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Semiannual Regulatory Agenda

**DEPARTMENT OF THE INTERIOR****Office of the Secretary****25 CFR Ch. I****30 CFR Chs. II and VII****36 CFR Ch. I****43 CFR Subtitle A, Chs. I and II****48 CFR Ch. 14****50 CFR Chs. I and IV**

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DWS000000.000000 DP.6CS05 241A0]

**Semiannual Regulatory Agenda**

**AGENCY:** Office of the Secretary, Interior.

**ACTION:** Semiannual regulatory agenda.

**SUMMARY:** This notice provides the semiannual agenda of rules scheduled for review or development between fall 2015 and fall 2016. The Regulatory Flexibility Act and Executive Order 12866 require publication of the agenda.

**ADDRESSES:** Unless otherwise indicated, all agency contacts are located at the Department of the Interior, 1849 C Street NW., Washington, DC 20240.

**FOR FURTHER INFORMATION CONTACT:** You should direct all comments and inquiries about these rules to the appropriate agency contact. You should direct general comments relating to the agenda to the Office of Executive Secretariat, Department of the Interior, at the address above or at 202-208-3181.

**SUPPLEMENTARY INFORMATION:** With this publication, the Department satisfies the requirement of Executive Order 12866 that the Department publish an agenda

of rules that we have issued or expect to issue and of currently effective rules that we have scheduled for review.

Simultaneously, the Department meets the requirement of the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*) to publish an agenda in April and October of each year identifying rules that will have significant economic effects on a substantial number of small entities. We have specifically identified in the agenda rules that will have such effects.

This edition of the Unified Agenda of Federal Regulatory and Deregulatory Actions includes The Regulatory Plan, which appears in both the online Unified Agenda and in part II of the **Federal Register** that includes the Unified Agenda. The Department's Statement of Regulatory Priorities is included in the Plan.

**Mark Lawyer,**  
*Federal Register Liaison Officer.*

**BUREAU OF SAFETY AND ENVIRONMENTAL ENFORCEMENT—PROPOSED RULE STAGE**

Sequence No.	Title	Regulation Identifier No.
312 .....	Cost Recovery Adjustment .....	1014-AA31

**BUREAU OF SAFETY AND ENVIRONMENTAL ENFORCEMENT—FINAL RULE STAGE**

Sequence No.	Title	Regulation Identifier No.
313 .....	Production Safety Systems and Lifecycle Analysis .....	1014-AA10
314 .....	Blowout Prevention Systems and Well Control .....	1014-AA11

**UNITED STATES FISH AND WILDLIFE SERVICE—PROPOSED RULE STAGE**

Sequence No.	Title	Regulation Identifier No.
315 .....	National Wildlife Refuge System; Oil and Gas Regulations .....	1018-AX36
316 .....	Migratory Bird Permits; Incidental Take of Migratory Birds; Notice of Intent to Prepare an Environmental Impact Statement; Request for Comments.	1018-BA69

**NATIONAL PARK SERVICE—PROPOSED RULE STAGE**

Sequence No.	Title	Regulation Identifier No.
317 .....	Non-Federal Oil and Gas Rights .....	1024-AD78

**OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT—FINAL RULE STAGE**

Sequence No.	Title	Regulation Identifier No.
318 .....	Stream Protection Rule .....	1029-AC63

**BUREAU OF LAND MANAGEMENT—PROPOSED RULE STAGE**

Sequence No.	Title	Regulation Identifier No.
319 .....	Venting and Flaring: Waste Prevention and Use of Produced Oil and Gas for Beneficial Purposes .....	1004-AE14

## BUREAU OF LAND MANAGEMENT—PROPOSED RULE STAGE—Continued

Sequence No.	Title	Regulation Identifier No.
320 .....	Onshore Oil and Gas Order 4: Oil Measurement .....	1004-AE16

**DEPARTMENT OF THE INTERIOR (DOI)***Bureau of Safety and Environmental Enforcement (BSEE)*

## Proposed Rule Stage

**312. • Cost Recovery Adjustment***Legal Authority:* 31 U.S.C. 9701

*Abstract:* This rule would update 31 cost recovery fees to allow the Bureau of Safety and Environmental Enforcement to recover the full costs of the services it provides to the oil and gas industry. It complies with the Independent Office Appropriations Act of 1952 which established that government services should be self-sustaining to the extent possible. Rulemaking is the only method available to update these fees and comply with the intent of Congress to recover government costs when a special benefit is bestowed on an identifiable recipient. The practice of cost recovery is well-established and this rulemaking is not expected to be controversial.

*Timetable:*

Action	Date	FR Cite
NPRM .....	02/00/16	

*Regulatory Flexibility Analysis Required: Yes.*

*Agency Contact:* Kimberly Monaco, Department of the Interior, Bureau of Safety and Environmental Enforcement, 1849 C Street NW., Washington, DC 20240, *Phone:* 703 787-1658.

*RIN:* 1014-AA31**DEPARTMENT OF THE INTERIOR (DOI)***Bureau of Safety and Environmental Enforcement (BSEE)*

## Final Rule Stage

**313. Production Safety Systems and Lifecycle Analysis***Legal Authority:* 31 U.S.C. 9701; 43 U.S.C. 1334

*Abstract:* The Bureau of Safety and Environmental Enforcement (BSEE) will amend and update the regulations regarding offshore oil and natural gas production. It will address issues such as production safety systems, subsurface safety devices, and safety device testing. BSEE has expanded the rule to

differentiate the requirements for operating dry tree and wet tree production systems on the Outer Continental Shelf (OCS). This rule will also expand use of life cycle analysis of critical equipment.

*Timetable:*

Action	Date	FR Cite
NPRM .....	08/22/13	78 FR 52240
NPRM Comment Period End.	12/05/13	
Final Action .....	01/00/16	

*Regulatory Flexibility Analysis Required: Yes.*

*Agency Contact:* Lakeisha Harrison, Chief, Regulations and Standards Branch, Department of the Interior, Bureau of Safety and Environmental Enforcement, 45600 Woodland Road, Sterling, VA 20166, *Phone:* 703 787-1552, *Fax:* 703 787-1555, *Email:* lakeisha.harrison@bsee.gov.

*RIN:* 1014-AA10**314. Blowout Prevention Systems and Well Control***Legal Authority:* 30 U.S.C. 1751; 31 U.S.C. 9701; 43 U.S.C. 1334

*Abstract:* The Bureau of Safety and Environmental Enforcement (BSEE) will amend and update regulations regarding offshore oil and natural gas production. This final rule will upgrade regulations related to the design, manufacture, and repair of blowout preventers (BOPs) in response to numerous recommendations. In addition to BOPs, the final rule will address well design, well control, safe drilling margins, casing, cementing, real-time monitoring, and subsea containment. The final rule will address many of the issues raised following the Deepwater Horizon incident and from experts through a public forum held May 22, 2012.

*Timetable:*

Action	Date	FR Cite
NPRM .....	04/17/15	80 FR 21504
NPRM Comment Period Extended.	06/03/15	80 FR 31560
NPRM Comment Period End.	06/16/15	
NPRM Comment Period Extended End.	07/16/15	
Final Action .....	01/00/16	

*Regulatory Flexibility Analysis**Required: Yes.*

*Agency Contact:* Lakeisha Harrison, Chief, Regulations and Standards Branch, Department of the Interior, Bureau of Safety and Environmental Enforcement, 45600 Woodland Road, Sterling, VA 20166, *Phone:* 703 787-1552, *Fax:* 703 787-1555, *Email:* lakeisha.harrison@bsee.gov.

*RIN:* 1014-AA11

BILLING CODE 4310-VH-P

**DEPARTMENT OF THE INTERIOR (DOI)***United States Fish and Wildlife Service (FWS)*

## Proposed Rule Stage

**315. National Wildlife Refuge System; Oil and Gas Regulations***Legal Authority:* 16 U.S.C. 668dd to ee; 42 U.S.C. 7401 *et seq.*; 16 U.S.C. 1131 to 1136; 40 CFR 51.300 to 51.309

*Abstract:* We propose regulations that ensure that all operators conducting oil or gas operations within a National Wildlife Refuge System unit do so in a manner that prevents or minimizes damage to National Wildlife Refuge System resources, visitor values, and management objectives. We do not intend these regulations to result in a taking of a property interest, but rather to impose reasonable controls on operations that affect federally owned or controlled lands, and/or waters.

*Timetable:*

Action	Date	FR Cite
ANPRM .....	02/24/14	79 FR 10080
ANPRM Comment Period End.	04/25/14	
ANPRM Comment Period Re-opened.	06/09/14	79 FR 32903
ANPRM Comment Period Reopening End.	07/09/14	
NPRM .....	12/00/15	

*Regulatory Flexibility Analysis Required: Yes.*

*Agency Contact:* Brian Salem, Conservation Policy Analyst, Department of the Interior, United States Fish and Wildlife Service, 5275 Leesburg Pike, MS: NWRS, Falls Church, VA 22041-3808, *Phone:* 703 358-2397, *Email:* brian\_salem@fws.gov.

Scott Covington, Refuge Energy Program Coordinator, Department of the Interior, United States Fish and Wildlife Service, National Wildlife Refuge System, 5275 Leesburg Pike, MS:NWRS, Falls Church, VA 22041–3808, *Phone:* 703 358–2427, *Email:* [scott\\_covington@fws.gov](mailto:scott_covington@fws.gov).

*RIN:* 1018–AX36

### 316. Migratory Bird Permits; Incidental Take of Migratory Birds; Notice of Intent To Prepare an Environmental Impact Statement; Request for Comments

*Legal Authority:* 16 U.S.C. 703 712; 42 U.S.C. 4321 *et seq.*

*Abstract:* We intend to prepare a programmatic environmental impact statement pursuant to the National Environmental Policy Act of 1969 (42 U.S.C. 4321–4347; NEPA) to evaluate the potential environmental impacts of a proposal to authorize incidental take of migratory birds under the Migratory Bird Treaty Act (16 U.S.C. 703–711) and to conduct public scoping meetings. We invite input from other Federal and State agencies, tribes, nongovernmental organizations, and members of the public on the scope of the proposed NEPA analysis, the pertinent issues we should address, and alternatives to our proposed approach for authorizing incidental take. We will hold public scoping open house meetings.

*Timetable:*

Action	Date	FR Cite
Notice .....	05/26/15	80 FR 30032
Comment Period End.	07/27/15	
NPRM; NOA for DEIS.	06/00/16	

*Regulatory Flexibility Analysis Required:* Yes.

*Agency Contact:* Charisa Morris, Chief, Branch of Bird Conservation, Division of Migratory Bird Management, Department of the Interior, United States Fish and Wildlife Service, 5275 Leesburg Pike, MS: MB, Falls Church, VA 22041–3803, *Phone:* 703 358–2558, *Fax:* 703 358–2217, *Email:* [charisa\\_morris@fws.gov](mailto:charisa_morris@fws.gov).

*RIN:* 1018–BA69

**BILLING CODE 4333–15–P**

## DEPARTMENT OF THE INTERIOR (DOI)

### National Park Service (NPS)

#### Proposed Rule Stage

### 317. Non-Federal Oil and Gas Rights

*Legal Authority:* 54 U.S.C. 100101; 54 U.S.C. 100301; 54 U.S.C. 100302; 54 U.S.C. 100731; 54 U.S.C. 100732

*Abstract:* This rule would update National Park Service (NPS) regulations governing the exercise of non-Federal oil and gas rights within NPS unit boundaries. It would accommodate new technology and industry practices, eliminate regulatory exemptions, update requirements, remove caps on bond amounts, and allow NPS to recover administrative costs. The changes make the regulations more effective and efficient and maintain the highest level of protection compatible with park resources and values.

*Timetable:*

Action	Date	FR Cite
ANPRM .....	11/25/09	74 FR 61596
ANPRM Comment Period End.	01/25/10	
NPRM .....	10/26/15	80 FR 65571
NPRM Comment Period End.	12/28/15	
Final Action .....	06/00/16	

*Regulatory Flexibility Analysis Required:* Yes.

*Agency Contact:* Ed Kassman, Regulatory Specialist, Department of the Interior, National Park Service, 12795 West Alameda Parkway, Lakewood, CA 80225, *Phone:* 303 969–2146, *Email:* [edward\\_kassman@nps.gov](mailto:edward_kassman@nps.gov).

*RIN:* 1024–AD78

**BILLING CODE 4310–EJ–P**

## DEPARTMENT OF THE INTERIOR (DOI)

### Office of Surface Mining Reclamation and Enforcement (OSMRE)

#### Final Rule Stage

### 318. Stream Protection Rule

*Legal Authority:* 30 U.S.C. 1201 *et seq.*

*Abstract:* On August 12, 2009, the U.S. District Court for the District of Columbia denied the Government's request that the court vacate and remand the Excess Spoil/Stream Buffer Zone rule published on December 12, 2008. Therefore, the Department intends to initiate notice and comment rulemaking to address issues arising from previous rulemakings. The Agency also intends to prepare a new environmental impact statement.

*Timetable:*

Action	Date	FR Cite
ANPRM .....	11/30/09	74 FR 62664
ANPRM Comment Period End.	12/30/09	
NPRM .....	07/27/15	80 FR 44436
NPRM Comment Period Extended.	09/10/15	80 FR 54590
NPRM Comment Period End.	10/26/15	
Final Action .....	08/00/16	

*Regulatory Flexibility Analysis Required:* Yes.

*Agency Contact:* Dennis Rice, Regulatory Analyst, Department of the Interior, Office of Surface Mining Reclamation and Enforcement, 1951 Constitution Avenue NW., Washington, DC 20240, *Phone:* 202 208–2829, *Email:* [drice@osmre.gov](mailto:drice@osmre.gov).

*RIN:* 1029–AC63

**BILLING CODE 4310–05–P**

## DEPARTMENT OF THE INTERIOR (DOI)

### Bureau of Land Management (BLM)

#### Proposed Rule Stage

### 319. Venting and Flaring; Waste Prevention and Use of Produced Oil and Gas for Beneficial Purposes

*Legal Authority:* 25 U.S.C. 396d; 25 U.S.C. 2107; 30 U.S.C. 189; 30 U.S.C. 306; 30 U.S.C. 359; 30 U.S.C. 1751; 43 U.S.C. 1732(b); 43 U.S.C. 1733; 43 U.S.C. 1740

*Abstract:* The rule would update decades-old standards to reduce wasteful venting, flaring, and leaks of natural gas from onshore wells located on Federal and Indian oil and gas leases. The proposed standards would establish requirements and incentives to reduce waste of gas and clarify when royalties apply to lost gas. This action will enhance our energy security and economy by boosting America's natural gas supplies, ensuring that taxpayers receive the royalties due to them from development of public resources, and reducing emissions.

*Timetable:*

Action	Date	FR Cite
NPRM .....	12/00/15	
Final Action .....	06/00/16	

*Regulatory Flexibility Analysis Required:* Yes.

*Agency Contact:* Steven Wells, Division Chief, Fluid Minerals Division, Department of the Interior, Bureau of Land Management, Room 2134 LM, 20 M Street SE., Washington, DC 20003, *Phone:* 202 912–7143, *Fax:* 202 912–7194, *Email:* [s1wells@blm.gov](mailto:s1wells@blm.gov).

RIN: 1004–AE14

**320. Onshore Oil and Gas Order 4: Oil Measurement**

*Legal Authority:* 25 U.S.C. 396(d); 25 U.S.C. 2107; 30 U.S.C. 189; 30 U.S.C. 306; 30 U.S.C. 359; 30 U.S.C. 1751; 43 U.S.C. 1732(b); 43 U.S.C. 1733; 43 U.S.C. 1740

*Abstract:* Onshore Order 4 establishes minimum standards to ensure liquid hydrocarbons are accurately measured and reported. This Order was last

updated in 1989, and since then changes in technology have allowed for more accurate fluid measurement. This order will incorporate current industry standards and allow for the use of new technology.

*Timetable:*

Action	Date	FR Cite
NPRM .....	11/00/15	
Final Action .....	05/00/16	

*Regulatory Flexibility Analysis Required:* Yes.

*Agency Contact:* Steven Wells, Division Chief, Fluid Minerals Division, Department of the Interior, Bureau of Land Management, Room 2134 LM, 20 M Street SE., Washington, DC 20003, *Phone:* 202 912–7143, *Fax:* 202 912–7194, *Email:* [s1wells@blm.gov](mailto:s1wells@blm.gov).

RIN: 1004–AE16

[FR Doc. 2015–30623 Filed 12–14–15; 8:45 am]

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