to do so, but the NRC is able to ensure consideration only for comments received on or before this date. Although a time limit is given, comments and suggestions in connection with items for inclusion in guides currently being developed or improvements in all published guides are encouraged at any time.

ADDRESSES: You may access information and comment submissions related to this document, which the NRC possesses and are publicly available, by searching on *http://www.regulations.gov* under Docket ID NRC–2010–0362. You may submit comments by any of the following methods:

• Federal Rulemaking Web site: Go to http://www.regulations.gov and search for Docket ID NRC-2010-0362. Address questions about NRC dockets to Carol Gallagher; telephone: 301-492-3668; email: Carol.Gallagher@nrc.gov.

- Mail comments to: Cindy Bladey, Chief, Rules, Announcements, and Directives Branch (RADB), Office of Administration, Mail Stop: TWB-05-B01M, U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001.
- *Fax comments to:* RADB at 301–492–3446.

For additional direction on accessing information and submitting comments, see "Accessing Information and Submitting Comments" in the SUPPLEMENTARY INFORMATION section of this document.

FOR FURTHER INFORMATION CONTACT: Jo Ann Simpson, Office of Nuclear Reactor Regulation, U.S. Nuclear Regulatory Commission, Washington, DC 20555–0001; telephone: 301–415–8388; email: JoAnn.Simpson@nrc.gov.

SUPPLEMENTARY INFORMATION:

I. Accessing Information and Submitting Comments

A. Accessing Information

Please refer to Docket ID NRC–2010–0362 when contacting the NRC about the availability of information regarding this document. You may access information related to this document, which the NRC possesses and are publicly available, by any of the following methods:

- Federal Rulemaking Web site: Go to http://www.regulations.gov and search for Docket ID NRC-2010-0362.
- NRC's Agencywide Documents
 Access and Management System
 (ADAMS): You may access publicly
 available documents online in the NRC
 Library at http://www.nrc.gov/readingrm/adams.html. To begin the search,
 select "ADAMS Public Documents" and
 then select "Begin Web-based ADAMS

Search." For problems with ADAMS, please contact the NRC's Public Document Room (PDR) reference staff at 1–800–397–4209, 301–415–4737, or by email to pdr.resource@nrc.gov. The draft regulatory guide is available electronically under ADAMS Accession Number ML12257A191.

• NRC's PDR: You may examine and purchase copies of public documents at the NRC's PDR, Room O1–F21, One White Flint North, 11555 Rockville Pike, Rockville, Maryland 20852.

B. Submitting Comments

Please include Docket ID NRC–2010–0362 in the subject line of your comment submission, in order to ensure that the NRC is able to make your comment submission available to the public in this docket.

The NRC cautions you not to include identifying or contact information that you do not want to be publicly disclosed in your comment submission. The NRC will post all comment submissions at http://www.regulations.gov as well as enter the comment submissions into ADAMS. The NRC does not routinely edit comment submissions to remove identifying or contact information.

If you are requesting or aggregating comments from other persons for submission to the NRC, then you should inform those persons not to include identifying or contact information that they do not want to be publicly disclosed in their comment submission. Your request should state that the NRC does not routinely edit comment submissions to remove such information before making the comment submissions available to the public or entering the comment submissions into ADAMS.

II. Background

On September 21, 2012 (77 FR 58591), the NRC published a notice of issuance and availability of Draft NUREG-1307, Revision 15. The draft NUREG proposed a reduction in the estimate of the potential savings from using waste vendors to process radioactive waste generated during power reactor decommissioning. The change resulted in an increase in the minimum permissible amount of decommissioning financial assurance required by the licensee. By letter dated September 26, 2012, (ADAMS Accession No. ML12271A275), the Nuclear Energy Institute requested an extension of the stated comment period for the purpose of providing sufficient time for the industry to thoroughly understand and assess the proposed changes, interact with the agency staff to obtain necessary

clarifications at one or more focused public meetings, and provide-fully supported written comments to inform development of the final NUREG-1307, Revision 15. It is the desire of the NRC to receive comments of a high quality from all stakeholders. Several factors have been considered in granting an extension. The comment period extension is reasonable and does not affect NRC deadlines. The additional time will allow adequate time for the NRC to review comments, organize a public workshop on NUREG-1307, Revision 15, and finalize NUREG-1307. Revision 15, for use by licensees before the required submission of power reactor Decommissioning Funding Status reports by the March 31, 2013, due date. The NRC continues to evaluate factors affecting waste burial costs. Guidance developed by the NRC staff would benefit from industry information reflecting real world burial cost data and other such information that could assist in evaluating changes to the waste burial factor. Such information would include: (1) Actual disposal costs, under proprietary cover, if necessary; (2) Disposal costs specific to disposal operations for Rancho Saco and Zion Solutions, under proprietary cover, if necessary, (3) Identification of misinterpreted or misapplied data, if any, found in Table A-4 of NUREG-1307, Revision 15; and (4) Licensees' site-specific cost estimates and time assumptions. The NRC also seeks comments from other stakeholders on the costs and benefits of reducing the estimate of potential savings in decommissioning costs available from using a waste vendor to process power reactor decommissioning wastes. Therefore the comment submittal period is extended from the original date of October 22, 2012 to November 15, 2012.

Dated at Rockville, Maryland, this 10th day of October, 2012.

For the Nuclear Regulatory Commission.

Jo Ann Simpson,

Acting Chief, Financial Analysis and International Projects Branch. Division of Inspection and Regional Support, Office of Nuclear Reactor Regulation.

[FR Doc. 2012–25848 Filed 10–18–12; 8:45 am]

BILLING CODE 7590-01-P

POSTAL REGULATORY COMMISSION

[Docket No. R2013-1; Order No. 1501]

Postal Rate and Classification Changes

AGENCY: Postal Regulatory Commission. **ACTION:** Notice.

SUMMARY: The Commission is noticing a recently-filed Postal Service notice of annual price adjustments for all market dominant classes of mail. The adjustments include a one-cent increase in the price of First-Class Stamp (from 45 cents to 46 cents). The Postal Service is also planning to make mail classification changes. This notice addresses procedural steps associated with this filing and invites public comment.

DATES: *Comments are due:* October 31, 2012.

ADDRESSES: Submit comments electronically via the Commission's Filing Online system at http://www.prc.gov. Commenters who cannot submit their views electronically should contact the person identified in the FOR FURTHER INFORMATION CONTACT portion of the preamble for advice on alternatives to electronic filing.

FOR FURTHER INFORMATION CONTACT: Stephen L. Sharfman, General Counsel, at 202–789–6824.

Table of Contents

- I. Overview
- II. Promotions
- III. Summary of Price Changes by Class of Mail
- IV. Preferred Mail and Worksharing Discounts
- V. MCS Changes
- VI. Administrative Actions
- VII. Ordering Paragraphs

SUPPLEMENTARY INFORMATION:

I. Overview

A. Index-based Price Changes for Market Dominant Classes of Mail

On October 11, 2012, the Postal Service filed notice, pursuant to 39 U.S.C. 3622 and 39 CFR part 3010, of plans to adjust prices for market dominant products by amounts which, on average, are, with one exception, at or below the statutory price cap of 2.570 percent for each class of mail. The planned adjustments affect both domestic and international market dominant products and are scheduled to take effect January 27, 2013.

The Postal Service states that it has inflation-based price adjustment authority of 2.570 percent based on the Consumer Price Index for All Urban Consumers, U.S. All Items (the "CUUR0000SAO") series (CPI–U). *Id.* The Postal Service also states that it has unused rate authority (as indicated in the following table) and will use some of this authority for Special Services. *Id.*

TABLE 1—AVAILABLE UNUSED PRICE ADJUSTMENT AUTHORITY

Market dominant class	Unused authority (%)
First-Class Mail Standard Mail Periodicals Package Services Special Services	-0.530 -0.380 -0.562 -0.533 2.394

Id.

The Postal Service asserts that it is authorized to raise prices for each class by the percentages in the following table

TABLE 2—PRICE ADJUSTMENT AUTHORITY BY CLASS

Market dominant class	Price adjustment authority (%)
First-Class Mail Standard Mail Periodicals Package Services Special Services	2.570 2.570 2.570 2.570 4.964

Id. at 4.

The following table presents the Postal Service's planned percentage price changes by class.

TABLE 3—2013 PRICE CHANGE PERCENTAGE BY CLASS

Market dominant class	Price change (%)
First-Class Mail Standard Mail Periodicals Package Services Special Services	2.570 2.570 2.560 2.569 2.850

Id. at 6.

In some instances, price adjustments for products within classes vary from the average, sometimes substantially. Interested persons are encouraged to review the Adjustment Notice and workpapers for specific details.

Unused authority after the 2013 price change. The following table identifies the unused price adjustment authority the Postal Service calculates as available following the 2013 price change.

TABLE 4—UNUSED PRICING AUTHOR-ITY AVAILABLE FOLLOWING DOCKET NO. R2013–1 PRICE CHANGES

Class	Percentage points
First-Class Mail: R2012–3 R2013–1	-0.530 0.000

TABLE 4—UNUSED PRICING AUTHORITY AVAILABLE FOLLOWING DOCKET NO. R2013–1 PRICE CHANGES—Continued

Class	Percentage points
Total	-0.530
Standard Mail: R2012-3 R2013-1	- 0.380 0.000
Total	-0.380
Periodicals: R2012-3 R2013-1	- 0.562 0.010
Total	- 0.552
Package Services: R2012-3 R2013-1	-0.533 0.001
Total	-0.532
Special Services: R2012–3 R2013–1	2.394 - 0.280
Total	2.114

Id. at 6–7.

Classification changes. The Adjustment Notice identifies numerous substantive classification changes in a bulleted list. *Id.* at 54–55. Attachment A presents these changes as well as formatting and wording changes. *Id.* at 53–54.

B. Format and Content of Adjustment Notice

The Adjustment Notice includes a brief introductory section, four parts, and four attachments.

The introductory section of the Adjustment Notice includes a certification, in accordance with rule 3010.14(a)(3), that the Postal Service will provide widespread notice of the planned adjustments prior to the planned implementation date. *Id.* at 1. It identifies Greg Hall as the Postal Service official who will respond to queries from the Commission. *Id.* at 2.

Part I discusses compliance with the price cap. *Id.* at 2–7. Part II describes several temporary promotions. It also discusses how a portion of the related revenue loss will be integrated into the price cap calculations for First-Class Mail and Standard Mail. *Id.* at 7–9. Part III discusses prices in more detail, including workshare discounts. It also addresses the consistency of prices with the objectives and factors of 39 U.S.C. 3622 and the preferential pricing requirements of 39 U.S.C. 3626. *Id.* at 9–53. Part IV describes related Mail

¹United States Postal Service Notice of Market-Dominant Price Adjustment at 3, October 11, 2012 (Adjustment Notice). The overall increase for Special Services is 2.850 percent.

Classification Schedule (MCS) changes.² *Id.* at 53–55.

Attachments. Attachment A presents MCS changes in legislative format and new price schedules. Attachment B presents workshare discounts and related information. Attachment C presents the Postal Service's price cap calculation. The price cap calculation includes, in conformance with rule 3010.22(b), an adjustment to the moving average because less than 12 months have passed since the most recent price change (filed on January 13, 2011). Attachment D presents the 2013 Mailing Services Promotions Calendar Overview. Id. at 5.

Workpapers. The Postal Service filed nine sets of workpapers:

First Class Mail Cap Compliance: USPS-LR-R2013-1/1

First Class Mail International Cap Compliance: USPS–LR–R2013–1/NP1 Standard Mail Cap Compliance: USPS– LR–R2013–1/2

Periodicals Cap Compliance: USPS–LR– R2013–1/3

Package Services Cap Compliance: USPS-LR-R2013-1/4

Special Services Cap Compliance: USPS–LR–R2013–1/5

Derivation of Volumes for Earned Value Reply Mail Promotion: USPS-LR-R2013-1/6

Standard Mail Contribution Model: USPS–R2013–1/7

FY 2011 Delivery Costs by Shape: USPS-R2013-1/8

Id. at 4–5.

Each set of workpapers includes a preface with an explanation of its contents. *Id.* at 5. In addition, the

preface for the first five workpapers provides an overview, a discussion of adjustments to the billing determinants for the four quarters ending FY 2012, quarter 3, and an explanation of revenue calculations. *Id.* The First-Class Mail and Standard Mail workpapers also incorporate data on promotion volumes, based on the volumes from the 2011 Mobile Barcode Promotion and USPS—LR—R2012—1/6.

II. Promotions

As part of this filing, the Postal Service seeks approval of six promotions during calendar year 2013.³ The following table identifies the promotion and timeframe.

TABLE 5—CALENDAR YEAR 2013 PROMOTION TIMEFRAME

Promotion	Timeframe
Mobile Coupon/Click-to-Call Earned Value Reply Mail Promotion Emerging Technology Picture Permit Product Samples Mobile Buy-it-Now	March-April 2013. April-June 2013. August-September 2013. August-September 2013. August-September 2013. November-December 2013.

Id. at 7-8.

The Postal Service states that it will seek to recover some of the revenue forgone from these promotions by factoring the lost revenue into the price cap calculation. *Id.* at 9. The Postal Service asserts that a conservative estimate of the value of four of the promotions (Mobile Coupon, Click-to-Call, Emerging Technologies, Mobile Buy-it-Now, and Earned Value Reply Mail), based on historical data on qualifying volume, is approximately \$33.4 million.4 *Id.*

III. Summary of Price Changes by Class of Mail

A. First-Class Mail

The following table identifies the Postal Service's planned percentage price changes for its First-Class Mail products.

TABLE 6—FIRST-CLASS MAIL PRICE CHANGES

First-class mail product	Percent change
Single-Piece Letters and Cards	2.283
Presort Letters and Cards	2.555

² Part IV is identified as an additional Part III in the Adjustment Notice.

TABLE 6—FIRST-CLASS MAIL PRICE CHANGES—Continued

First-class mail product	Percent change
Flats	2.675 4.971 7.923 2.570

Id. at 14.

The first ounce First-Class Mail price. The price of a stamp for the first ounce of single-piece letter mail (including the Forever stamp), increases by one cent under the Postal Service's plan, from 45 cents to 46 cents. *Id*.

Single-piece letters and cards. The overall increase of 2.283 percent for single-piece letters and cards includes a one cent increase in the price for single-piece cards (to 33 cents). Id. at 14–15. The price for single-piece residual letters (mainly permit imprint letters), which the Postal Service is introducing for calendar year 2013, will be 48 cents for up to 2 ounces. Id. at 15.

Presort letters and cards. The Postal Service states that the overall increase for this product is slightly below the

price adjustment filing. The Postal Service states that it does so this year in response to customers' concern about insufficient time to fully participate in the promotions. *Id.* at 7.

overall average for First-Class Mail. The Postal Service continues to price Automated Area Distribution Center (AADC) and 3-Digit letters at the same level and extends this structure to Presort Automation Postcards. *Id.* at 16. The Postal Service continues to offer the free second ounce for all Presort First-Class Mail letters. *Id.* at 16.

Flats. The overall increase for Flats is 2.675 percent, slightly above the CPI–U cap of 2.57 percent. *Id.* Price changes within this product vary. *Id.*

Parcels. Single-Piece (Retail) Parcels (which are the only parcel-shaped First-Class Mail pieces that remain as market dominant) receive a 4.971 percent increase, higher than the overall increase for First-Class Mail. *Id.* The Postal Service states that this above-average increase is expected to improve cost coverage for this product, which it considers low by First-Class Mail standards. *Id.* at 17–18.

Promotions—revenue forgone implications. The Adjustment Notice includes a summary of the methodology the Postal Service plans to use to recover some of the revenue forgone resulting from its 2013 First-Class Mail promotions. *Id.* at 18–19. The

³ In the past, the Postal Service has not included promotional filings in its annual market dominant

⁴ See USPS-LR-R2013-1/1 and USPS-LR-R2013-1/2 for the basis of this calculation.

discussion includes identification of the four promotional categories that will be included in recovery of revenue forgone and related data and information. *Id.* at 18–19.

International. Prices for Outbound Single-Piece First-Class Mail International (FCMI) increase by 14.3 percent, significantly above the First-Class Mail average of 2.570 percent. Id. at 19. The Postal Service asserts that the increase is necessary to increase contribution and improve cost coverage for FCMI letters at the one-ounce weight step and to accommodate introduction of the International Forever stamp. Id. The International Forever stamp will be sold at the price of a single-piece FCMI first ounce machinable letter and have a postage value equivalent to the price of a single-piece FCMI first ounce machinable letter in effect at time of use. Id.

B. Standard Mail

The following table presents the Postal Service's planned percentage price changes for Standard Mail products.

TABLE 7—STANDARD MAIL PRICE CHANGES

Standard mail product	Percent change
Letters	2.722 2.570 3.081 2.207
Parcels	2.275 3.133 2.570

Id. at 19.

Letters receive an above-average increase; Flats receive an average (at

cap) increase. Id. at 20. The Adjustment Notice includes a discussion of the Postal Service's rationale for this approach, including reference to the Commission's finding of noncompliance for Standard Mail Flats in the 2010 Annual Compliance Report. Id. at 20-25. The Adjustment Notice also addresses other Standard Mail pricing. Id. at 25. This includes a new Simple Samples Initiative and a new High Density Plus price tier. Id. at 26. Detached Address Labels prices increase from 3.0 cents to 3.1 cents. Id. The Postal Service is not proposing any price changes for Every Door Direct Mail (which will remain at 16 cents) or for optional picture permit indicia (which will remain at 2 cents). Id. at 27. However, the Postal Service is extending the availability of picture permits to flats. Id.

The Postal Service states that the methodology for recovering promotion-related revenue forgone in Standard Mail follows the approach for First-Class Mail. *Id.* at 26–27.

C. Periodicals

The following table presents the Postal Service's planned percentage price changes for the Periodicals class.

TABLE 8—PERIODICALS PRICE CHANGES

Periodicals product	Percent change
Outside County	2.546 2.911 2.560

Id. at 27.

The Postal Service states that the Periodicals price change reflects recognition of this product's value, despite cost coverage shortfall. *Id.* at 27–28. It states that it cannot use its pricing authority to fully cover costs, as both Periodicals are failing to cover costs by substantially more than the cap. *Id.* at 28.

D. Package Services

The following table presents the Postal Service's planned percentage price changes for the Package Services class.

TABLE 9—PACKAGE SERVICES PRICE CHANGES

Package services product	Percent change
Alaska Bypass Service	3.000 0.002 3.424 3.472 0.000 2.569

*Prices for Inbound Surface Parcel Post (at UPU rates) are determined by the Universal Postal Union and are not under the Postal Service's control. These prices are adjusted by the Postal Operations Council.

Id.

E. Special Services

The overall increase for Special Services is 2.850 percent. *Id.* at 29. The Postal Service states that for most of the products, fee increases were designed to be close to 4.5 percent, while maintaining consistency with historical rounding constraints (to simplify transactions for customers). *Id.* at 30. The following table, based on price changes identified in the body of the Adjustment Notice, indicates the differing effects of the Postal Service's Special Services pricing decisions.

TABLE 10—SPECIAL SERVICES PRICE CHANGES

Special services product	Percent change
Collect on Delivery	9.2
Express Mail Insurance Return Receipt	7.9
Return Receipt	7.5
Special Handling Prices	16.8
Stamp Fulfillment Services Delivery Confirmation Service	0.0
Delivery Confirmation Service	-27.1*
Confirm	Prices remain at zero.
Periodicals Additional Entry Fee Application	Eliminated.
Periodicals Original Entry Fee Application	Increases.
Caller Service	5.9
Post Office Boxes	5 percent overall; no increase for Size 1 boxes; increases for
	larger boxes.
Stamped Envelopes	6.2
Stamped Cards	33.3

TABLE 10—SPECIAL SERVICES PRICE CHANGES—Continued

Special services product	Percent change
International Certificates of Mailing	Set equal to equivalent domestic service.

^{*}Based in part on setting the fee for retail Delivery Confirmation service (for Package Services and Priority) and the fee for electronic Delivery Confirmation service (for Parcel Post) at zero.

Id. at 30–32.

IV. Preferred Mail and Worksharing Discounts

Preferred mail. The Adjustment Notice includes the Postal Service's explanation that it implemented section 3626 pricing requirements in the same manner as in the Docket No. R2012–3 price change, and notes the Commission concluded the Postal Service's interpretation of section 3626 is appropriate. Id. at 32. The Postal Service identifies each of the preferred products or components (Within County Periodicals, Nonprofit and Classroom Periodicals, Science of Agriculture Periodicals advertising pounds, Nonprofit Standard Mail, and Library Mail) and describes how the planned adjustments comport with applicable statutory factors. Id. at 32-33.

Consistency with 39 U.S.C. 3627 and 3629. The Adjustment Notice observes that neither of these sections is implicated by the price change, as the Postal Service does not seek to alter free rates (section 3627) or change the eligibility requirements for nonprofit rates. *Id.* at 34.

Workshare discounts. The Adjustment Notice includes the Postal Service's justification and explanation, in accordance with rules 3010.14(b)(5) and (6), for workshare discounts that exceed 100 percent of avoided costs or that are substantially below 100 percent for each affected class or individual product. *Id.* at 34–53.

V. MCS Changes

The Adjustment Notice, in conformance with rule 3010.14(b)(9), identifies numerous changes to the MCS. Certain substantive changes are identified by the Postal Service. *Id.* at 54–55. Attachment A to the Adjustment Notice presents price and classification changes. *Id.* at 53.

VI. Administrative Actions

The Commission hereby establishes a formal docket, captioned Docket No. R2013–1, Notice of Market-Dominant Price Adjustment, to conduct the review of the Postal Service's planned price adjustments mandated in 39 U.S.C. 3622. The Commission has posted the

Adjustment Notice on the Commission's Web site (http://www.prc.gov), and has made the Adjustment Notice available for copying and inspection during the agency's regular business hours of 8:00 a.m. to 4:30 p.m. weekdays, except Federal holidays.

Public comment period. The Commission's rules provide a period of 20 days from the date of the Postal Service's filing for public comment. 39 CFR 3010.13(a)(5). Comments by interested persons are due no later than October 31, 2012. Interested persons are encouraged to review the Postal Service's Adjustment Notice and workpapers in their entirety.

Commission rule 3010.13(b) further provides that public comments are to focus primarily on whether the planned price adjustments comply with the following mandatory requirements under the Postal Accountability and Enhancement Act (PAEA):

- (1) Whether the planned rate adjustments measured using the formula established in section 3010.23(b) are at or below the annual limitation established in section 3010.11; and
- (2) Whether the planned rate adjustments measured using the formula established in section 3010.23(b) are at or below the limitations established in section 3010.28.

Participation and designated filing method. Interested persons are not required to file a notice of intervention prior to submitting comments. Instead, they are to submit comments electronically via the Commission's Filing Online system, unless a waiver is obtained. Instructions for obtaining an account to file documents online may be found on the Commission's Web site (http://www.prc.gov), or by contacting the Commission's Docket Section staff at 202–789–6846.

Persons without access to the Internet or otherwise unable to file documents electronically may request a waiver of the electronic filing requirement by filing a motion for waiver with the Commission. The motion may be filed along with any comments the person may wish to submit in this docket. Persons requesting a waiver may file hardcopy documents with the Commission either by mailing or by

hand delivery to the Office of the Secretary, Postal Regulatory Commission, 901 New York Avenue NW., Suite 200, Washington, DC 20268–0001 during regular business hours by the date specified for such filing. Any person needing assistance in requesting a waiver may contact the Docket Section at 202–789–6846. Hardcopy documents will be scanned and posted on the Commission's Web site.

Appointment of Public Representative. In conformance with 39 U.S.C. 505, the Commission appoints Kenneth E. Richardson to represent the interests of the general public in this proceeding.

VII. Ordering Paragraphs

It is ordered:

- 1. The Commission establishes Docket No. R2013–1 to consider planned price adjustments in rates, fees and classifications for market dominant postal products and services identified in the Postal Service's October 11, 2012 Adjustment Notice.
- 2. Comments by interested persons on the planned price adjustments are due no later than October 31, 2012.
- 3. Pursuant to 39 U.S.C. 505, the Commission appoints Kenneth E. Richardson to represent the interests of the general public in this proceeding.
- 4. The Commission directs the Secretary of the Commission to arrange for prompt publication of this notice in the **Federal Register**.

By the Commission.

Shoshana M. Grove,

Secretary.

[FR Doc. 2012–25761 Filed 10–18–12; 8:45 am]

BILLING CODE 7710-FW-P

POSTAL SERVICE

Market Test of Experimental Product— Metro Post

AGENCY: Postal Service TM . **ACTION:** Notice.

SUMMARY: The Postal Service gives notice of a market test of an experimental product in accordance with statutory requirements.

DATES: *Effective date:* October 19, 2012.