

# Proposed Rules

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This section of the FEDERAL REGISTER contains notices to the public of the proposed issuance of rules and regulations. The purpose of these notices is to give interested persons an opportunity to participate in the rule making prior to the adoption of the final rules.

## FEDERAL ELECTION COMMISSION

**11 CFR Parts 1, 4, 5, 6, 100, 102, 103, 104, 105, 106, 108, 109, 110, 111, 112, 114, 116, 200, 201, 300, 9003, 9004, 9007, 9032, 9033, 9034, 9035, 9036, 9038, and 9039**

[NOTICE 2022–20]

### Technological Modernization

**AGENCY:** Federal Election Commission.

**ACTION:** Supplemental notice of proposed rulemaking.

**SUMMARY:** The Federal Election Commission is seeking additional public comment on previously proposed rules that would modernize the agency's regulations in light of technological advances in communications, recordkeeping, and financial transactions, and that would eliminate and update references to outdated technologies and address similar technological issues. In particular, the Commission presently seeks comments on whether its definition of "public communication" should also include Internet communications that are "promoted for a fee" on another person's website, digital device, application, or advertising platform. The Commission also seeks to elicit comments concerning whether "Internet public communications," a new defined term, should include public communications "promoted for a fee" on another person's website, digital device, application, or advertising platform. No final decision has been made by the Commission on the issues presented in this rulemaking.

**DATES:** Comments must be submitted on or before January 9, 2023.

**ADDRESSES:** All comments must be in writing. Commenters may submit comments electronically via the Commission's website at <http://sers.fec.gov/fosers/>, reference REG 2013–01.

Each commenter must provide, at a minimum, his or her first name, last name, city, and state. All properly

submitted comments, including attachments, will become part of the public record, and the Commission will make comments available for public viewing on the Commission's website and in the Commission's Public Records Office. Accordingly, commenters should not provide in their comments any information that they do not wish to make public, such as a home street address, personal email address, date of birth, phone number, social security number, or driver's license number, or any information that is restricted from disclosure, such as trade secrets or commercial or financial information that is privileged or confidential.

**FOR FURTHER INFORMATION CONTACT:** Ms. Amy L. Rothstein, Assistant General Counsel, or Ms. Joanna S. Waldstreicher or Mr. Tony Buckley, Attorneys, Office of the General Counsel, at [techmod@fec.gov](mailto:techmod@fec.gov), or at (202) 694–1650 or (800) 424–9530.

**SUPPLEMENTARY INFORMATION:** The Commission published its original proposals in a Notice of Proposed Rulemaking ("NPRM") on November 2, 2016.<sup>1</sup> The Commission had previously issued an Advance Notice of Proposed Rulemaking ("ANPRM") on the subject.<sup>2</sup> The Commission received several public comments in response to both the ANPRM and the NPRM, which are available on the Commission's website at <https://sers.fec.gov/fosers/search.htm> (reference REG 2013–01). On September 8, 2022, the Commission requested additional comment about any technological developments relating to electronic payment processing, newer electronic payment technologies, and contributions made via prepaid cards that may have occurred following publication of the NPRM that would be relevant to the Commission's consideration of its proposed rules.<sup>3</sup> The Commission received several public comments in response to its Request for Additional Comment, which are available on the Commission's website at <https://sers.fec.gov/fosers/search.htm> (reference REG 2013–01).

The Commission presently seeks public comment with respect to one of its proposals to modernize campaign

finance regulations in light of technological advances. In a separate rulemaking, the Commission changed the definition of "public communication" at 11 CFR 100.26 and adopted a new defined term—"Internet public communication"—which appears at new 11 CFR 110.11(c)(5)(i). See generally REG 2011–02: Draft Final Rule and Explanation and Justification for Internet Communications Disclaimers (Agenda Doc. 22–52–B) ("Internet Communications Rule"). The revised definition of "public communication" at § 100.26 includes those communications that are "placed for a fee on another person's website, digital device, application, or advertising platform." Internet Communications Rule at 16. The new defined term "Internet public communication" at new § 110.11(c)(5)(i) parallels the revised definition of "public communication" at § 100.26 by defining "internet public communication" as "any public communication over the internet that is placed for a fee on another person's website, digital device, application, or advertising platform." Internet Communications Rule at 26.

In light of the changes in the Internet Communications Rule, as well as developments in advertising practices on the Internet, the Commission seeks comments on whether the revised definition of "public communication" at § 100.26, and the new term "internet public communication" at § 110.11(c)(5)(i), should also include communications that are "promoted for a fee" on another person's website, digital device, application, or advertising platform, and whether such communications that are "promoted for a fee" should be subject to the Commission's disclaimer requirements.

The Commission also seeks comments on how general public political advertising on the internet would be affected by the inclusion of the phrase "promoted for a fee" on another person's website, digital device, application, or advertising platform in §§ 100.26 and 110.11(c)(5)(i), and whether the wide and rapidly expanding array of options available in the internet advertising market bring to bear any particular considerations or concerns of which the Commission should be mindful or that warrant a particular approach.

<sup>1</sup> Technological Modernization, 81 FR 76416 (Nov. 2, 2016).

<sup>2</sup> Technological Modernization, 78 FR 25635 (May 2, 2013).

<sup>3</sup> Technological Modernization, 87 FR 54915 (Sept. 8, 2022).

To this end, the Commission seeks comments about whether, both for purposes of the term “internet public communication” and the Commission’s disclaimer requirements, a distinction should be made between communications over the internet where (1) a person is paid to republish content containing express advocacy or soliciting a contribution on a third party’s website, digital device, application, or advertising platform in order to increase the circulation or prominence of that content; (2) a website, digital device, application, or advertising platform is paid directly to “boost” or expand the scope of viewership of content containing express advocacy or soliciting a contribution in order to increase the circulation or prominence of that content; and (3) a person is paid to create or generate content containing express advocacy or soliciting a contribution, which then appears on a third party’s website, digital device, application, or advertising platform.

Finally, the Commission is soliciting comments concerning whether and how this proposed change to the definitions of “public communication” and “internet public communication” would affect regulated entities broadly, including in contexts unrelated to the required disclaimers for a given communication.

### Conclusion

As explained above, the Commission is soliciting comments concerning the proposed addition of certain communications “promoted for a fee” to its definitions of “public communication” and “internet public communication.” The details of this proposal can be found on the Commission’s website at <https://sers.fec.gov/fosers/search.htm> (reference REG 2011–02). The Commission’s goal in this rulemaking is to promulgate final rules that are flexible enough to encompass both non-electronic and electronic forms of payments, communications, and internet advertising, and that remain relevant as new forms of information storage, communication, payment, and advertising methods and media emerge and develop in the future. Accordingly, the Commission welcomes comments on the issues and questions addressed by this rulemaking, and on any related issues.

On behalf of the Commission.

Dated: December 1, 2022.

**Allen J. Dickerson,**

*Chairman, Federal Election Commission.*

[FR Doc. 2022–26777 Filed 12–8–22; 8:45 am]

**BILLING CODE 6715–01–P**

## DEPARTMENT OF TRANSPORTATION

### Federal Aviation Administration

#### 14 CFR Part 39

[Docket No. FAA–2022–1304; Project Identifier AD–2022–00347–T]

**RIN 2120–AA64**

### Airworthiness Directives; The Boeing Company Airplanes

**AGENCY:** Federal Aviation Administration (FAA), DOT.

**ACTION:** Notice of proposed rulemaking (NPRM).

**SUMMARY:** The FAA proposes to adopt a new airworthiness directive (AD) for all The Boeing Company Model 767–300F airplanes. This proposed AD was prompted by a report indicating that the installation requirements were not followed for the first observer seat in the flight deck. This proposed AD would require installing placards in various locations of the flight deck to indicate the proper position for the first observer seat during taxi, takeoff, and landing, and revising the existing airplane flight manual (AFM). The FAA is proposing this AD to address the unsafe condition on these products.

**DATES:** The FAA must receive comments on this proposed AD by January 23, 2023.

**ADDRESSES:** You may send comments, using the procedures found in 14 CFR 11.43 and 11.45, by any of the following methods:

- **Federal eRulemaking Portal:** Go to [regulations.gov](https://www.regulations.gov). Follow the instructions for submitting comments.

- **Fax:** 202–493–2251.

- **Mail:** U.S. Department of Transportation, Docket Operations, M–30, West Building Ground Floor, Room W12–140, 1200 New Jersey Avenue SE, Washington, DC 20590.

- **Hand Delivery:** Deliver to Mail address above between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

**AD Docket:** You may examine the AD docket at [regulations.gov](https://www.regulations.gov) under Docket No. FAA–2022–1304; or in person at Docket Operations between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays. The AD docket contains this NPRM, any comments

received, and other information. The street address for Docket Operations is listed above.

**Material Incorporated by Reference:**

- For service information identified in this NPRM, contact Boeing Commercial Airplanes, Attention: Contractual & Data Services (C&DS), 2600 Westminister Blvd., MC 110–SK57, Seal Beach, CA 90740–5600; telephone 562–797–1717; website [myboeingfleet.com](https://myboeingfleet.com).

- You may view this service information at the FAA, Airworthiness Products Section, Operational Safety Branch, 2200 South 216th St., Des Moines, WA. For information on the availability of this material at the FAA, call 206–231–3195. It is also available at [regulations.gov](https://www.regulations.gov) by searching for and locating Docket No. FAA–2022–1304.

### FOR FURTHER INFORMATION CONTACT:

Kumar Khatri, Aerospace Engineer, Cabin Safety and Environmental Systems Section, FAA, Seattle ACO Branch, 2200 South 216th St., Des Moines, WA 98198; phone and fax: 206–231–3842; email: [kumar.r.khatri@faa.gov](mailto:kumar.r.khatri@faa.gov).

### SUPPLEMENTARY INFORMATION:

#### Comments Invited

The FAA invites you to send any written relevant data, views, or arguments about this proposal. Send your comments to an address listed under **ADDRESSES**. Include “Docket No. FAA–2022–1304; Project Identifier AD–2022–00347–T” at the beginning of your comments. The most helpful comments reference a specific portion of the proposal, explain the reason for any recommended change, and include supporting data. The FAA will consider all comments received by the closing date and may amend this proposal because of those comments.

Except for Confidential Business Information (CBI) as described in the following paragraph, and other information as described in 14 CFR 11.35, the FAA will post all comments received, without change, to [regulations.gov](https://www.regulations.gov), including any personal information you provide. The agency will also post a report summarizing each substantive verbal contact received about this NPRM.

### Confidential Business Information

CBI is commercial or financial information that is both customarily and actually treated as private by its owner. Under the Freedom of Information Act (FOIA) (5 U.S.C. 552), CBI is exempt from public disclosure. If your comments responsive to this NPRM contain commercial or financial