

the amendment, it will become part of the Mississippi Plan.

#### *Electronic or Written Comments*

If you submit written comments, they should be specific, confined to issues pertinent to the proposed regulations, and explain the reason for any recommended change(s). We appreciate any and all comments, but those most useful and likely to influence decisions on the final regulations will be those that either involve personal experience or include citations to and analyses of SMCRA, its legislative history, its implementing regulations, case law, other pertinent State or Federal laws or regulations, technical literature, or other relevant publications.

We cannot ensure that comments received after the close of the comment period (see **DATES**) or sent to an address other than those listed (see **ADDRESSES**) will be included in the docket for this rulemaking and considered.

#### *Public Availability of Comments*

Before including your address, phone number, email address, or other personal identifying information in your comment, you should be aware that your entire comment including your personal identifying information may be made publicly available at any time. While you can ask us in your comment to withhold your personal identifying information from public review, we cannot guarantee that we will be able to do so.

#### *Public Hearing*

If you wish to speak at the public hearing, contact the person listed under **FOR FURTHER INFORMATION CONTACT** by 4:00 p.m., c.d.t. on November 28, 2014. If you are disabled and need reasonable accommodations to attend a public hearing, contact the person listed under **FOR FURTHER INFORMATION CONTACT**. We will arrange the location and time of the hearing with those persons requesting the hearing. If no one requests an opportunity to speak, we will not hold a hearing.

To assist the transcriber and ensure an accurate record, we request, if possible, that each person who speaks at the public hearing provide us with a written copy of his or her comments. The public hearing will continue on the specified date until everyone scheduled to speak has been given an opportunity to be heard. If you are in the audience and have not been scheduled to speak and wish to do so, you will be allowed to speak after those who have been scheduled. We will end the hearing after everyone scheduled to speak and others

present in the audience who wish to speak, have been heard.

#### *Public Meeting*

If only one person requests an opportunity to speak, we may hold a public meeting rather than a public hearing. If you wish to meet with us to discuss the amendment, please request a meeting by contacting the person listed under **FOR FURTHER INFORMATION CONTACT**. All such meetings are open to the public; if possible, we will post notices of meetings at the locations listed under **ADDRESSES**. We will make a written summary of each meeting a part of the administrative record.

### **IV. Procedural Determinations**

#### *Executive Order 12866—Regulatory Planning and Review*

This rule is exempted from review by the Office of Management and Budget (OMB) under Executive Order 12866.

#### *Other Laws and Executive Orders Affecting Rulemaking*

The Federal regulations at 30 CFR 884.14(a) list the requirements that must be met in order for OSMRE to approve a State reclamation plan amendment or revision if it changes the objectives, scope, or major policies followed by the State in the conduct of its reclamation program. Following our review of the proposed amendment or revision, we will also make the determinations and certifications required by the various laws and executive orders governing the rulemaking process and include them in the final rule.

#### **List of Subjects in 30 CFR Part 924**

Intergovernmental relations, Surface mining, Underground mining.

Dated: August 28, 2014.

**William L. Joseph,**

*Acting Regional Director, Mid-Continent Region.*

[FR Doc. 2014-26656 Filed 11-10-14; 8:45 am]

**BILLING CODE 4310-05-P**

### **DEPARTMENT OF THE INTERIOR**

#### **Office of Surface Mining Reclamation and Enforcement**

#### **30 CFR Part 950**

[SATS No. WY-046-FOR; Docket ID OSM-2014-0007; S1D1SSS08011000SX066 A00067F144S180110; S2D2SSS08011000 SX066A00033F14XS01520]

#### **Wyoming Regulatory Program**

**AGENCY:** Office of Surface Mining Reclamation and Enforcement, Interior.

**ACTION:** Proposed rule; public comment period and opportunity for public hearing on proposed amendment.

**SUMMARY:** We are announcing receipt of a proposed amendment to the Wyoming regulatory program (hereinafter, the “Wyoming program”) under the Surface Mining Control and Reclamation Act of 1977 (“SMCRA” or “the Act”). Wyoming proposes both revisions of and additions to its coal rules and regulations concerning valid existing rights and ownership and control, and revises a provision concerning periodic monitoring of blasting. Wyoming intends to revise its program to be consistent with the corresponding Federal regulations and SMCRA, clarify ambiguities, and improve operational efficiency.

This document gives the times and locations that the Wyoming program and proposed amendment to that program are available for your inspection, the comment period during which you may submit written comments on the amendment, and the procedures that we will follow for the public hearing, if one is requested.

**DATES:** We will accept written comments on this amendment until 4:00 p.m., m.d.t. December 12, 2014. If requested, we will hold a public hearing on the amendment on December 8, 2014. We will accept requests to speak until 4:00 p.m., m.d.t. on November 28, 2014.

**ADDRESSES:** You may submit comments by either of the following two methods:

- Federal eRulemaking Portal: [www.regulations.gov](http://www.regulations.gov). This proposed rule has been assigned Docket ID: OSM-2014-0007. If you would like to submit comments through the Federal eRulemaking Portal, go to [www.regulations.gov](http://www.regulations.gov) and follow the instructions.

- Mail/Hand Delivery/Courier: Jeffrey Fleischman, Director, Casper Area Office, Office of Surface Mining Reclamation and Enforcement, Dick Cheney Federal Building, POB 11018, 150 East B Street, Casper, Wyoming 82601-1018.

For detailed instructions on submitting comments and additional information on the rulemaking process, see the “III. Public Comment Procedures” in the **SUPPLEMENTARY INFORMATION** section of this document.

In addition to viewing the docket and obtaining copies of documents at [www.regulations.gov](http://www.regulations.gov), you may review copies of the Wyoming program, this amendment, a listing of any scheduled public hearings, and all written comments received in response to this document, may be obtained at the

addresses listed below during normal business hours, Monday through Friday, excluding holidays. You may also receive one free copy of the amendment by contacting OSMRE's Casper Area Office.

Jeffrey Fleischman, Director, Casper Area Office, Office of Surface Mining Reclamation and Enforcement, Dick Cheney Federal Building, POB 11018, 150 East B Street, Casper, Wyoming 82601-1018, (307) 261-6547, [jfleischman@osmre.gov](mailto:jfleischman@osmre.gov).

Todd Parfitt, Director, Wyoming Department of Environmental Quality, Herschler Building, 122 West 25th Street, Cheyenne, Wyoming 82002, (307) 777-7555, [todd.parfitt@wyo.gov](mailto:todd.parfitt@wyo.gov).

#### FOR FURTHER INFORMATION CONTACT:

Jeffrey Fleischman, Telephone: (307) 261-6547. Internet: [jfleischman@osmre.gov](mailto:jfleischman@osmre.gov).

#### SUPPLEMENTARY INFORMATION:

- I. Background on the Wyoming Program
- II. Description of the Proposed Amendment
- III. Public Comment Procedures
- IV. Procedural Determinations

#### I. Background on the Wyoming Program

Section 503(a) of the Act permits a State to assume primacy for the regulation of surface coal mining and reclamation operations on non-Federal and non-Indian lands within its borders by demonstrating that its State program includes, among other things, "a State law which provides for the regulation of surface coal mining and reclamation operations in accordance with the requirements of this Act . . . ; and rules and regulations consistent with regulations issued by the Secretary pursuant to this Act." See 30 U.S.C. 1253(a)(1) and (7). On the basis of these criteria, the Secretary of the Interior conditionally approved the Wyoming program on November 26, 1980. You can find background information on the Wyoming program, including the Secretary's findings, the disposition of comments, and the conditions of approval of the Wyoming program in the November 26, 1980, **Federal Register** (45 FR 78637). You can also find later actions concerning Wyoming's program and program amendments at 30 CFR 950.15, 950.16, and 950.20.

#### II. Description of the Proposed Amendment

By letter dated September 30, 2014, Wyoming sent us a proposed amendment to its approved regulatory program (Administrative Record Docket ID No. OSM-2014-0007) under SMCRA (30 U.S.C. 1201 *et seq.*). Wyoming submitted the amendment to address

deficiencies that OSMRE previously identified during its review of formal valid existing rights (WY-044-FOR; Docket ID No. OSM-2013-0001) and ownership and control (WY-045-FOR; Docket ID No. OSM-2013-0002) amendments. The amendment also revises a provision concerning periodic monitoring of blasting in response to a concern that the Casper Area Office identified during its annual oversight review of the Wyoming program.

Specifically, Wyoming proposes to amend the Land Quality Division Coal Rules and Regulations at Chapter 1, Section 2(aa) (definition of "Control or controller"); the title of Chapter 2 (permit application requirements for surface coal mining operations); Chapter 2, Section 2(a)(i)(B) (ownership and control permit application information including a complete identification of interests); Chapter 2, Section 2(a)(ii)(A)(I) (ownership and control permit application information including a complete statement of compliance); Chapter 6, Section 4(b)(i)(A) (blasting standards; periodic monitoring of blasting); Chapter 12, Section 1(a)(vii)(F) (permitting procedures; availability of records); Chapter 12, Section 1(a)(viii)(B) (permitting procedures; final compliance review); Chapter 12, Section 1(a)(x)(D)(I) (permitting procedures; unanticipated events or conditions at remaining sites); Chapter 12, Section 1(a)(xiv)(C) (permitting procedures; challenges to ownership or control listings in AVS); Chapter 12, Section 1(a)(xiv)(F) (permitting procedures; written agency decision on challenges to ownership or control listings or findings); Chapter 12, Section 1(b)(ii) (permitting procedures; transfer, assignment or sale of permit rights); and Chapter 16, Section 4(c)(i)(A) (individual civil penalties; amount of civil penalty). The full text of the program amendment is available for you to read at the locations listed above under **ADDRESSES**.

#### III. Public Comment Procedures

Under the provisions of 30 CFR 732.17(h), we are seeking your comments on whether the amendment satisfies the applicable program approval criteria of 30 CFR 732.15. If we approve the amendment, it will become part of the Wyoming program.

##### *Electronic or Written Comments*

If you submit written comments, they should be specific, confined to issues pertinent to the proposed regulations, and explain the reason for any recommended change(s). We appreciate any and all comments, but those most

useful and likely to influence decisions on the final regulations will be those that either involve personal experience or include citations to and analyses of SMCRA, its legislative history, its implementing regulations, case law, other pertinent State or Federal laws or regulations, technical literature, or other relevant publications.

We cannot ensure that comments received after the close of the comment period (see **DATES**) or sent to an address other than those listed above (see **ADDRESSES**) will be included in the docket for this rulemaking and considered.

##### *Public Availability of Comments:*

Before including your address, phone number, email address, or other personal identifying information in your comment, you should be aware that your entire comment—including your personal identifying information—may be made publicly available in the electronic docket for this rulemaking at [www.regulations.gov](http://www.regulations.gov). While you can ask us in your comment to withhold your personal identifying information from public review, we cannot guarantee that we will be able to do so.

##### *Public Hearing*

If you wish to speak at the public hearing, contact the person listed under **FOR FURTHER INFORMATION CONTACT** by 4:00 p.m., m.d.t. on November 28, 2014. If you are disabled and need reasonable accommodations to attend a public hearing, contact the person listed under **FOR FURTHER INFORMATION CONTACT**. We will arrange the location and time of the hearing with those persons requesting the hearing. If no one requests an opportunity to speak, we will not hold the hearing. If only one person expresses an interest, a public meeting rather than a hearing may be held, with the results included in the docket for this rulemaking.

To assist the transcriber and ensure an accurate record, we request, if possible, that each person who speaks at a public hearing provide us with a written copy of his or her comments. The public hearing will continue on the specified date until everyone scheduled to speak has been given an opportunity to be heard. If you are in the audience and have not been scheduled to speak and wish to do so, you will be allowed to speak after those who have been scheduled. We will end the hearing after everyone scheduled to speak and others present in the audience who wish to speak, have been heard.

##### *Public Meeting*

If only one person requests an opportunity to speak, we may hold a

public meeting rather than a public hearing. If you wish to meet with us to discuss the amendment, please request a meeting by contacting the person listed under **FOR FURTHER INFORMATION CONTACT**. All such meetings are open to the public; if possible, we will post notices of meetings at the locations listed under **ADDRESSES**. We will make a written summary of each meeting a part of the administrative record.

#### IV. Procedural Determinations

##### *Executive Order 12866—Regulatory Planning and Review*

This rule is exempted from review by the Office of Management and Budget (OMB) under Executive Order 12866 (Regulatory Planning and Review).

##### *Other Laws and Executive Orders Affecting Rulemaking*

When a State submits a program amendment to OSMRE for review, our regulations at 30 CFR 732.17(h) require us to publish a notice in the **Federal Register** indicating receipt of the proposed amendment, its text or a summary of its terms, and an opportunity for public comment. We conclude our review of the proposed amendment after the close of the public comment period and determine whether the amendment should be approved, approved in part, or not approved. At that time, we will also make the determinations and certifications required by the various laws and executive orders governing the rulemaking process and include them in the final rule.

##### List of Subjects in 30 CFR Part 950

Intergovernmental relations, Surface mining, Underground mining.

Dated: October 8, 2014.

**Ervin J. Barchenger,**

*Acting Regional Director, Western Region.*

[FR Doc. 2014-26660 Filed 11-10-14; 8:45 am]

**BILLING CODE 4310-05-P**

## POSTAL REGULATORY COMMISSION

### 39 CFR Part 3050

[Docket Nos. RM2015-3; Order No. 2240]

#### Periodic Reporting

**AGENCY:** Postal Regulatory Commission.

**ACTION:** Notice of proposed rulemaking.

**SUMMARY:** The Commission is noticing a recent Postal Service filing concerning a Proposed Rulemaking on Analytical Principles Used in Periodic Reporting (Proposal Ten). This notice informs the public of the filing, invites public

comment, and takes other administrative steps.

**DATES:** *Comments are due:* November 26, 2014.

**ADDRESSES:** Submit comments electronically via the Commission's Filing Online system at <http://www.prc.gov>. Those who cannot submit comments electronically should contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section by telephone for advice on filing alternatives.

**FOR FURTHER INFORMATION CONTACT:** David A. Trissell, General Counsel, at 202-789-6820.

#### SUPPLEMENTARY INFORMATION:

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- I. Introduction
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- IV. Ordering Paragraphs

#### I. Introduction

On November 3, 2014, the Postal Service filed a petition pursuant to 39 CFR 3050.11 requesting that the Commission initiate an informal rulemaking proceeding to consider changes to analytical principles relating to periodic reports.<sup>1</sup> Text attached to the Petition identifies the proposed analytical method changes filed in this docket as Proposal Ten, A Proposal to Incorporate New Field Study Data into Three Parcel Mail Processing Cost Models and the Standard Mail Destination Entry Cost Model. *Id.* Attachment at 1. The Postal Service concurrently filed two library references, along with an application for nonpublic treatment for one.<sup>2</sup>

#### II. Summary of Proposal

*New study.* Currently, the Postal Service uses productivity data from a 2009 field study to develop cost estimates in four models filed as part of its Annual Compliance Report.<sup>3</sup> *Id.* The

<sup>1</sup> Petition of the United States Postal Service for the Initiation of a Proceeding to Consider Proposed Changes in Analytical Principles (Proposal Ten), November 3, 2014 (Petition).

<sup>2</sup> Notice of Filing of USPS-RM2015-3/1, USPS-RM2015-3/NP1, and Application for Nonpublic Treatment, November 3, 2014 (Notice). The Notice incorporates by reference the Application for Non-Public Treatment of Materials contained in Attachment Two to the December 27, 2013 United States Postal Service Fiscal Year 2013 Annual Compliance Report. Notice at 1. See 39 CFR part 3007 for information on access to nonpublic material.

<sup>3</sup> The referenced models are the Standard Mail parcel mail processing cost model (USPS-FY13-12); the Standard Mail destination entry cost model (USPS-FY13-13); the Media Mail-Library Mail mail processing cost model (USPS-FY13-15); and the Parcel Select/Parcel Return Service mail processing cost model (USPS-FY13-NP15). Petition, Attachment at 2.

Postal Service now has productivity data from a new study (2014 Study) conducted at several types of facilities, and proposes incorporating these results into the referenced cost models.<sup>4</sup> *Id.* at 3.

The Postal Service states that the proposed productivity updates affect two other models because some of the results (from two of the four models) are used as inputs to other cost studies.<sup>5</sup> *Id.* All six models, as revised by the updates, appear in the library references. *Id.*

The 2014 Study also provides NDC data on postal arrival and dispatch profiles and mail piece dimension data by mail type. *Id.* at 6-7. The Postal Service also proposes incorporating these data into the relevant mail processing cost models. *Id.*

*Cost impacts.* The Postal Service summarizes the cost impacts of the proposed modifications on the public cost models in Tables 1 through 5. *Id.* at 8. It summarizes the cost impacts of the proposed modifications on the Parcel Select/Parcel Return Service mail processing unit cost estimates in an Excel file in the non-public library reference.<sup>6</sup> Petition, Attachment at 8.

#### III. Initial Commission Action

The Commission establishes Docket No. RM2015-3 for consideration of matters raised by the Petition. Additional information concerning the Petition may be accessed via the Commission's Web site at <http://www.prc.gov>. Interested persons may submit comments on the Petition no later than November 26, 2014. Reply comments are due no later than December 12, 2014. Pursuant to 39 U.S.C. 505, Nina Yeh is designated as officer of the Commission (Public Representative) to represent the interests of the general public in this proceeding.

#### IV. Ordering Paragraphs

*It is ordered:*

1. The Commission establishes Docket No. RM2015-3 for consideration of the matters raised by the Petition of the United States Postal Service for the Initiation of a Proceeding to Consider Proposed Changes in Analytical Principles (Proposal Ten), filed November 3, 2014.

<sup>4</sup> The facilities in the 2014 Study include network distribution centers (NDCs); auxiliary service facilities; processing and distribution centers; and delivery units. *Id.*

<sup>5</sup> The two cost models affected by the results of the productivity updates are the Bulk Parcel Return Service cost model and the Standard Mail Enhanced Carrier Route mail processing cost model. *Id.* at 3.

<sup>6</sup> See USPS-RM2015-3/NP1, 'PROP.10.IMPACT.NONPUB.xlsx.'