

Subsegment	Waterbody name	Pollutant
081603	Catahoula Lake	Salinity/TDS.
080609	Corney Bayou—From Corney Lake to D'Arbonne Lake	Salinity/TDS.
081402	Dugdemona River—From Big Creek to Little River	Salinity/TDS.
081601	Little River—Confluence of Castor Creek and Dugdemona River to junction with Bear Creek (Scenic).	Salinity/TDS.
081602	Little River—From Bear Creek to Catahoula Lake (Scenic)	Salinity/TDS.
080610	Middle Fork of Bayou D'Arbonne—From origin to Bayou D'Arbonne Lake (Scenic)	Salinity/TDS.
081201	Tensas River—Headwaters to Jonesville (including Tensas Bayou)	Salinity/TDS.
080901	Boeuf River—Arkansas State Line to Ouachita River	Salinity/TDS.
081611	Bayou Funny Louis	Salinity/TDS.
080302	Black River—Corps of Engineers Control Structure to Red River	Siltation.
081602	Little River—From Bear Creek to Catahoula Lake (Scenic)	Siltation.
080201	Ouachita River—Columbia Lock and Dam to Jonesville	Siltation.
080501	Bayou de L'Outre—Arkansas State Line to Ouachita River (Scenic)	Sulfates.
081611	Bayou Funny Louis	Sulfates.
080903	Big Creek—Headwaters to Boeuf River (including Big Colewa Bayou)	Sulfates.
080901	Boeuf River—Arkansas State Line to Ouachita River	Sulfates.
081501	Castor Creek—Headwaters to Little River	Sulfates.
081603	Catahoula Lake	Sulfates.
080609	Corney Bayou—From Corney Lake to Bayou D'Arbonne Lake (Scenic)	Sulfates.
081402	Dugdemona River—From Big Creek to Little River	Sulfates.
081601	Little River—Confluence of Castor Creek and Dugdemona River to junction with Bear Creek (Scenic).	Sulfates.
081602	Little River—From Bear Creek to Catahoula Lake (Scenic)	Sulfates.
080610	Middle Fork of Bayou D'Arbonne—From origin to Bayou D'Arbonne Lake (Scenic)	Sulfates.
081201	Tensas River—Headwaters to Jonesville (including Tensas Bayou)	Sulfates.
080401	Bayou Bartholomew—Arkansas State Line to Dead Bayou (Lake Bartholomew Scenic) ...	Suspended solids.
080902	Bayou Bonne Idee—Headwaters to Boeuf River	Suspended solids.
080605	Bayou D'Arbonne—From Bayou D'Arbonne Lake to Ouachita River (Scenic)	Suspended solids.
080603	Bayou D'Arbonne—From Lake Claiborne to Bayou D'Arbonne Lake	Suspended solids.
081501	Castor Creek—Headwaters to Little River	Suspended solids.
080609	Corney Bayou—From Corney Lake to Bayou D'Arbonne Lake (Scenic)	Suspended solids.
080905	Turkey Creek—Headwaters to Turkey Creek Cutoff and Turkey Creek Cutoff to Big Creek including Glade Slough.	Suspended solids.
080101	Ouachita River—Arkansas State Line to Columbia Lock and Dam (Scenic from the Arkansas state line to intersection with Bayou Bartholomew—22 miles).	Suspended solids.
081402	Dugdemona River—From Big Creek to Little Creek	Turbidity.
081601	Little River—Confluence of Castor Creek and Dugdemona River to junction with Bear Creek (Scenic).	Turbidity.
081602	Little River—From Bear Creek to Catahoula Lake (Scenic)	Turbidity.
080905	Turkey Creek—Headwaters to Turkey Creek Cutoff and Turkey Creek Cutoff to Big Creek including Glade Slough.	Turbidity.
080401	Bayou Bartholomew—Arkansas State Line to Dead Bayou (Lake Bartholomew Scenic) ...	Turbidity.
081611	Bayou Funny Louis	Turbidity.
080610	Middle Fork of Bayou D'Arbonne— From origin to Bayou D'Arbonne Lake (Scenic)	Turbidity.
080101	Ouachita River—Arkansas State Line to Columbia Lock and Dam (Scenic from the Arkansas state line to intersection with Bayou Bartholomew—22 miles).	Turbidity.
080301	Black River—Jonesville to Corps of Engineers Control Structure (at mile 25, Serena)	Unknown toxicity.

EPA requests that the public provide to EPA any water quality related data and information that may be relevant to these proposed determinations that TMDLs are not needed. EPA will review all data and information submitted during the public comment period and revise the determinations where appropriate.

Dated: February 5, 2002.

Oscar Ramirez, Jr.,

Acting Director, Water Quality Protection Division, Region 6.

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FEDERAL COMMUNICATIONS COMMISSION

[Report No. AUC-02-31-A (Auction No. 31); DA 02-260]

Auction of Licenses in the 747-762 And 777-792 MHz Bands Scheduled for June 19, 2002 Comment Sought on Adding to Auction Inventory and Further Modifying Package Bidding Procedures

AGENCY: Federal Communications Commission.

ACTION: Notice.

SUMMARY: This document seeks comment on the potential inclusion of 24 additional licenses in Auction No. 31 and potential modifications of

previously-announced procedures for Auction No. 31.

DATES: Comments are due on or before February 19, 2002 and reply comments are due on or before February 26, 2002.

ADDRESSES: Comments and reply comments must be sent by electronic mail to the following address: auction31@fcc.gov. The electronic mail containing the comments or reply comments must include a subject or caption referring to Auction No. 31 Comments. The Bureau requests that parties format any attachments to electronic mail as Adobe® Acrobat® (pdf) or Microsoft® Word documents. Copies of comments and reply comments will be available for public inspection during regular business hours in the FCC Public Reference

Room, Room CY-A257, 445 12th Street, SW., Washington, DC 20554.

FOR FURTHER INFORMATION CONTACT:

Contact the following employees of Auctions and Industry Analysis Division, Wireless Telecommunications Bureau, at (202) 418-0660: for legal questions: Howard Davenport; for general auction questions: Craig Bomberger or Martha Stancill; for software questions: Karen Wrege.

SUPPLEMENTARY INFORMATION: This is a summary of the *Auction No. 31 Comment Public Notice* released February 4, 2002. The complete text of the *Auction No. 31 Comment Public Notice*, including Attachment A "Using the Smoothed Anchoring Method to Obtain Current Price Estimates," is available for public inspection and copying during regular business hours at the FCC Reference Information Center, Portals II, 445 12th Street, SW., Room CY-A257, Washington, DC 20554. The *Auction No. 31 Comment Public Notice* may also be purchased from the Commission's duplicating contractor, Qualex International, Portals II, 445 12th Street, SW., Room CY-B402, Washington, DC 20554, telephone 202-863-2893, facsimile 202-863-2898, or via e-mail qualexint@aol.com.

1. By the *Auction No. 31 Comment Public Notice*, the Wireless Telecommunications Bureau ("Bureau") seeks comment on the potential inclusion of 24 additional licenses in Auction No. 31 and potential modifications of previously-announced procedures for Auction No. 31. In the *Auction No. 31 Procedures Public Notice*, 65 FR 12251 (March 8, 2000), the Bureau established procedures for the auction of the twelve licenses in the 747-762 and 777-792 MHz bands (the "Upper 700 MHz" bands). The Bureau later revised its procedures to include package bidding in *Auction No. 31 Package Bidding Procedures Public Notice*, 65 FR 43361 (July 13, 2000), and subsequently modified those procedures in the *Auction No. 31 Package Bidding Procedures Modification Public Notice*, 66 FR 7907 (January 26, 2001). In light of subsequent developments and further analysis, the Bureau has determined that it may be appropriate to make further refinements. Accordingly, the *Auction No. 31 Comment Public Notice* seeks comment on whether to:

- i. Include 24 licenses from the 698-746 MHz band (the "Lower 700 MHz" band) in Auction No. 31;
- ii. Increase the number of bidder-defined packages if the Lower 700 MHz band licenses are included in Auction No. 31;

- iii. Change part (iii) of the minimum acceptable bid calculation by either substituting a new method of calculating minimum acceptable bids (Option 1) or modifying the existing formula for calculating minimum acceptable bids for new packages (Option 2) and, if Option 1 is adopted, consider all bids submitted when determining provisionally winning bid sets; and

- iv. Establish an aggregate reserve price or increase the previously-established minimum opening bids.

I. Whether To Include 24 Licenses From the Lower 700 MHz Band in Auction No. 31

2. The Bureau seeks comment on whether to include 24 licenses from the Lower 700 MHz band in Auction No. 31. These 24 licenses consist of licenses for four blocks of spectrum in each of the six regions known as the 700 MHz band economic area groupings ("700 MHz band EAGs"). In each 700 MHz band EAG, four Lower 700 MHz band licenses are for the use of two 12 megahertz blocks (each block consists of paired 6 megahertz segments) and two 6 megahertz blocks that are unpaired and contiguous.

3. Including these 24 Lower 700 MHz band licenses in Auction No. 31 would enable bidders to create and bid on packages containing 700 MHz band EAG licenses from both the Upper and Lower 700 MHz bands. Commenters should address any potential advantages or disadvantages of permitting package bidding on such combinations and facilitating the substitution of spectrum in the Upper and Lower 700 MHz bands. Interested parties are advised that the Bureau also seeks comment regarding this issue in a separate Public Notice addressing procedures for the auction of licenses in the Lower 700 MHz bands (Auction No. 44).

4. If these 24 additional licenses are included in Auction No. 31, operational considerations would require the Bureau also to adopt the more comprehensive revision to the minimum acceptable bid calculation described as Option 1 in Section III(B).

II. Whether to Increase the Number of Bidder-Defined Packages

5. The Bureau seeks comment on whether to increase the number of bidder-defined packages if the Bureau includes 24 licenses from the Lower 700 MHz band in Auction No. 31. Taking into account various factors, including the available licenses, the Bureau previously announced that Auction No. 31 bidders would be permitted to create and bid on up to twelve different

packages of their own choosing during Auction No. 31. Commenters are asked to address whether the inclusion of additional licenses in Auction No. 31 would create any need to increase the number of bidder-defined packages, considering that bidder-defined packages may contain any number of licenses, up to all the licenses available in the auction.

III. Whether to Change the Minimum Acceptable Bid Calculation

A. Summary of Existing Procedures

6. The Bureau established the current three-part formula for calculating minimum acceptable bids in the *Auction No. 31 Package Bidding Procedures Modification Public Notice*. Pursuant to the existing procedure, the minimum acceptable bid for any particular license or package would be the greatest of: (i) The applicable minimum opening bid; (ii) the bidder's previous high bid on that license/package plus x%, where the Bureau would specify the value of x in each round; and (iii) the bidder's previous high bid on that particular license/package plus an amount based on the increase in the bidder's previous high bid needed to create a tie with the provisional winners. If the bidder has not bid on a license or an already constructed package, the bidder's previous high bid for purposes of calculating part (iii) would be the applicable minimum opening bid.

7. With respect to part (iii), the Bureau established that it would determine the amount to add to a given previous high bid in three steps. First, the Bureau would calculate a shortfall for the given bid, with the shortfall being the difference between the revenue of the provisionally winning bid set and the maximum total revenue associated with a set of bids that includes the given bid and satisfies all other constraints for determining a provisionally winning set. Second, the Bureau would determine a deficit for the given bid, or its share of the shortfall produced by the set, in two stages. Initially, the Bureau would determine the ratio of bidding units in the given bid's particular license/package to bidding units for all the non-provisionally winning bids in the set of bids that produced the shortfall. (If more than one set of bids yields the same shortfall for a given bid, the Bureau would use the set that includes the most provisionally winning bidding units.) The Bureau then would multiply the given bid's shortfall by this ratio to arrive at the deficit for the given bid. Third, and finally, the Bureau would

determine the amount to be added to the given previous high bid by multiplying the given bid's deficit by $y\%$. At the beginning of the auction, the Bureau would set y at 100 but would retain the discretion to adjust the amount during the course of the auction.

8. However, part (iii) cannot be used to calculate the minimum acceptable bid for a package in the same round that the particular package is created because no shortfall or deficit was calculated with respect to that particular package at the end of the prior round. For such a new package, the Bureau established the following procedures. Generally, the third part of the initial minimum acceptable bid formula would be calculated for new packages by multiplying the number of bidding units in the package by the lowest \$/bidding unit of any provisionally winning bid in the last five rounds. However, in the event the new package is the global package of all licenses available in the auction, the minimum acceptable bid would be the revenue generated by the provisionally winning bid set in the previous round plus $w\%$. This assures that no bid for the global package would be accepted that does not exceed the maximum revenue in the preceding round.

9. Pursuant to current Auction No. 31 procedures, provisionally winning bids would be determined by considering: (i) For each bidder, bids from the most recent two rounds in which the bidder submitted bids or renewed bids; (ii) all provisionally winning bids from the prior round; and (iii) a set of FCC bids on each license at some small amount less than the applicable minimum opening bid. Furthermore, a bidder's bids submitted in a given round would be treated as mutually exclusive of the bidder's bids submitted in other rounds.

B. Proposed Procedures—Option 1

10. Option 1 involves two significant changes to current procedures, the first being a comprehensive revision in calculating part (iii) of the minimum acceptable bid formula and the second regarding the bids considered when determining provisionally winning bids. These changes would be made jointly or not at all. Adopting the first proposed change would enable the Bureau to include additional licenses in Auction No. 31, as discussed in Section I; could improve the pace of the auction; and would make it feasible to consider all bids submitted during the auction when determining provisionally winning bids. Considering all bids submitted during the auction when determining provisionally winning bids would make bidders responsible for all bids

throughout the auction and may discourage strategic bidding. On the other hand, considering all bids submitted might make it more complex for participants and other observers to track the auction. The Bureau seeks comment on both aspects of the proposal.

i. Minimum Acceptable Bids

11. As the first part of Option 1, the Bureau proposes to replace part (iii) of the minimum acceptable bid formula with a current price estimate of the license or package plus $z\%$. A current price estimate for each license would be calculated at the close of each round using the Smoothed Anchoring Method (see Attachment A of the *Auction No. 31 Comment Public Notice*). The current price estimate for a package would be the sum of the current price estimates of the licenses that comprise the package. Pursuant to this proposal, the Bureau would set z to be zero at the beginning of the auction but would retain the discretion to adjust the amount, including setting it at less than zero, during the course of the auction in order to provide control over the pace of the auction.

12. Implementing current price estimates for licenses and packages would preclude the need for a special version of part (iii) of the minimum acceptable bid formula for newly-created packages. However, the Bureau would retain the exception for calculating the minimum acceptable bid for a newly-created global package. After the first round of the auction, the minimum acceptable bid for the global package would always be the revenue generated by the provisionally winning bid set in the previous round plus $w\%$. The Bureau would make this distinction in order to retain the ability to ensure that bids for the global package would continue to increase even if it were to employ a percentage z that would not guarantee that outcome. That is, the Bureau might want to set w higher than z .

ii. Bids Considered

13. As the second part of Option 1, the Bureau would consider all bids submitted during the auction when determining the provisionally winning set of bids. It is impractical to consider every bid submitted during the auction when calculating shortfalls and deficits in each round pursuant to the existing minimum acceptable bid formula. In the event that the Bureau calculates minimum acceptable bids using current price estimates, it would become feasible to consider every bid submitted when calculating minimum acceptable

bids. As in the previously-established procedures, bids placed and/or renewed in different rounds would be considered as mutually exclusive—a bidder could be a provisional winner only on bids placed in the same round.

C. Proposed Procedures—Option 2

14. Option 2 involves a more modest change to current procedures, limited to revising the third part of the minimum acceptable bid formula applicable to newly-created packages. Pursuant to this alternative proposal, for newly-created packages, the third part of the minimum acceptable bid formula would be calculated by multiplying the number of bidding units in the package by the *average* dollar per bidding unit of all provisionally winning bids in the past five rounds. The average dollar per bidding unit would be calculated by dividing the sum of gross revenues from the provisionally winning bid sets over the last five rounds by five times the sum of all of bidding units in the auction. This exception would not apply to bids for the global package, however, for which the minimum acceptable bid would be the maximum revenue from the previous round plus $w\%$.

15. This alternative proposed revision to the calculation of minimum acceptable bids could improve the pace of the auction. The Bureau seeks comment on this proposal.

IV. Whether to Establish an Aggregate Reserve Price or Increase Previously-Established Minimum Opening Bids

16. The Communications Act, *see* 47 U.S.C. 309(j)(4)(F), calls upon the Commission to prescribe methods by which a reasonable reserve price will be required, or a minimum opening bid will be established, when the Commission auctions licenses, unless the Commission determines that a reserve price or a minimum opening bid is not in the public interest. Consistent with this mandate, the Commission has directed the Bureau to seek comment on the use of a minimum opening bid and/or reserve price and on the methodology to be employed in establishing each of these mechanisms prior to the start of each auction. After seeking comment on relevant issues, the Bureau established minimum opening bids for Auction No. 31 in the *Auction No. 31 Package Bidding Procedures Public Notice*. The Bureau further established that the minimum opening bids for packages would be the sum of the minimum opening bids for the licenses comprising the package.

17. For Auction No. 31, to supplement the established minimum opening bids,

the Bureau seeks comment on establishing an aggregate reserve price that exceeds the sum of the minimum opening bids. A reserve price is an absolute minimum price below which specified goods will not be sold. Bidders, however, may place bids below reserve prices. Furthermore, reserve prices can be either public or undisclosed. The spectrum in Auction No. 31 is subject to a unique statutory clearance process, which the Commission has created incentives to accelerate. In light of these complexities, using an aggregate reserve price in addition to minimum opening bids may be appropriate to ensure "a recovery for the public of a portion of the value of the public spectrum resource," 47 U.S.C. 309(j)(3)(C) commensurate with Congressional expectations.

18. With respect to the appropriate level of an aggregate reserve price, Congress has estimated that the Upper 700 MHz band licenses available for auction will generate \$2.6 billion in revenue. The Commission's previous 700 MHz guard bands auctions raised nearly \$541 million. Therefore, the Bureau seeks comment on the possibility of an aggregate reserve in Auction No. 31 equal to \$2.6 billion in gross bids. This gross bid figure should result in net revenues approximating the Congressional revenue estimate minus net revenues from the 700 MHz guard bands auctions. Under this approach, the Commission only would accept the provisionally winning set of bids at the close of Auction No. 31 if the gross amount of the provisionally winning set of bids equals or exceeds the \$2.6 billion aggregate reserve price.

19. Commenters are asked to address how the public interest would or would not be served by adopting an aggregate reserve price. In particular, given all the circumstances of this auction, the Bureau seeks comment on whether the public interest would be served by establishing an aggregate reserve price to ensure that the Commission recovers for the public a portion of the value of the public spectrum resource commensurate with Congressional expectations. Additionally, the Bureau seeks comment on whether an aggregate reserve price would introduce an added threshold problem with which bidders would have to contend. The threshold problem is defined and discussed in the *Auction No. 31 Package Bidding Procedures Public Notice*.

20. Commenters also should address whether any aggregate reserve price should be made public or remain undisclosed. Commenters supporting disclosure should address when and

how any aggregate reserve price would be made public. For example, should it be disclosed when the Bureau announces the qualified bidders for the auction? Or when the auction begins? In addition, commenters should address whether the Bureau should make periodic announcements during the auction regarding whether bids meet the aggregate reserve price or postpone any announcements until after the auction closes. Commenters supporting an undisclosed aggregate reserve price should comment on whether the Bureau should announce whether bids meet any aggregate reserve at any time before the auction closes. For example, should the Bureau announce whether bids meet any aggregate reserve price if the Bureau keeps the auction open by exercising its discretion under the stopping rule?

21. Commenters addressing the level of the proposed aggregate reserve price should support their claims with valuation analyses and suggested reserve prices or formulas. In addressing these issues, commenters may also wish to address the possibility that 24 lower 700 MHz bands licenses may be added to the inventory of Auction No. 31. Any commenters suggesting license-by-license reserve prices, in place of the proposed aggregate reserve price, should explain with specificity how reserve prices for individual licenses would be established. The Bureau particularly seeks comment on such factors as, among other things, the amount of spectrum being auctioned, levels and circumstances of incumbency, the availability of technology to provide service, the size of the geographic service areas, issues of interference with other spectrum bands and any other relevant factors that reasonably could have an impact on valuation of the 747–762 and 777–792 MHz bands.

22. As an alternative, the Bureau also seeks comment on increasing the previously-established minimum opening bids in Auction No. 31. The previously-established minimum opening bids total \$720 million. If commenters believe that the public interest would be served by increasing the current minimum opening bids, they should support their claims with valuation analyses and suggested minimum opening bid levels or formulas. With respect to the amounts of the minimum opening bids, the Bureau particularly seeks comment on such factors as, among other things, the amount of spectrum being auctioned, levels of incumbency, the availability of technology to provide service, the size of the geographic service areas, issues of interference with other spectrum bands and any other relevant factors that

reasonably could have an impact on valuation of the 747–762 and 777–792 MHz bands.

V. Conclusion

23. Comments are due on or before February 19, 2002, and reply comments are due on or before February 26, 2002. Because of the disruption of regular mail and other deliveries in Washington, DC, the Bureau requires that all comments and reply comment be filed electronically. Comments and reply comments must be sent by electronic mail to the following address: auction31@fcc.gov. The electronic mail containing the comments or reply comments must include a subject or caption referring to Auction No. 31 Comments. The Bureau requests that parties format any attachments to electronic mail as Adobe® Acrobat® (pdf) or Microsoft® Word documents. Copies of comments and reply comments will be available for public inspection during regular business hours in the FCC Public Reference Room, Room CY–A257, 445 12th Street, SW., Washington, DC 20554.

24. In addition, the Bureau requests that commenters fax a courtesy copy of their comments and reply comments to the attention of Kathryn Garland at (717) 338–2850.

25. This proceeding has been designated as a "permit-but-disclose" proceeding in accordance with the Commission's *ex parte* rules. Persons making oral *ex parte* presentations are reminded that memoranda summarizing the presentations must contain summaries of the substance of the presentations and not merely a listing of the subjects discussed. More than a one- or two-sentence description of the views and arguments presented is generally required. Other rules pertaining to oral and written *ex parte* presentations in permit-but-disclose proceedings are set forth in § 1.1206(b) of the Commission's rules.

Federal Communications Commission.

Margaret Wiener,

Chief, Auctions and Industry Analysis Division, WTB.

[FR Doc. 02–3624 Filed 2–13–02; 8:45 am]

BILLING CODE 6712–01–P

FEDERAL ELECTION COMMISSION

Sunshine Act Meetings

AGENCY: Federal Election Commission.

DATE & TIME: Wednesday, February 20, 2002 at 10 a.m.

PLACE: 999 E Street, N.W., Washington, D.C.