Proposed Rules

Federal Register

Vol. 89, No. 124

Thursday, June 27, 2024

This section of the FEDERAL REGISTER contains notices to the public of the proposed issuance of rules and regulations. The purpose of these notices is to give interested persons an opportunity to participate in the rule making prior to the adoption of the final rules.

DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

14 CFR Part 39

[Docket No. FAA-2024-1477; Project Identifier AD-2023-01015-R]

RIN 2120-AA64

Airworthiness Directives; Robinson Helicopter Company Helicopters

AGENCY: Federal Aviation Administration (FAA), DOT.

ACTION: Notice of proposed rulemaking (NPRM).

SUMMARY: The FAA proposes to adopt a new airworthiness directive (AD) for certain Robinson Helicopter Company Model R44 and R44 II helicopters. This proposed AD was prompted by several reports of failed clutch actuators and failed rivets attaching the belt tension clutch actuator brackets (bracket) to the fan scroll housing. This proposed AD would require inspecting each bracket and, depending on the results, accomplishing additional inspections or

and, depending on the results, accomplishing additional inspections or taking any necessary corrective actions. The FAA is proposing this AD to address the unsafe condition on these products.

DATES: The FAA must receive comments on this proposed AD by August 12, 2024.

ADDRESSES: You may send comments, using the procedures found in 14 CFR 11.43 and 11.45, by any of the following methods:

- Federal eRulemaking Portal: Go to regulations.gov. Follow the instructions for submitting comments.
 - Fax: (202) 493–2251.
- *Mail*: U.S. Department of Transportation, Docket Operations, M— 30, West Building Ground Floor, Room W12–140, 1200 New Jersey Avenue SE, Washington, DC 20590.
- Hand Delivery: Deliver to Mail address above between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

AD Docket: You may examine the AD docket at regulations.gov under Docket No. FAA–2024–1477; or in person at Docket Operations between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays. The AD docket contains this NPRM, any comments received, and other information. The street address for Docket Operations is listed above.

Material Incorporated by Reference:

- For Robinson Helicopter Company service information, contact Robinson Helicopter Company, Technical Support Department, 2901 Airport Drive, Torrance, CA 90505; phone (310) 539–0508; fax (310) 539–5198; email ts1@ robinsonheli.com; or at robinsonheli.com.
- You may view this service information at the FAA, Office of the Regional Counsel, Southwest Region, 10101 Hillwood Parkway, Room 6N–321, Fort Worth, TX 76177. For information on the availability of this material at the FAA, call (817) 222–5110.

Other Related Service Information: For additional Robinson Helicopter Company service information, use the Robinson Helicopter Company contact information under Material Incorporated by Reference above.

FOR FURTHER INFORMATION CONTACT:

Charles Ayala, Aviation Safety Engineer, FAA, 3960 Paramount Boulevard, Lakewood, CA 90712; phone: (562) 627–5226; email: Charles.L.Ayala@faa.gov.

SUPPLEMENTARY INFORMATION:

Comments Invited

The FAA invites you to send any written relevant data, views, or arguments about this proposal. Send your comments to an address listed under ADDRESSES. Include "Docket No. FAA-2024-1477; Project Identifier AD-2023-01015-R" at the beginning of your comments. The most helpful comments reference a specific portion of the proposal, explain the reason for any recommended change, and include supporting data. The FAA will consider all comments received by the closing date and may amend this proposal because of those comments.

Except for Confidential Business Information (CBI) as described in the following paragraph, and other information as described in 14 CFR 11.35, the FAA will post all comments received, without change, to regulations.gov, including any personal information you provide. The agency will also post a report summarizing each substantive verbal contact received about this NPRM.

Confidential Business Information

CBI is commercial or financial information that is both customarily and actually treated as private by its owner. Under the Freedom of Information Act (FOIA) (5 U.S.C. 552), CBI is exempt from public disclosure. If your comments responsive to this NPRM contain commercial or financial information that is customarily treated as private, that you actually treat as private, and that is relevant or responsive to this NPRM, it is important that you clearly designate the submitted comments as CBI. Please mark each page of your submission containing CBI as "PROPIN." The FAA will treat such marked submissions as confidential under the FOIA, and they will not be placed in the public docket of this NPRM. Submissions containing CBI should be sent to Charles Ayala, Aviation Safety Engineer, FAA, 3960 Paramount Boulevard, Lakewood, CA 90712; phone: (562) 627–5226; email: Charles.L.Ayala@faa.gov. Any commentary that the FAA receives which is not specifically designated as CBI will be placed in the public docket for this rulemaking.

Background

The FAA received five reports of failed clutch actuators and failed rivets attaching the clutch actuator bracket, part number A185-1, A185-2, and A185–5 (bracket), to the fan scroll housing on Robinson Helicopter Company Model R44 II helicopters. According to Robinson Helicopter Company, in all of these occurrences, the bracket separated from the fan scroll housing. In four of the reports, this separation of the bracket caused a failure of the belt tension actuator. Further investigation revealed the failure of the rivets attaching the bracket to the fan scroll housing was caused by excessive vibration of the fan scroll housing due to the design of the fan scroll housing, including the quantity and size of the rivets. Because of design similarity, Robinson Helicopter Company Model R44 helicopters are also affected by this unsafe condition.

Accordingly, the FAA proposes to adopt a new AD for certain serial-

numbered Robinson Helicopter
Company Model R44 and R44 II
helicopters to detect and correct loose
and missing brackets and rivets.
Helicopters with subsequent serial
numbers were manufactured with steel
hex-drive screws attaching the brackets
to the scroll instead of rivets, and
therefore are not susceptible to rivet
failures. This condition, if not
addressed, could result in detachment
of the bracket causing failure of the
clutch actuator assembly, loss of main
and tail rotor drive, and subsequent loss
control of the helicopter.

FAA's Determination

The FAA is issuing this NPRM after determining that the unsafe condition described previously is likely to exist or develop on other products of the same type design.

Related Service Information Under 1 CFR Part 51

The FAA reviewed Robinson Helicopter Company R22 Service Letter SL-74B (SL-74B), and R44 Service Letter SL-61B (SL-61B), each Revision B and dated March 16, 2023 (copublished as one document). This service information specifies procedures for inspecting the A185 brackets for looseness and ensuring that a total of 12 rivets attach the A185 brackets to the fan scroll housing, and corrective actions as necessary including repairing rivet holes; replacing the scroll; replacing any 1/8-inch rivets with 5/32inch rivets; enlarging rivet holes; and applying a torque seal. SL-61B would be incorporated by reference in this proposed AD; SL-74B would not be incorporated by reference in this proposed AD because this proposed AD would not apply to Robinson Helicopter Company Model R22 helicopters.

This service information is reasonably available because the interested parties have access to it through their normal course of business or by the means identified in **ADDRESSES**.

Other Related Service Information

The FAA also reviewed Robinson Helicopter Company R44 Service Bulletin SB–113, dated March 16, 2023 (SB–113). This service information specifies procedures for inspecting the A185 brackets to ensure the brackets are attached to the fan scroll housing with 5 /₃₂-inch rivets. This service information also specifies repairing the scroll if there are less than 12 rivets, if 5 /₃₂-inch rivets are not installed, if the brackets are loose, or if there is any fretting.

Proposed AD Requirements in This NPRM

For certain Robinson Helicopter Company Model R44 and R44 II helicopters, this proposed AD would require, with the fanwheel removed, inspecting each bracket for looseness and fretting. Depending on the results, this proposed AD would require additional actions such as inspecting the fiberglass and rivet holes of the fan scroll housing for delamination, inspecting the quantity and size of the fan scroll housing rivets, replacing the fan scroll housing, replacing brackets and rivets, and applying a horizontal torque stripe to each rivet.

Differences Between This Proposed AD and the Service Information

This proposed AD would require inspecting the brackets for fretting and the fiberglass and rivet holes for delamination, and SL–61B does not contain those actions. SL–61B specifies procedures for repairing the fan scroll housing rivet holes, whereas this proposed AD would require making that repair in accordance with FAA-approved procedures.

Costs of Compliance

The FAA estimates that this AD, if adopted as proposed, would affect 1,686 helicopters of U.S. registry. Labor rates are estimated at \$85 per work-hour. Based on these numbers, the FAA estimates the following costs to comply with this proposed AD.

Inspecting the brackets (three brackets per helicopter) for looseness and fretting would take approximately 0.25 workhour, for an estimated cost of \$21 per helicopter and \$35,406 for the U.S. fleet.

If required, inspecting the fiberglass for delamination would take approximately 0.25 work-hour, for an estimated cost of \$21 per helicopter.

If required, replacing the fan scroll housing would take approximately 5 work-hours and parts would cost \$3,720, for an estimated cost of \$4,145 per helicopter.

If required, inspecting all brackets, each inner plate, and each fan scroll housing rivet hole would take approximately 1 work-hour, for an estimated cost of \$85 per helicopter.

If required, replacing a bracket or inner plate would take approximately 1 work-hour and parts would cost approximately \$175, for an estimated cost of \$260 per part replacement.

If required, repairing each rivet hole (per bracket) would take approximately 1.5 work-hours for an estimated cost of \$128 per bracket.

Replacing a rivet (if required) and applying a torque stripe to each rivet

would each take a minimal amount of time with a nominal parts cost.

Authority for This Rulemaking

Title 49 of the United States Code specifies the FAA's authority to issue rules on aviation safety. Subtitle I, section 106, describes the authority of the FAA Administrator. Subtitle VII: Aviation Programs, describes in more detail the scope of the Agency's authority.

The FAA is issuing this rulemaking under the authority described in Subtitle VII, Part A, Subpart III, Section 44701: General requirements. Under that section, Congress charges the FAA with promoting safe flight of civil aircraft in air commerce by prescribing regulations for practices, methods, and procedures the Administrator finds necessary for safety in air commerce. This regulation is within the scope of that authority because it addresses an unsafe condition that is likely to exist or develop on products identified in this rulemaking action.

Regulatory Findings

The FAA determined that this proposed AD would not have federalism implications under Executive Order 13132. This proposed AD would not have a substantial direct effect on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government.

For the reasons discussed above, I certify this proposed regulation:

- (1) Is not a "significant regulatory action" under Executive Order 12866,
- (2) Would not affect intrastate aviation in Alaska, and
- (3) Would not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act.

List of Subjects in 14 CFR Part 39

Air transportation, Aircraft, Aviation safety, Incorporation by reference, Safety.

The Proposed Amendment

Accordingly, under the authority delegated to me by the Administrator, the FAA proposes to amend 14 CFR part 39 as follows:

PART 39—AIRWORTHINESS DIRECTIVES

■ 1. The authority citation for part 39 continues to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701.

§ 39.13 [Amended]

■ 2. The FAA amends § 39.13 by adding the following new airworthiness directive:

Robinson Helicopter Company: Docket No. FAA–2024–1477; Project Identifier AD–2023–01015–R.

(a) Comments Due Date

The FAA must receive comments on this airworthiness directive (AD) by August 12, 2024

(b) Affected ADs

None.

(c) Applicability

This AD applies to Robinson Helicopter Company Model R44 helicopters serial numbers (S/Ns) up to 2480 inclusive and 30001 through 30022 inclusive, and Model R44 II helicopters S/Ns up to 14089 inclusive, certificated in any category.

Note 1 to paragraph (c): Helicopters with an R44 Cadet designation are Model R44 helicopters.

(d) Subject

Joint Aircraft System Component (JASC) Code: 6300, Main rotor drive system and 6700, Rotorcraft flight control.

(e) Unsafe Condition

This AD was prompted by several reports of failed clutch actuators and failed rivets attaching the belt tension clutch actuator brackets (bracket) to the fan scroll housing. The FAA is issuing this AD to detect and address loose and missing brackets and rivets. The unsafe condition, if not addressed, could result in detachment of the bracket, causing failure of the clutch actuator assembly, loss of main and tail rotor drive, and subsequent loss of control of the helicopter.

(f) Compliance

Comply with this AD within the compliance times specified, unless already done.

(g) Required Actions

Within 300 hours time-in-service or 12 months after the effective date of this AD, whichever occurs first, with the fanwheel removed, inspect each bracket part number A185–1, A185–2, and A185–5 (bracket) installed on the fan scroll housing for looseness (bracket can be moved by hand) and fretting and accomplish the actions in paragraphs (g)(1) or (2) of this AD, as applicable.

(1) If there is no looseness of any bracket and no fretting, before further flight, visually inspect the fiberglass adjacent to the rivets of the fan scroll housing for delamination.

(i) If there is any delamination in the fiberglass, before further flight, remove the fan scroll housing from service and install an airworthy fan scroll housing using 5/32-inch rivets (3 rivets on each top bracket and 6 rivets on the bottom bracket). Figure 1 of Robinson Helicopter Company R44 Service Letter SL—61B, Revision B, dated March 16, 2023 (SL—61B) depicts the location of each bracket and rivet.

- (ii) If there is no delamination in the fiberglass, before further flight, inspect for the installation of $^{5}/_{32}$ -inch rivets in all 12 locations (3 rivets on each top bracket and 6 rivets on the bottom bracket) depicted in Figure 1 of SL–61B. If a $^{5}/_{32}$ -inch rivet is not installed in all 12 locations, before further flight, replace each incorrectly sized rivet and each missing rivet with a $^{5}/_{32}$ -inch rivet.
- (iii) Apply a horizontal torque stripe to each rivet.
- (2) If any bracket is loose or has any fretting, before further flight, remove all brackets and inner plates from the fan scroll housing and accomplish the actions in paragraphs (g)(2)(i) through (iv) of this AD.
- (i) For each bracket with fretting, before further flight, remove the bracket from service and replace it with an airworthy bracket.
- (ii) Visually inspect each bracket and inner plate for cracks and deformation, visually inspect the fiberglass adjacent to the rivets of the fan scroll housing for delamination, and visually inspect each fan scroll housing rivet hole for delamination and other damage, which may be indicated by fretting.

(A) If a bracket or inner plate has any cracks or deformation, before further flight, remove the affected part from service and replace it with an airworthy part.

- (B) If there is any delamination in the fiberglass or in any fan scroll housing rivet hole, before further flight, remove the fan scroll housing from service and install an airworthy fan scroll housing using 5/32-inch rivets (3 rivets on each top bracket and 6 rivets on the bottom bracket). Figure 1 of SL–61B depicts the location of each bracket and rivet.
- (C) If there is other damage in any fan scroll housing rivet hole, before further flight, repair the rivet hole in accordance with FAA-approved procedures.
- (iii) After accomplishing the actions in paragraphs (g)(2)(i) and (ii) of this AD, when installing or reinstalling the brackets and inner plates on the fan scroll housing, use \(^{5}_{32}\)-inch rivets in all 12 locations depicted in Figure 1 of SL-61B (3 rivets on each top bracket and 6 rivets on the bottom bracket).
- (iv) Apply a horizontal torque stripe to each rivet.

(h) Special Flight Permits

A one-time special flight permit may be issued in accordance with 14 CFR 21.197 and 21.199 to fly the aircraft to a location where the actions required by this AD can be accomplished. This flight must be a non-revenue flight and limited to only essential flightcrew.

(i) Alternative Methods of Compliance (AMOCs)

(1) The Manager, West Certification Branch, FAA, has the authority to approve AMOCs for this AD, if requested using the procedures found in 14 CFR 39.19. In accordance with 14 CFR 39.19, send your request to your principal inspector or local Flight Standards District Office, as appropriate. If sending information directly to the manager of the West Certification Branch, send it to the attention of the person identified in paragraph (j) of this AD.

- Information may be emailed to: 9-ANM-LAACO-AMOC-REQUESTS@faa.gov.
- (2) Before using any approved AMOC, notify your appropriate principal inspector, or lacking a principal inspector, the manager of the local flight standards district office/certificate holding district office.

(j) Related Information

For more information about this AD, contact Charles Ayala, Aviation Safety Engineer, FAA, 3960 Paramount Boulevard, Lakewood, CA 90712; phone: (562) 627–5226; email: Charles.L.Ayala@faa.gov.

(k) Material Incorporated by Reference

- (1) The Director of the Federal Register approved the incorporation by reference of the service information listed in this paragraph under 5 U.S.C. 552(a) and 1 CFR part 51.
- (2) You must use this service information as applicable to do the actions required by this AD, unless the AD specifies otherwise.
- (i) Robinson Helicopter Company R44 Service Letter SL–61B, Revision B, dated March 16, 2023.

Note 2 to paragraph (k)(2)(i): The service information identified in paragraph (k)(2)(i) of this AD is co-published as one document along with Robinson Helicopter Company R22 Service Letter SL–74B, Revision B, dated March 16, 2023, which is not incorporated by reference in this AD.

- (ii) [Reserved]
- (3) For Robinson Helicopter Company service information, contact Robinson Helicopter Company, Technical Support Department, 2901 Airport Drive, Torrance, CA 90505; phone (310) 539–0508; fax (310) 539–5198; email ts1@robinsonheli.com; or at robinsonheli.com.
- (4) You may view this service information at the FAA, Office of Regional Counsel, Southwest Region, 10101 Hillwood Pkwy., Fort Worth, TX 76177. For information on the availability of this material at the FAA, call (817) 222–5110.
- (5) You may view this material at the National Archives and Records Administration (NARA). For information on the availability of this material at NARA, visit www.archives.gov/federal-register/cfr/ibr-locations or email fr.inspection@nara.gov.

Issued on May 21, 2024.

James D. Foltz,

Deputy Director, Compliance & Airworthiness Division, Aircraft Certification Service. [FR Doc. 2024–11610 Filed 6–26–24: 8:45 am]

BILLING CODE 4910-13-P