

your comments. You may submit comments by any of the following methods:

- Mail comments to Rules and Directives Branch, Office of Administration, U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001 (MS T-6 D59).

- Hand-deliver comments to Rules and Directives Branch, Office of Administration, U.S. Nuclear Regulatory Commission, 11555 Rockville Pike, Rockville, Maryland 20852, between 7:30 a.m. and 4:15 p.m. on Federal workdays.

- Fax comments to Rules and Directives Branch, Office of Administration, U.S. Nuclear Regulatory Commission, at (301) 415-5144.

- E-mail comments to NRCREP@nrc.gov.

- Submit comments via the NRC's rulemaking Web site at <http://ruleforum.llnl.gov>.

Contact Information: The header on the first page of each DG will specify the name and telephone number of the cognizant NRC staff member. Comments and questions about our rulemaking Web site should be addressed to Carol A. Gallagher at (301) 415-5905 or by e-mail to CAG@nrc.gov. Contact information for use in obtaining printed or electronic copies of the proposed DGs is provided in the section on Availability and Dates. Contact information for use in submitting comments is provided in the section on Comment Procedures. Comments or questions about the NRC's revision of regulatory guides to support new reactor licensing should be addressed to Jimi T. Yerokun at (301) 415-0585 or by e-mail to JTY@nrc.gov.

For the U.S. Nuclear Regulatory Commission.

Dated at Rockville, Maryland, this 14th day of September, 2006.

Farouk Eltawila,

Director, Division of Risk Assessment and Special Projects, Office of Nuclear Regulatory Research.

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NUCLEAR REGULATORY COMMISSION

Guidance for Receiving Enforcement Discretion When Concentrating Uranium at Community Water Systems

AGENCY: Nuclear Regulatory Commission.

ACTION: Notice of guidance for receiving enforcement discretion when

concentrating uranium at community water systems.

SUMMARY: The Nuclear Regulatory Commission (NRC) is issuing a regulatory information summary (RIS) to provide guidance for receiving enforcement discretion when concentrating uranium at drinking water facilities.

FOR FURTHER INFORMATION CONTACT:

Michael K. Williamson, Office of Nuclear Material Safety and Safeguards, U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, Mail Stop: T8K3, telephone: (301) 415-6234, e-mail: mkw1@nrc.gov, or Gary Comfort, Office of Nuclear Material Safety and Safeguards, U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, Mail Stop: T8K3, telephone: (301) 415-8106, e-mail: gcc1@nrc.gov.

SUPPLEMENTARY INFORMATION: NRC Regulatory Issue Summary 2006-20—Guidance for Receiving Enforcement Discretion When Concentrating Uranium at Community Water Systems.

ADDRESSES: All community water systems (CWSs), in U.S. Nuclear Regulatory Commission (NRC) non-Agreement States, that during the treatment of drinking water, may accumulate and concentrate naturally-occurring uranium in media, effluents, and other residuals, above 0.05 percent by weight. CWSs operating in Agreement States¹ should contact their State regulatory agency to determine what requirements apply to their operations.

Intent

The NRC is issuing this regulatory issue summary (RIS), to inform addressees and other stakeholders of NRC's implementation of a policy of enforcement discretion for CWSs. Under this policy, CWSs, in non-Agreement States, that concentrate naturally-occurring uranium above 0.05 percent by weight in media, effluents, and other residuals during the treatment of drinking water will not be required to apply for a NRC specific license while they remain eligible for enforcement discretion.

Background

In 1991, the U.S. Environmental Protection Agency (EPA) proposed

¹ An Agreement State is a State that has entered into an agreement with the U.S. Nuclear Regulatory Commission pursuant to Section 274b of the Atomic Energy Act, as amended, under which the NRC discontinues its Federal authority and the State assumes authority under State law for the regulation of certain radioactive materials. Therefore, this agreement allows the State to regulate the use of radioactive material within that State.

changes to the current radionuclide standard for uranium in drinking water. On December 7, 2000 (65 FR 76707), the EPA issued new standards for the uranium content in drinking water. In the final rulemaking, EPA set a maximum contaminant level (MCL) of 30 micrograms per liter (30 µg/L), equivalent to 30 parts per billion, for uranium in drinking water. EPA's detailed technical and legal basis supporting this level can be found on pages 76712-76716 of the December 7, 2000, final rule.

The Atomic Energy Act of 1954, as amended,² provides the NRC with regulatory authority over source material (which includes uranium and thorium) after its removal from its place of deposit in nature. NRC has issued regulations for source material in Title 10, Code of Federal Regulations (10 CFR) Part 40, "Domestic Licensing of Source Material." Part 40 defines "source material," in part, as meaning uranium "in any physical or chemical form." In accordance with 10 CFR 40.13(a), the NRC regards uranium in any solution (e.g., water) in which the uranium is by weight less than one-twentieth of 1 percent (0.05 percent or 335 picocuries per gram [pCi/g] for natural uranium) of the solution as an "unimportant quantity" of source material. Any CWS possessing such unimportant quantities of uranium would not need an NRC license under the 10 CFR 40.13(a) exemption. If a CWS possesses more than an unimportant quantity of uranium, but less than 15 pounds of uranium at any one time and less than 150 pounds of uranium in any one calendar year, the CWS may operate under the existing general license in 10 CFR 40.22, "Small quantities of source material." A CWS operating under the general license in 10 CFR 40.22 is not required to formally notify NRC that it is operating under the conditions of that general license.

Although some CWSs may be able to treat for uranium and remain within the conditions of 10 CFR 40.13(a) or 10 CFR 40.22, NRC expects many CWSs will possess uranium in quantities exceeding those limits. Without enforcement discretion, such CWSs located in non-Agreement States would be required to apply for specific NRC source material licenses to possess, process, and transfer

² The Energy Policy Act of 2005 expanded NRC's regulatory authority to include discrete sources of radium-226, but not diffuse sources of radium-226. Diffuse sources are considered to include radium-226 as it occurs in nature or as a result of other processes where radium-226 may be unintentionally concentrated (such as in residuals from the treatment of water to meet drinking water standards). Therefore, NRC does not regulate radium-226 at drinking water facilities.

the accumulated uranium, pursuant to 10 CFR 40.31 "Application for specific licenses."

Similarly, CWSs in Agreement States may also be required, under appropriate State regulations, to obtain a license for authorization to possess, process, and transfer the uranium at concentrations greater than 0.05 percent by weight.

Based on the expectation of relatively low impacts to public health and safety and the environment during normal operations, and because NRC recognizes that the cost of obtaining a specific license can be burdensome, NRC has begun a rulemaking to establish a new class of general licenses. This new general license will be specific to CWSs that concentrate uranium above 0.05 percent by weight, in response to meeting EPA's MCLs (including the inadvertent concentration of uranium while treating other contaminants in the water). The new general license will ensure that public health and safety and the environment remain adequately protected.

Summary of Issue

While a new general license for CWSs is being developed, CWSs in non-Agreement States, concentrating uranium above 0.05 percent by weight, will be allowed to operate under enforcement discretion. Absent enforcement discretion, such CWSs would have to apply for a specific NRC license as required by 10 CFR 40.31. Enforcement discretion exercised by NRC does not remove or modify any obligations for the CWS to meet the requirements of other regulatory agencies.

Requested Information

To be eligible for enforcement discretion,³ the CWS operator must submit a notification to NRC stating an intent to operate under enforcement discretion. This notification must be submitted no later than 30 days after the CWS operator becomes aware that the concentration of the source material possessed by the CWS exceeds 0.05 percent by weight, and the quantity of source material possessed by the CWS exceeds more than 15 pounds of uranium at any one time or more than 150 pounds in any one calendar year.

³ Compliance with the conditions in this RIS is not mandatory unless the CWS notifies NRC of its intent to operate under enforcement discretion. However, if the CWS does not meet these conditions, concentrates uranium to levels greater than 0.05 percent, and exceeds the general license conditions in 10 CFR 40.22, enforcement discretion will not be exercised, the CWS may be issued a notice of violation and be subject to civil penalties, and the CWS will be required to apply for a specific license in accordance with 10 CFR 40.31.

The notification must include the facility name and address, owner of the facility, and form of the effluent, media, or residual that exceeds 0.05 percent by weight. The notification shall also identify a point of contact, including a mailing address, telephone number, and e-mail address (if available).

The notification may be sent as written correspondence to: RIS 06-020, Project Manager, ATTN: Intent to Operate per RIS 06-020, U.S. Nuclear Regulatory Commission, Mail Stop: T8-F3, Washington, DC 20555-0001, or by sending an e-mail with the requested information to: 2006UraniumRIS@nrc.gov.

Conditions for Enforcement Discretion⁴

In addition to notifying the NRC of its intent to operate under enforcement discretion, the CWS must comply with the following conditions to be eligible for enforcement discretion:

1. Records

The CWS will retain the following records for three years after the transfer or disposal of material containing uranium:

- (A) Amount of uranium transferred from the CWS site;
- (B) To whom it was transferred; and
- (C) Average concentration of uranium in each shipment.

2. Storage, Transfer, and Disposal

When filter media (or other materials, such as sludge) contain greater than 0.05 percent by weight of uranium, and are no longer actively used by the CWS to meet EPA's uranium MCL, the material containing the uranium is to be transported from the CWS in accordance with applicable Department of Transportation regulations. Transfer of the material containing the uranium must be as follows:

- (A) To a facility authorized to possess the source material (e.g., a person authorized by a license for possession of uranium issued by NRC or an NRC Agreement State); or
- (B) For disposal at a facility authorized to accept radioactive material of the form and type generated by the CWS.

While awaiting transfer, the material containing the uranium must be stored in a manner that will not allow for the release of the uranium or unnecessarily expose the CWS workers. Materials containing uranium, at concentrations

⁴ Although NRC plans to use conditions discussed in this RIS in the development of the new general license, it should be noted that the final rule for the new general license may contain conditions that are different, or additional to those discussed in this RIS.

greater than 0.05 percent, and that are no longer actively being used as part of the drinking water treatment process, must be removed from the CWS within 90 days from the time they were removed from service. In addition, while in storage, the material containing the uranium must be kept in an area that provides containment (e.g., a catch basin) in case of a spill.

3. Processing Restrictions

The CWS shall implement new procedures, or use existing procedures for hazardous chemicals to allow employees to safely handle and operate equipment used to process or contain the uranium, concentrated greater than 0.05 percent by weight, during normal operations. These procedures should limit the possibility that employees are able to inhale or ingest the uranium.

Enforcement discretion only applies to those activities required to meet EPA's MCL. Additional intentional concentration, or processing of the uranium captured on the filter media, after removal from the drinking water treatment process, is not permitted under this policy of enforcement discretion, and shall only be done in accordance with a specific license issued by NRC, or an Agreement State.

Backwashing, or other procedures required for normal operation of the filter media, is permitted as long as the uranium is captured, stored, and transferred, as appropriate, in accordance with the transfer procedures in Section 2, "Storage, Transfer, and Disposal," above. If allowed by local pretreatment permits, discharge of residuals containing uranium to sanitary sewers must be below the lesser of any local regulations, permit requirements, or 3 picocuries of uranium per milliliter (3 pCi/ml).

A CWS operating under this policy of enforcement discretion may not intentionally dilute the uranium after it is concentrated, except as part of normal operation of its equipment (e.g., backwashing).

4. Off-Normal Operations

A CWS must have written procedures to mitigate the impacts of a spill, or other accident involving the concentrated uranium. The facility must immediately take action to clean-up or mitigate the impacts of a spill or accident in accordance with its procedures, and provide written notification to the NRC (to the address above to which the original notification was sent) within 30 days of the incident. Spilled materials, containing uranium removed from drinking water, must not be allowed to adversely affect the

surrounding environment or CWS workers, or be allowed to re-enter the water treatment system.

5. Posting and Labeling

A CWS operating under enforcement discretion must ensure that the equipment containing uranium, in concentrations greater than 0.05 percent by weight, is clearly labeled and must provide sufficient information (such as the radionuclide present or "Caution—Radioactive Materials") to permit individuals handling or using the containers, or working in the vicinity of the containers, to take precautions or minimize exposures. Areas, such as sludge ponds, containing the uranium in concentrations greater than 0.05 percent by weight, should be posted with a conspicuous sign or signs bearing the radiation symbol and the words "CAUTION, RADIOACTIVE MATERIALS."

6. Criteria for Terminating Operation Under Enforcement Discretion

Enforcement discretion will apply until either:

(A) NRC amends its regulations to create a new general license for CWSs, or decides to no longer pursue a new regulation;

(B) The CWS obtains a specific license from the NRC or an Agreement State; or

(C) The CWS ceases operations. If this is the case, it shall decommission/decontaminate the facility in accordance with 10 CFR Part 20, Subpart E, "Radiological Criteria for License Termination."

Enforcement discretion may be rescinded if the CWS is not meeting the above objectives, or in NRC's opinion, the CWS cannot operate safely under the enforcement discretion policy.

If the NRC modifies or ceases its policy of enforcement discretion, the NRC will appropriately modify or rescind the RIS, and will notify all affected CWSs of such changes.

7. Enforcement Guidance

Enforcement guidance has been developed and is located on NRC's Web site at <http://www.nrc.gov/reading-rm/basic-ref/enf-man/app-a.html>.

Note: NRC generic communications may be found on the NRC public Web site, <http://www.nrc.gov>, under Electronic Reading Room/Document Collections.

Dated at Rockville, Maryland, this 14th day of September 2006.

Patricia K. Holahan,

Acting Director, Division of Industrial and Medical Nuclear Safety, Office of Nuclear Material Safety and Safeguards.

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OFFICE OF MANAGEMENT AND BUDGET

Standards and Guidelines for Statistical Surveys

AGENCY: Office of Management and Budget, Executive Office of the President.

ACTION: Notice of decision.

SUMMARY: As part of an ongoing effort to improve the quality, objectivity, utility, and integrity of information collected and disseminated by the Federal Government, the Office of Management and Budget (OMB) is issuing revised Standards and Guidelines for Statistical Surveys. OMB proposed revised standards and requested public comment on July 14, 2005 (70 FR 40746-40747). The proposed standards were based on recommendations from the Federal Committee on Statistical Methodology's (FCSM) Subcommittee on Standards for Statistical Surveys whose charge was to update and revise OMB Statistical Policy Directive No. 1, Standards for Statistical Surveys, and OMB Statistical Policy Directive No. 2, Publication of Statistics. The guidance, which applies to all Federal agencies subject to the Paperwork Reduction Act of 1995, is intended to ensure that the results of statistical surveys sponsored by the Federal Government are as reliable and useful as possible. OMB received six public comments on the proposed standards and has made some modifications to the proposed standards and guidelines in response to these comments. OMB is now issuing these Standards and Guidelines for Statistical Surveys as final, and they are available in their entirety along with the public comments and OMB's summary of and response to the public comments on the OMB Web site at <http://www.whitehouse.gov/omb/inforeg/statpolicy.html>.

Authority: 44 U.S.C. 3504(e)(3).

FOR FURTHER INFORMATION CONTACT: Brian Harris-Kojetin, Ph.D., Statistical and Science Policy Office, Office of Information and Regulatory Affairs, Office of Management and Budget, NEOB, Room 10201, 725 17th Street, NW., Washington, DC 20503. Telephone: 202-395-3093.

SUPPLEMENTARY INFORMATION:

Background

Statistics collected and published by the Federal Government constitute a significant portion of the available information about the United States' economy, population, natural resources, environment, and public and private institutions. These data are used by the Federal Government and others as a basis for actions that affect people's lives and well-being. It is essential that they be collected, processed, and published in a manner that guarantees and inspires confidence in their reliability. The statistical programs of the Federal Government are decentralized among more than 70 agencies or organizational units. It is therefore also essential that, to the extent permitted by law, there be sufficient government-wide uniformity in statistical methods and practices to ensure the maximum usefulness of the statistics produced.

The Paperwork Reduction Act of 1995 (PRA; 44 U.S.C. 3504) gives the Director of OMB broad responsibility for improving the usefulness of information collected, maintained, and disseminated by the Federal Government and for reducing the reporting burden on the public. Among the Director's functions under the PRA are statistical policy and coordination, which includes the development and implementation of "Government-wide policies, principles, standards, and guidelines concerning (a) statistical collection procedures and methods; (b) statistical data classification; (c) statistical information presentation and dissemination; (d) timely release of statistical data; and (e) such statistical data sources as may be required for the administration of Federal programs" (44 U.S.C. 3504 (e)(3)). The Administrator for the Office of Information and Regulatory Affairs in OMB has the responsibility to "develop programs and prescribe regulations to improve the compilation, analysis, publication, and dissemination of statistical information by executive agencies" (31 U.S.C. 1104 (d)).

The revised Standards and Guidelines for Statistical Surveys provide guidance for designing, conducting, and disseminating statistical surveys and studies sponsored by Federal agencies. The standards and guidelines are intended to ensure that such surveys and studies are designed to produce reliable data as efficiently as possible and that methods are documented and results presented in a manner that makes the data as accessible and useful as possible.