

extended for 18 months, from December 24, 2016, through June 24, 2018.

F–1 nonimmigrant students granted employment authorization through the notice will continue to be deemed to be engaged in a “full course of study” for the duration of their employment authorization provided they satisfy the minimum course load requirement described in 80 FR 69237. *See* 8 CFR 214.2(f)(6)(i)(F).

Who is covered under this action?

This notice applies exclusively to F–1 nonimmigrant students who meet all of the following conditions: (1) Are lawful citizens of Nepal; (2) Were lawfully present in the United States in F–1 nonimmigrant status on April 25, 2015, under section 101(a)(15)(F)(i) of the Immigration and Nationality Act (INA), 8 U.S.C. 1101(a)(15)(F)(i); (3) Are enrolled in a school that is Student and Exchange Visitor Program (SEVP)-certified for enrollment of F–1 students; (4) Are currently maintaining F–1 status; and (5) Are experiencing severe economic hardship as a direct result of the damage caused by the earthquake in Nepal of April 25, 2015.

This notice applies to both undergraduate and graduate students, as well as elementary school, middle school, and high school students. The notice, however, applies differently to elementary school, middle school, and high school students (see the discussion published at 80 FR 69239 in the question, “Does this notice apply to elementary school, middle school, and high school students in F–1 status?”).

F–1 students covered by this notice who transfer to other academic institutions that are SEVP-certified for enrollment of F–1 students remain eligible for the relief provided by means of this notice.

Why is DHS taking this action?

The Department of Homeland Security (DHS) took action to provide temporary relief to F–1 nonimmigrant students whose country of citizenship is Nepal and experienced severe economic hardship as a direct result of the earthquake in Nepal in April 2015. *See* 80 FR 69237. It enabled these F–1 students to obtain employment authorization, work an increased number of hours while school was in session, and reduce their course load while continuing to maintain their F–1 student status.

Nepal continues to recover from the magnitude 7.8 earthquake that struck the country on April 25, 2015. The earthquake affected more than 8 million people in Nepal, approximately 25 percent to 33 percent of Nepal’s

population, and damaged critical infrastructure in the country. While conditions have improved in the past 18 months, blockades along the border with India and civil unrest have delayed Nepal’s reconstruction efforts.

As of August 11, 2016, 12,189 F–1 students from Nepal were enrolled in courses in U.S. schools. Given the current conditions in Nepal, affected students whose primary means of financial support come from Nepal may need to be exempt from the normal student employment requirements to be able to continue their studies in the United States. The widespread disaster and delayed recovery in Nepal have made it unfeasible for many students to safely return to the country. Without employment authorization, these students may lack the means to meet basic living expenses.

The United States is committed to continuing to assist the people of Nepal. DHS is therefore extending this employment authorization for F–1 nonimmigrant students whose country of citizenship is Nepal and who are continuing to experience severe economic hardship as a result of the earthquake in April 2015.

How do I apply for an employment authorization under the circumstances of this notice?

F–1 nonimmigrant students whose country of citizenship is Nepal who were lawfully present in the United States on April 25, 2015, and are experiencing severe economic hardship as a direct result of the earthquake may apply for employment authorization under the guidelines described in 80 FR 69237. This notice extends the time period during which such F–1 students may seek employment authorization due to the earthquake. It does not impose any new or additional policies or procedures beyond those listed in the original notice. All interested F–1 students should follow the instructions listed in the original notice.

Jeh Charles Johnson,
Secretary.

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DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR–5971–N–02]

Notice of Certain Operating Cost Adjustment Factors for 2017

AGENCY: Office of the Assistant Secretary for Housing—Federal Housing Commissioner, HUD.

ACTION: Notice.

SUMMARY: On October 5, 2016 at 81 FR 69073, HUD published a notice that established the operating cost adjustment factors (OCAFs) for project-based rental assistance contracts issued under Section 8 of the United States Housing Act of 1937 and renewed under the Multifamily Assisted Housing Reform and Affordability Act of 1997 (MAHRA) with an anniversary date on or after February 11, 2017. OCAFs are annual factors used primarily to adjust the rents for contracts renewed under section 515 or section 524 of MAHRA. The October 5, 2016, notice inadvertently stated, however, that the floor for the OCAF was one percent. The statutory floor is zero percent. As a result, today’s notice corrects the October 5, 2016, notice. For the convenience of the public, HUD is republishing the corrected notice in its entirety. The factors in the table have not changed.

DATES: *Effective Date:* February 11, 2017.

FOR FURTHER INFORMATION CONTACT: Stan Houle, Program Analyst, Office of Asset Management and Portfolio Oversight, Department of Housing and Urban Development, 451 7th Street SW., Washington, DC 20410; telephone number 202–402–2572 (this is not a toll-free number). Hearing- or speech-impaired individuals may access this number through TTY by calling the toll-free Federal Relay Service at 800–877–8339.

SUPPLEMENTARY INFORMATION:

I. OCAFs

Section 514(e)(2) and section 524(c)(1) of MAHRA (42 U.S.C. 1437f note) require HUD to establish guidelines for the development of OCAFs for rent adjustments. Sections 524(a)(4)(C)(i), 524(b)(1)(A), and 524(b)(3)(A) of MAHRA, all of which prescribe the use of the OCAF in the calculation of renewal rents, contain similar language. HUD has therefore used a single methodology for establishing OCAFs, which vary from State to State.

MAHRA gives HUD broad discretion in setting OCAFs, referring, for example, in sections 524(a)(4)(C)(i), 524(b)(1)(A), 524(b)(3)(A) and 524(c)(1) simply to “an operating cost adjustment factor established by the Secretary.” The sole limitation to this grant of authority is a specific requirement in each of the foregoing provisions that application of an OCAF “shall not result in a negative adjustment.” Contract rents are adjusted by applying the OCAF to that portion of

the rent attributable to operating expenses exclusive of debt service.

The OCAFs provided in this notice are applicable to eligible projects having a contract anniversary date of February 11, 2016 or after and were calculated using the same method as those published in HUD's 2016 OCAF notice published on October 13, 2015 (79 FR 59502). Specifically, OCAFs are calculated as the sum of weighted average cost changes for wages, employee benefits, property taxes, insurance, supplies and equipment, fuel oil, electricity, natural gas, and water/sewer/trash using publicly available indices. The weights used in the OCAF calculations for each of the nine cost component groupings are set using current percentages attributable to each of the nine expense categories. These weights are calculated in the same manner as in the October 13, 2015, notice. Average expense proportions were calculated using three years of audited Annual Financial Statements from projects covered by OCAFs. The expenditure percentages for these nine categories have been found to be very stable over time, but using three years of data increases their stability. The nine cost component weights were calculated at the state level, which is the lowest level of geographical aggregation with enough projects to permit statistical analysis. These data were not available for the Western Pacific Islands, so data for Hawaii were used as the best available indicator of OCAFs for these areas.

The best current price data sources for the nine cost categories were used in calculating annual change factors. State-level data for fuel oil, electricity, and natural gas from Department of Energy surveys are relatively current and continue to be used. Data on changes in employee benefits, insurance, property taxes, and water/sewer/trash costs are only available at the national level. The data sources for the nine cost indicators selected used were as follows:

- **Labor Costs:** First quarter, 2016 Bureau of Labor Statistics (BLS) ECI, Private Industry Wages and Salaries, All Workers (Series ID CIU202000000000I) at the national level and Private Industry Benefits, All Workers (Series ID CIU2030000000000I) at the national level.
- **Property Taxes:** Census Quarterly Summary of State and Local Government Tax Revenue—Table 1 <http://www2.census.gov/govs/qtax/2016/q1t1.xls>. 12-month property taxes are computed as the total of four quarters of tax receipts for the period from April through March. Total 12-month taxes are then divided by the

number of occupied housing units to arrive at average 12-month tax per housing unit. The number of occupied housing units is taken from the estimates program at the Bureau of the Census. <http://www.census.gov/housing/hvs/data/histtab8.xls>.

- **Goods, Supplies, Equipment:** May 2015 to May 2016 Bureau of Labor Statistics (BLS) Consumer Price Index, All Items Less Food, Energy and Shelter (Series ID CUUR0000SA0L12E) at the national level.

- **Insurance:** May 2015 to May 2016 Bureau of Labor Statistic (BLS) Consumer Price Index, Tenants and Household Insurance Index (Series ID CUUR0000SEHD) at the national level.

- **Fuel Oil:** October 2015–March 2016 U.S. Weekly Heating Oil and Propane Prices report. Average weekly residential heating oil prices in cents per gallon excluding taxes for the period from October 5, 2015 through March 28, 2016 are compared to the average from October 13, 2014 through March 30, 2015. For the States with insufficient fuel oil consumption to have separate estimates, the relevant regional Petroleum Administration for Defense Districts (PADD) change between these two periods is used; if there is no regional PADD estimate, the U.S. change between these two periods is used. http://www.eia.gov/dnav/pet/pet_pri_wfr_a_EPD2F_prs_dpgal_w.htm.

- **Electricity:** Energy Information Agency, February 2016 “Electric Power Monthly” report, Table 5.6.B. http://www.eia.gov/electricity/monthly/epm_table_grapher.cfm?t=epmt_5_06_b.

- **Natural Gas:** Energy Information Agency, Natural Gas, Residential Energy Price, 2015–2016 annual prices in dollars per 1,000 cubic feet at the state level. Due to EIA data quality standards several states were missing data for one or two months in 2015; in these cases, data for these missing months were estimated using data from the surrounding months in 2015 and the relationship between that same month and the surrounding months in 2014. http://www.eia.gov/dnav/ng/ng_pri_sum_a_EPG0_PRS_DMcf_a.htm.

- **Water and Sewer:** May 2015 to May 2016 Consumer Price Index, All Urban Consumers, Water and Sewer and Trash Collection Services (Series ID CUUR0000SEHG) at the national level.

The sum of the nine cost component percentage weights equals 100 percent of operating costs for purposes of OCAF calculations. To calculate the OCAFs, state-level cost component weights developed from AFS data are multiplied by the selected inflation factors. For instance, if wages in Virginia comprised 50 percent of total operating cost

expenses and increased by 4 percent from 2015 to 2016, the wage increase component of the Virginia OCAF for 2017 would be 2.0 percent (50% * 4%). This 2.0 percent would then be added to the increases for the other eight expense categories to calculate the 2016 OCAF for Virginia. For states where the OCAF is less than 0 percent, the OCAF is floored at 0 percent. The OCAFs for 2017 are included as an Appendix to this Notice.

II. MAHRA OCAF Procedures

Sections 514 and 515 of MAHRA, as amended, created the Mark-to-Market program to reduce the cost of federal housing assistance, to enhance HUD's administration of such assistance, and to ensure the continued affordability of units in certain multifamily housing projects. Section 524 of MAHRA authorizes renewal of Section 8 project-based assistance contracts for projects without restructuring plans under the Mark-to-Market program, including projects that are not eligible for a restructuring plan and those for which the owner does not request such a plan. Renewals must be at rents not exceeding comparable market rents except for certain projects. As an example, for Section 8 Moderate Rehabilitation projects, other than single room occupancy projects (SROs) under the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11301 *et seq.*), that are eligible for renewal under section 524(b)(3) of MAHRA, the renewal rents are required to be set at the lesser of: (1) The existing rents under the expiring contract, as adjusted by the OCAF; (2) fair market rents (less any amounts allowed for tenant-purchased utilities); or (3) comparable market rents for the market area.

III. Findings and Certifications

Environmental Impact

This issuance sets forth rate determinations and related external administrative requirements and procedures that do not constitute a development decision affecting the physical condition of specific project areas or building sites. Accordingly, under 24 CFR 50.19(c)(6), this notice is categorically excluded from environmental review under the National Environmental Policy Act of 1969 (42 U.S.C. 4321).

Catalog of Federal Domestic Assistance Number

The Catalog of Federal Domestic Assistance Number for this program is 14.195.

Dated: December 14, 2016.

Edward L. Golding,

Principal Deputy, Assistant Secretary for
Housing, H.

Appendix

OPERATING COST ADJUSTMENT FACTORS FOR 2017

State	OCAF (%)
Alabama	2.1
Alaska	0.5
Arizona	2.1
Arkansas	2.3
California	2.2
Colorado	1.7
Connecticut	1.1
Delaware	1.7
District of Columbia	2.0
Florida	2.0
Georgia	2.0
Hawaii	0.0
Idaho	2.3
Illinois	1.5
Indiana	2.0
Iowa	2.1
Kansas	2.0
Kentucky	1.9
Louisiana	1.8
Maine	1.4
Maryland	2.1
Massachusetts	1.8
Michigan	1.7
Minnesota	1.8
Mississippi	2.1
Missouri	2.2
Montana	2.1
Nebraska	2.3
Nevada	2.2
New Hampshire	1.8
New Jersey	1.3
New Mexico	1.6
New York	0.4
North Carolina	2.0
North Dakota	2.4
Ohio	1.9
Oklahoma	2.0
Oregon	2.2
Pacific Islands	0.0
Pennsylvania	2.0
Puerto Rico	1.9
Rhode Island	2.1
South Carolina	2.1
South Dakota	2.1
Tennessee	2.0
Texas	2.0
Utah	2.2
Vermont	0.6
Virgin Islands	2.0
Virginia	2.0
Washington	2.2
West Virginia	2.6
Wisconsin	1.8
Wyoming	2.2
U.S. Average	1.9

DEPARTMENT OF THE INTERIOR

Fish and Wildlife Service

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

[Docket Nos. FWS-HQ-ES-2015-0177 and
160223138-6138-01; FF09E40000 156
FXES11150900000; 160223138-6999-02]

RIN 1018-BB08; 0648-BF79

Candidate Conservation Agreements With Assurances Policy

AGENCIES: U.S. Fish and Wildlife
Service (FWS), Interior; National Marine
Fisheries Service (NMFS), National
Oceanic and Atmospheric
Administration (NOAA), Commerce.
ACTION: Announcement of revised
policy.

SUMMARY: We, the U.S. Fish and
Wildlife Service and the National
Marine Fisheries Service (Services when
referring to both, and Service when
referring to when the action is taken by
one agency), announce revisions to the
Candidate Conservation Agreements
with Assurances policy under the
Endangered Species Act of 1973, as
amended. We added a definition of “net
conservation benefit” to this policy and
eliminated references to the confusing
requirement of “other necessary
properties” to clarify the level of
conservation effort each agreement
needs to include in order for the
Services to approve an agreement. In a
separate document published in today’s
Federal Register, the U.S. Fish and
Wildlife Service changed its regulations
regarding Candidate Conservation
Agreements with Assurances to make
them consistent with these changes to
the policy.

DATES: This policy is effective on
January 26, 2017.

ADDRESSES: This final policy is available
on the Internet at [http://](http://www.regulations.gov)
www.regulations.gov at Docket Number
FWS-HQ-ES-2015-0177. Comments
and materials received, as well as
supporting documentation used in the
preparation of this policy, are also
available at the same location on the
Internet.

FOR FURTHER INFORMATION CONTACT: Jeff
Newman, Chief, Division of Recovery
and Restoration, U.S. Fish and Wildlife
Service, MS: ES, 5275 Leesburg Pike,
Falls Church, VA 22041-3803
(telephone 703-358-2171); or Angela
Somma, Chief, Endangered Species
Conservation Division, Office of
Protected Resources, National Marine

Fisheries Service, 1315 East-West
Highway, Silver Spring, MD 20910
(telephone 301-427-8403, facsimile
301-713-0376). Persons who use a
telecommunications device for the deaf
may call the Federal Information Relay
Service at 800-877-8339.

SUPPLEMENTARY INFORMATION:

Background

The U.S. Fish and Wildlife Service
(FWS) and the National Marine
Fisheries Service (NMFS) are charged
with implementing the Endangered
Species Act of 1973, as amended (16
U.S.C. 1531 *et seq.*) (ESA or Act); among
the purposes of the ESA are to provide
a means to conserve the ecosystems
upon which species listed as
endangered or threatened depend and a
program for listed species conservation.
Through its Candidate Conservation
program, one of the FWS’s goals is to
encourage the public to voluntarily
develop and implement conservation
plans for declining species prior to them
being listed under the ESA (16 U.S.C.
1531 *et seq.*). The benefits of such
conservation actions may contribute to
not needing to list a species, to list a
species as threatened instead of
endangered, or to accelerate the species’
recovery if it is listed. The Services put
in place a voluntary conservation
program to provide incentives for non-
Federal property owners to develop and
implement conservation plans for
unlisted species: Candidate
Conservation Agreements with
Assurances (CCAAs). The policy for this
type of agreement was finalized on June
17, 1999 (64 FR 32726), along with
implementing regulations for FWS in
part 17 of title 50 of the Code of Federal
Regulations (CFR) (64 FR 32706). The
FWS revised the CCAA regulations in
2004 (69 FR 24084; May 2, 2004) to
make them easier to understand and
implement by defining “property
owner” and clarifying several points,
including the transfer of permits, permit
revocation, and advanced notification of
take.

To participate in a CCAA, non-
Federal property owners agree to
implement on their land the CCAA’s
specific conservation measures that
reduce or eliminate threats to the
species that are covered under the
agreement. An ESA section 10(a)(1)(A)
enhancement-of-survival permit is
issued to the agreement participant
providing a specific level of incidental
take coverage should the property
owner’s agreed-upon conservation
measures and routine property-
management actions (*e.g.*, agricultural,
ranching, or forestry activities) result in