Regulatory Flexibility Act

I certify that these regulations would not have a significant economic impact on a substantial number of small entities because they would affect only Federal agencies and employees.

#### List of Subjects in 5 CFR Part 532

Administrative practice and procedure, Freedom of information, Government employees, Reporting and recordkeeping requirements, Wages.

U.S. Office of Personnel Management.

**Katherine Archuleta,**  
*Director.*

Accordingly, the U.S. Office of Personnel Management is proposing to amend 5 CFR part 532 as follows:

#### PART 532—PREVAILING RATE SYSTEMS

■ 1. The authority citation for part 532 continues to read as follows:

**Authority:** 5 U.S.C. 5343, 5346; § 532.707 also issued under 5 U.S.C. 552.

■ 2. Appendix C to subpart B is amended by revising the wage area listings for the Jacksonville, FL; Savannah, GA; Hagerstown-Martinsburg-Chambersburg, MD; Richmond, VA; and Roanoke, VA, wage areas to read as follows:

#### Appendix C to Subpart B of Part 532—Appropriated Fund Wage and Survey Areas

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#### FLORIDA

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#### Jacksonville Survey Area

Florida:  
Alachua  
Baker  
Clay  
Duval  
Nassau  
St. Johns

*Area of Application. Survey area plus:*

Florida:  
Bradford  
Citrus  
Columbia  
Dixie  
Flagler  
Gilchrist  
Hamilton  
Lafayette  
Lake  
Levy  
Madison  
Marion  
Orange  
Osceola  
Putnam  
Seminole  
Sumter  
Suwannee  
Taylor  
Union  
Volusia

Georgia:  
Camden  
Charlton

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#### GEORGIA

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#### Savannah Survey Area

Georgia:  
Bryan  
Chatham  
Effingham  
Liberty

*Area of Application. Survey area plus:*

Georgia:  
Appling  
Bacon  
Brantley  
Bulloch  
Candler  
Evans  
Glynn  
Jeff Davis  
Long  
McIntosh  
Pierce  
Screven  
Tattnall  
Toombs  
Wayne

South Carolina:

Beaufort (the portion south of Broad River)  
Hampton  
Jasper

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#### MARYLAND

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#### Hagerstown-Martinsburg-Chambersburg Survey Area

Maryland:  
Washington  
Pennsylvania:  
Franklin  
West Virginia:  
Berkeley

*Area of Application. Survey area plus:*

Maryland:  
Allegany  
Garrett  
Pennsylvania:  
Fulton  
Virginia (cities):  
Harrisonburg  
Winchester  
Virginia (counties):  
Frederick  
Madison  
Page  
Rockingham  
Shenandoah  
West Virginia:  
Hampshire  
Hardy  
Mineral  
Morgan

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#### VIRGINIA

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#### Richmond Survey Area

Virginia (cities):  
Colonial Heights

Hopewell  
Petersburg  
Richmond  
Virginia (counties):  
Charles City  
Chesterfield  
Dinwiddie  
Goochland  
Hanover  
Henrico  
New Kent  
Powhatan  
Prince George

*Area of Application. Survey area plus:*

Virginia (cities):  
Charlottesville  
Emporia

Virginia (counties):  
Albemarle  
Amelia  
Brunswick  
Buckingham  
Caroline  
Charlotte  
Cumberland  
Essex  
Fluvanna  
Greene  
Greensville  
King and Queen  
King William  
Lancaster  
Louisa  
Lunenburg  
Mecklenburg  
Middlesex  
Nelson  
Northumberland  
Nottoway  
Orange  
Prince Edward  
Richmond  
Sussex  
Westmoreland

#### Roanoke

#### Survey Area

Virginia (cities):  
Radford  
Roanoke  
Salem

Virginia (counties):  
Botetourt  
Craig  
Montgomery  
Roanoke

*Area of Application. Survey area plus:*

Virginia (cities):  
Bedford  
Buena Vista  
Clifton Forge  
Covington  
Danville  
Galax  
Lexington  
Lynchburg  
Martinsville  
South Boston  
Staunton  
Waynesboro

Virginia (counties):  
Alleghany  
Amherst  
Appomattox  
Augusta  
Bath

Bedford  
Bland  
Campbell  
Carroll  
Floyd  
Franklin  
Giles  
Halifax  
Henry  
Highland  
Patrick  
Pittsylvania  
Pulaski  
Rockbridge  
Wythe

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[FR Doc. 2015-01937 Filed 1-30-15; 8:45 am]

BILLING CODE 6325-39-P

## DEPARTMENT OF TRANSPORTATION

### Federal Aviation Administration

#### 14 CFR Part 39

[Docket No. FAA-2014-0940; Directorate Identifier 2014-NE-15-AD]

RIN 2120-AA64

#### Airworthiness Directives; Lycoming Engines Reciprocating Engines (Type Certificate Previously Held by Textron Lycoming Division, AVCO Corporation)

**AGENCY:** Federal Aviation Administration (FAA), DOT.

**ACTION:** Notice of proposed rulemaking (NPRM).

**SUMMARY:** We propose to adopt a new airworthiness directive (AD) for certain Lycoming TIO-540-AJ1A reciprocating engines. This proposed AD was prompted by several reports of cracked engine exhaust pipes. This proposed AD would require inspection of the engine exhaust pipes for cracks and replacement of the turbocharger mounting bracket. We are proposing this AD to prevent failure of the exhaust system due to cracking, which could lead to uncontrolled engine fire, harmful exhaust gases entering the cabin resulting in crew incapacitation, and damage to the airplane.

**DATES:** We must receive comments on this proposed AD by April 3, 2015.

**ADDRESSES:** You may send comments, using the procedures found in 14 CFR 11.43 and 11.45, by any of the following methods:

- *Federal eRulemaking Portal:* Go to <http://www.regulations.gov>. Follow the instructions for submitting comments.

- *Fax:* 202-493-2251.

- *Mail:* U.S. Department of Transportation, Docket Operations, M-30, West Building Ground Floor, Room

W12-140, 1200 New Jersey Avenue SE., Washington, DC 20590.

- *Hand Delivery:* Deliver to Mail address above between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

For service information identified in this proposed AD, contact Lycoming Engines, 652 Oliver Street, Williamsport, PA 17701; phone: 800-258-3279; fax: 570-327-7101; Internet: [www.lycoming.com/Lycoming/SUPPORT/TechnicalPublications/ServiceBulletins.aspx](http://www.lycoming.com/Lycoming/SUPPORT/TechnicalPublications/ServiceBulletins.aspx). You may view this service information at the FAA, Engine & Propeller Directorate, 12 New England Executive Park, Burlington, MA. For information on the availability of this material at the FAA, call 781-238-7125.

#### Examining the AD Docket

You may examine the AD docket on the Internet at <http://www.regulations.gov> by searching for and locating Docket No. FAA-2014-0940; or in person at the Docket Management Facility between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays. The AD docket contains this proposed AD, the regulatory evaluation, any comments received, and other information. The street address for the Docket Office (phone: 800-647-5527) is in the **ADDRESSES** section. Comments will be available in the AD docket shortly after receipt.

#### FOR FURTHER INFORMATION CONTACT:

Norm Perenson, Aerospace Engineer, New York Aircraft Certification Office, FAA, Engine & Propeller Directorate, 1600 Stewart Avenue, Suite 410, Westbury, NY 11590; phone: 516-228-7337; fax: 516-794-5531; email: [norman.perenson@faa.gov](mailto:norman.perenson@faa.gov).

#### SUPPLEMENTARY INFORMATION:

##### Comments Invited

We invite you to send any written relevant data, views, or arguments about this NPRM. Send your comments to an address listed under the **ADDRESSES** section. Include "Docket No. FAA-2014-0940; Directorate Identifier 2014-NE-15-AD" at the beginning of your comments. We specifically invite comments on the overall regulatory, economic, environmental, and energy aspects of this NPRM. We will consider all comments received by the closing date and may amend this NPRM because of those comments.

We will post all comments we receive, without change, to <http://www.regulations.gov>, including any personal information you provide. We will also post a report summarizing each